Controlling officer: the Director of Immigration will account for expenditure under this Head.

Estimate 2005–06	\$2,232.7m
<b>Establishment ceiling 2005–06</b> (notional annual mid-point salary value) representing an estimated 6 145 non-directorate posts as at 31 March 2005 reducing by 99 posts to 6 046 posts as at 31 March 2006.	\$1,769.2m
In addition, there will be an estimated 12 directorate posts as at 31 March 2005 and as at 31 March 2006.	
Commitment balance	\$19.0m

# **Controlling Officer's Report**

# Programmes

Programme (1) Pre-entry Control Programme (2) Control upon Entry Programme (3) Control after Entry Programme (4) Personal Documentation Programme (5) Nationality and Assistance to HKSAR Residents outside Hong Kong These Programmes contribute to Policy Area 10: Immigration Control (Secretary for Security).

#### Detail

#### **Programme (1): Pre-entry Control**

	2003–04	2004–05	2004–05	2005–06
	(Actual)	(Original)	(Revised)	(Estimate)
Financial provision (\$m)	185.9	172.8	173.1 (+0.2%)	<b>174.0</b> (+0.5%)

(or +0.7% on 2004–05 Original)

#### Aim

2 The aim is to control legal immigration and the entry of foreign workers and undesirable persons through the visa system.

# **Brief Description**

**3** The Visa Control (Policies & Appeal) Division and Visa Control (Operations) Division deal with all aspects of pre-entry immigration control through the visa and entry permit system. The work involves:

- processing applications for entry to Hong Kong for employment, investment, training, residence and education in accordance with approved policies and procedures;
- processing applications for Certificates of Entitlement to the right of abode in Hong Kong;
- facilitating bona-fide tourists and business visitors through the issue of visas, visit permits, Travel Passes and Asia-Pacific Economic Cooperation (APEC) Business Travel Cards;
- · processing petitions/appeals/judicial reviews on visa control and Certificate of Entitlement matters; and
- preventing the entry of undesirable persons who are likely to pose a threat to the security, prosperity and wellbeing of Hong Kong.

**4** In 2004, most of the targets under this programme were achieved. Through continued efforts, actual performance for most of the activities surpassed the targets.

**5** The key performance measures are:

# Head 70—IMMIGRATION DEPARTMENT

# Targets

	Target	2003 (Actual) %	2004 (Actual) %	2005 (Plan) %
average processing time (upon receipt of all supporting documents) entry visas and permits for visit	4 weeks	100	100	100
entry visas and permits for employment	90% within 4 weeks	99.6	99.8	99.0
entry permits under the Admission Scheme for Mainland Talents and				
Professionals <sup>(a)</sup>	90% within 4 weeks	N.A.	100	100
other entry visas and permits	90% within 6 weeks	98.8	99.4	99.0
visit permits for Taiwan residents change of status		99.6 98.2	99.7 99.2	99.0 98.0

(a) The Admission Scheme for Mainland Talents and Professionals (ASMTP) was launched on 15 July 2003 to replace the Admission of Talents Scheme and the Admission of Mainland Professionals Scheme.

# Indicators

no. of applications entry visa ""       106 240 processed       121 760 119 550 (c)       128 600 128 600         visit visa received       19 884 received       23 055 22 719 (c)       52 000         visit permit for Taiwan residents received       51 625 51 292 (c)       59 876 60 017 (c)       60 700 60 700         iPermit received       152 888 222 456       224 300 254 300         APEC Business Travel Card - local applications received       340 214 (c)       906 757 (c)       1 300 1 300         APEC Business Travel Card - referral applications received       1 816 3 209 (c)       5 600       1 000 5 600         Hong Kong Special Administrative Region (HKSAR) Travel Pass received       744 749 (c)       960 974 (c)       1 000 1 000         change of status received       744 (c)       760 (c)       1 000 5 600         entry permit for Mainland Fisherman Deckhands received       8 160 4 763 (c)       7 885 5 122 (c)       7 200 5 000         entry permit for Mainland Fisherman Deckhands received       242 229 (c)       229 200 284 (c)       229 200       200 284 (c)       229 200		2003 (Actual)	2004 (Actual)	2005 (Estimate)
entry visa $106\ 240\ 121\ 760\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 128\ 600\ 19\ 933\ 6^{-}\ 22\ 719\ 6^{-}\ 52\ 000\ 128\ 600\ 19\ 933\ 6^{-}\ 22\ 719\ 6^{-}\ 52\ 000\ 128\ 600\ 19\ 933\ 6^{-}\ 22\ 719\ 6^{-}\ 52\ 000\ 128\ 600\ 100\ 667\ 6^{-}\ 60\ 700\ 19\ 933\ 6^{-}\ 22\ 719\ 6^{-}\ 52\ 000\ 100\ 60\ 700\ 128\ 600\ 100\ 60\ 700\ 128\ 600\ 100\ 60\ 700\ 128\ 600\ 100\ 60\ 700\ 128\ 600\ 100\ 60\ 700\ 128\ 600\ 152\ 888\ 222\ 456\ 254\ 300\ 152\ 888\ 222\ 456\ 254\ 300\ 152\ 888\ 222\ 456\ 254\ 300\ 152\ 888\ 222\ 456\ 254\ 300\ 152\ 888\ 222\ 456\ 254\ 300\ 152\ 888\ 222\ 456\ 254\ 300\ 152\ 888\ 222\ 456\ 254\ 300\ 152\ 888\ 222\ 456\ 254\ 300\ 152\ 888\ 222\ 456\ 254\ 300\ 152\ 88\ 222\ 456\ 254\ 300\ 152\ 88\ 222\ 456\ 254\ 300\ 152\ 88\ 222\ 456\ 254\ 300\ 152\ 88\ 222\ 456\ 254\ 300\ 152\ 88\ 222\ 456\ 254\ 300\ 152\ 88\ 222\ 456\ 254\ 300\ 152\ 88\ 222\ 456\ 254\ 300\ 160\ 1664\ 6^{-}\ 3\ 209\ 6^{-}\ 1\ 300\ 100\ 667\ 1\ 300\ 100\ 667\ 1\ 300\ 100\ 667\ 1\ 1\ 1000\ 1\ 1\ 1\ 1\ 1\ 1\ 1\ 1\ 1\ 1\ 1\ 1\ 1\$		(Actual)	(Actual)	(Estimate)
received.       106 240 (121 760 (c))       128 600 (19 550 (c))         visit visa       received.       19 884 (c)       23 055 (c)       52 000 (c)         processed       19 933 (c)       22 719 (c)       52 000 (c)       52 000 (c)         visit permit for Taiwan residents       51 625 (c)       59 876 (c)       60 700 (c)       60 700 (c)         iPermit       51 625 (c)       59 876 (c)       60 700 (c)       100 (c)       60 700 (c)         iPermit       received.       152 888 (222 456 (254 300 (c))       52 4300 (c)       152 888 (222 456 (254 300 (c)))         APEC Business Travel Card - local applications       152 888 (222 456 (254 300 (c)))       1300 (c)         processed       152 888 (222 456 (254 300 (c)))       1300 (c)         processed       152 888 (222 456 (254 300 (c)))       1300 (c)         processed       152 888 (222 456 (254 300 (c)))       1300 (c)         processed       152 888 (222 456 (254 300 (c)))       1300 (c)         processed       152 888 (222 456 (254 300 (c)))       1300 (c)         processed       154 (c) (757 (c)) (1300 (c))       1300 (c)         processed       1816 (c) (c) (757 (c)) (1300 (c))       1000 (c)         processed       744 (c) (757 (c)) (1000 (c)       1000 (c)         proces	no. of applications			
received.       106 240 (c)       121 760 (c)       128 600 (c)         visit visa       received.       19 884 (c)       23 055 (c)       52 000 (c)         processed       19 933 (c)       22 719 (c)       52 000 (c)       128 600 (c)         visit permit for Taiwan residents       51 625 (c)       59 876 (c)       60 700 (c)       60 700 (c)         iPermit       51 625 (c)       59 876 (c)       60 700 (c)       60 700 (c)       1300 (c)         iPermit       received.       152 888 (222 456 (254 300 (c))       128 600 (c)       1300 (c)         processed       152 888 (222 456 (254 300 (c))       1300 (c)       1300 (c)       1300 (c)         processed       152 888 (222 456 (254 300 (c))       1300 (c)       1300 (c)       1300 (c)         processed       152 888 (222 456 (254 300 (c))       1300 (c)       1300 (c)       1300 (c)         processed       152 888 (222 456 (254 300 (c))       1300 (c)       1300 (c)       1300 (c)         processed       152 888 (222 456 (254 300 (c))       1300 (c)       1300 (c)       1300 (c)         processed       124 (c)       757 (c)       1300 (c)       1300 (c)       1300 (c)       1000 (c)         processed       744 (c)       960 (c)       1000 (c)	entry visa <sup>(b)</sup>			
visit visa       19 884       23 055       52 000         processed       19 933       22 719       52 000         visit permit for Taiwan residents       51 625       59 876       60 700         processed       51 292       60 017       60 700         iPermit       152 888       222 456       254 300         Processed       152 888       222 456       254 300         APEC Business Travel Card - local applications       340       906       1 300         processed       214 (c)       757 (c)       1 300         APEC Business Travel Card - referral applications       1 816       3 640       5 600         processed       1 664 (c)       3 209 (c)       5 600         Hong Kong Special Administrative Region (HKSAR)       1 664 (c)       3 209 (c)       5 600         Travel Pass       744       960       1 000       processed       7 200         entry permit for Mainland Fisherman Deckhands       8 160       7 885       7 200         processed       4 756 (c)       5 121 (c)       5 000         processed       244 (c)       220 (c)       5 000         processed       244 (c)       240 (c)       200         change of status <t< td=""><td>received</td><td>106 240</td><td>121 760</td><td></td></t<>	received	106 240	121 760	
received       19 884       23 055       52 000         visit permit for Taiwan residents       19 933 (c)       22 719 (c)       52 000         received       51 625       59 876       60 700         processed       51 625       59 876       60 700         iPermit       received       152 888       222 456       254 300         APEC Business Travel Card - local applications       340       906       1 300         processed       214 (c)       757 (c)       1 300         APEC Business Travel Card - referral applications       1664 (c)       3 209 (c)       5 600         processed       744       960       1 000       processed         processed       749 (c)       974 (c)       1 000         processed       749 (c)       7200       1 000         processed       749 (c)       5 102       7 200         entry permit for Mainland Fisherman Deckhands       8 151 (c)       8 232 (c)       7 200         entry permit for Mainland Fisherman Deckhands       4 756 (c)       5 121 (c)       5 000         processed       242 (c)       229 (c)       200       200         processed       244 (c)       240 (c)       200       200		106 667 (*)	119 550	128 600
processed       19 933 (c)       22 719 (c)       52 000         visit permit for Taiwan residents       51 625       59 876       60 700         processed       51 292 (c)       60 017 (c)       60 700         iPermit       received       152 888       222 456       254 300         processed       152 888       222 456       254 300         processed       340       906       1 300         processed       214 (c)       757 (c)       1 300         APEC Business Travel Card - referral applications       received       1 664 (c)       3 640       5 600         processed       1 664 (c)       3 209 (c)       5 600         Hong Kong Special Administrative Region (HKSAR)       744       960       1 000         processed       744 (c)       774 (c)       1 000         charge of status       749 (c)       974 (c)       1 000         charge of status       8 160       7 885       7 200         processed       8 151 (c)       8 232 (c)       7 200         processed       4 763 (c)       5 121 (c)       5 000         processed       244 (c)       224 (c)       229 (c)       200         processed       244 (c) <t< td=""><td>visit visa</td><td></td><td></td><td></td></t<>	visit visa			
visit permit for Taiwan residents $51\ 625$ $59\ 876$ $60\ 700$ processed $51\ 292\ (c)$ $60\ 017\ (c)$ $60\ 700$ iPermit       152\ 888 $222\ 456$ $254\ 300$ APEC Business Travel Card - local applications $152\ 888$ $222\ 456$ $254\ 300$ APEC Business Travel Card - local applications $340\ 214\ (c)$ $906\ 757\ (c)$ $1\ 300$ processed $214\ (c)$ $757\ (c)$ $1\ 300$ processed $1\ 664\ (c)$ $3\ 209\ (c)$ $5\ 600$ processed $1\ 664\ (c)$ $3\ 209\ (c)$ $5\ 600$ processed $7\ 44\ (c)$ $960\ (c)$ $1\ 000\ processed$ processed $7\ 49\ (c)$ $960\ (c)$ $1\ 000\ processed$ processed $7\ 49\ (c)$ $960\ (c)$ $1\ 000\ processed$ processed $8\ 160\ (c)$ $7\ 885\ (c)$ $7\ 200\ processed$ entry permit for Mainland Fisherman Deckhands $4\ 756\ (c)$ $5\ 121\ (c)$ $5\ 000\ processed$ processed $242\ (c)$ $229\ (c)$ $200\ (c)\ 1000\ change (c)$ $5\ 000\ processed$ $5\ 000\ processed$ $5\ 000\ processed$		19 884	23 055	
received. $51\ 625\ 59\ 876\ 60\ 017\ c)$ $60\ 700\ 60\ 700$ iPermit       received. $51\ 292\ c'$ $60\ 017\ c)$ $60\ 700\ 60\ 700$ iPermit       received. $152\ 888\ 222\ 456\ 254\ 300\ 152\ 888\ 222\ 456\ 254\ 300\ 152\ 888\ 222\ 456\ 254\ 300\ 214\ c')$ $757\ c'$ $1\ 300\ 757\ c'$ APEC Business Travel Card - local applications $340\ 214\ c'$ $757\ c'$ $1\ 300\ 757\ c'$ APEC Business Travel Card - referral applications $1\ 816\ c'$ $3\ 640\ 3\ 209\ c'$ $5\ 600\ 90\ c'$ Hong Kong Special Administrative Region (HKSAR) $1\ 816\ c'$ $3\ 640\ 3\ 209\ c'$ $5\ 600\ 974\ 0\ 974\ c'$ $1\ 000\ 974\ c'$ processed       744\ c' $960\ 7\ 885\ c'$ $7\ 200\ 974\ c'$ $1\ 000\ 1\ 000\ change\ 0\ 5\ 122\ c'$ $7\ 200\ 974\ c'$ $1\ 000\ 7\ 885\ c'$ $7\ 200\ 974\ c'$ $1\ 000\ 1\ 000\ 100\ change\ 0\ 5\ 122\ c'$ $7\ 200\ 974\ c'$ $1\ 000\ 7\ 885\ c'$ $7\ 200\ 974\ c'$	processed	19 933	22 719	52 000
processed $51\ 292\ ^{(c)}$ $60\ 017\ ^{(c)}$ $60\ 700$ iPermit       received $152\ 888$ $222\ 456$ $254\ 300$ processed $152\ 888$ $222\ 456$ $254\ 300$ APEC Business Travel Card - local applications $152\ 888$ $222\ 456$ $254\ 300$ APEC Business Travel Card - referral applications $340\ 206\ c$ $906\ c$ $1\ 300\ 214\ c$ APEC Business Travel Card - referral applications $1\ 816\ c$ $3\ 640\ 3\ 209\ c$ $5\ 600\ 5\ 60\ 6\ 6\ 6\ $				
iPermit       received       152 888       222 456       254 300         APEC Business Travel Card - local applications       152 888       222 456       254 300         APEC Business Travel Card - local applications $340 \ 214^{(c)}$ 906       1 300         processed $214^{(c)}$ $757^{(c)}$ 1 300         APEC Business Travel Card - referral applications $1664^{(c)}$ $3 209^{(c)}$ 5 600         processed       1 816 $3 640$ $5 600$ processed       1 864^{(c)} $3 209^{(c)}$ 5 600         Hong Kong Special Administrative Region (HKSAR) $1664^{(c)}$ $3 209^{(c)}$ 5 600         processed       744       960       1 000 $5 600$ processed       749^{(c)}       974^{(c)}       1 000         change of status $7eceived$ $743^{(c)}$ $7 200$ entry permit for Mainland Fisherman Deckhands $8 151^{(c)}$ $8 232^{(c)}$ $7 200$ processed $4 763^{(c)}$ $5 121^{(c)}$ $5 000$ processed $242^{(c)}$ $229^{(c)}$ $200$ certificate of Entitlement $244^{(c)}$ $240^{(c)}$ $200$		51 625	59 876 <sub>(a)</sub>	
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processed152 888222 456254 300APEC Business Travel Card - local applications received. $340$ $214$ (c) $906$ $757$ (c) $1$ 300APEC Business Travel Card - referral applications received. $1816$ $1 664$ (c) $3 640$ $3 209$ (c) $5 600$ Hong Kong Special Administrative Region (HKSAR) Travel Pass received. $744$ $974$ (c) $960$ $974$ (c) $1 000$ change of status received. $744$ $974$ (c) $960$ $1 000$ $1 000$ change of status received. $8 160$ $15 (c)$ $7 885$ $8 232 (c)$ $7 200$ entry permit for Mainland Fisherman Deckhands received. $4 756$ $4 763$ (c) $5 121$ $5 122 (c)$ $5 000$ petition/appeal/judicial review received. $242$ $229$ $240$ (c) $229$ $200$ $200$ Certificate of Entitlement received. $244$ $240$ (c) $220$ $200$ $200$	iPermit			
APEĆ Business Travel Card - local applications received	received			
received		152 888	222 456	254 300
processed $214^{(c)}$ $757^{(c)}$ $1300$ APEC Business Travel Card - referral applications received	APEC Business Travel Card - local applications			
APEC Business Travel Card - referral applications received	received	340	906	
received	processed	214 (*)	757 (*)	1 300
processed $1 \ 664 \ (c)$ $3 \ 209 \ (c)$ $5 \ 600$ Hong Kong Special Administrative Region (HKSAR) Travel Pass received $744 \ (c)$ $960 \ 1000$ $1000$ processed $749 \ (c)$ $974 \ (c)$ $1000$ change of status received $8 \ 160 \ 7 \ 885 \ 8 \ 232 \ (c)$ $7 \ 200$ entry permit for Mainland Fisherman Deckhands received $4 \ 756 \ 5 \ 121 \ 5 \ 000$ $5 \ 000$ processed $4 \ 763 \ (c)$ $5 \ 122 \ (c)$ $5 \ 000$ petition/appeal/judicial review $242 \ 229 \ 240 \ (c)$ $200$ Certificate of Entitlement received $15 \ 453 \ 8 \ 981 \ 9 \ 000$	APEC Business Travel Card - referral applications			
Hong Kong Special Administrative Region (HKSAR) Travel Pass received		1 816	3 640	
Travel Pass received	processed	1 664 <sup>(c)</sup>	3 209 (c)	5 600
Travel Pass received	Hong Kong Special Administrative Region (HKSAR)			
processed $749^{(c)}$ $974^{(c)}$ $1000$ change of status       received $8160$ $7885$ $7200$ processed $8151^{(c)}$ $8232^{(c)}$ $7200$ entry permit for Mainland Fisherman Deckhands $4756$ $5121$ $5000$ petition/appeal/judicial review <sup>(d)</sup> $4763^{(c)}$ $5122^{(c)}$ $5000$ petition/appeal/judicial review <sup>(d)</sup> $242$ $229$ $200$ processed $284^{(c)}$ $240^{(c)}$ $200$ Certificate of Entitlement $15453$ $8981$ $9000$	Travel Pass			
change of status received $8 \ 160$ processed $7 \ 885$ $8 \ 232 \ c)$ $7 \ 200$ $7 \ 200$ entry permit for Mainland Fisherman Deckhands received $4 \ 756$ $4 \ 763 \ c)$ $5 \ 121$ $5 \ 122 \ c)$ $5 \ 000$ $5 \ 000$ petition/appeal/judicial review (d) received $242$ $284 \ c)$ $229$ $240 \ c)$ $200$ $200$ Certificate of Entitlement received. $15 \ 453$ $8 \ 981$ $9 \ 000$	received	744	960	1 000
received $8 \ 160$ $7 \ 885$ $7 \ 200$ processed $8 \ 151$ $8 \ 232$ $7 \ 200$ entry permit for Mainland Fisherman Deckhands $4 \ 756$ $5 \ 121$ $5 \ 000$ processed $4 \ 763$ $5 \ 122$ $5 \ 000$ petition/appeal/judicial review $242$ $229$ $200$ processed $244$ $240$ $240$ $200$ Certificate of Entitlement $15 \ 453$ $8 \ 981$ $9 \ 000$		749 <sup>(c)</sup>	974 <sup>(c)</sup>	1 000
$\begin{array}{c cccc} & & & 8 \ 151 \ ^{(c)} & & 8 \ 232 \ ^{(c)} & 7 \ 200 \\ \hline \\ entry permit for Mainland Fisherman Deckhands \\ received$	change of status			
entry permit for Mainland Fisherman Deckhands received		8 160	7 885	7 200
entry permit for Mainland Fisherman Deckhands received	processed	8 151 <sup>(c)</sup>	8 232 <sup>(c)</sup>	7 200
received $4\ 756$ $5\ 121$ $5\ 000$ processed $4\ 763\ (c)$ $5\ 122\ (c)$ $5\ 000$ petition/appeal/judicial review <sup>(d)</sup> $242$ $229$ $200$ processed $284\ (c)$ $240\ (c)$ $200$ Certificate of Entitlement $15\ 453$ $8\ 981$ $9\ 000$	entry permit for Mainland Fisherman Deckhands			
petition/appeal/judicial review <sup>(d)</sup> 242       229       200         received       284 <sup>(c)</sup> 240 <sup>(c)</sup> 200         Certificate of Entitlement       15 453       8 981       9 000	received	4 756	5 121	5 000
received       242       229       200         processed       284 (c)       240 (c)       200         Certificate of Entitlement       15 453       8 981       9 000	processed	4 763 <sup>(c)</sup>	5 122 <sup>(c)</sup>	5 000
received       242       229       200         processed       284 (c)       240 (c)       200         Certificate of Entitlement       15 453       8 981       9 000	petition/appeal/judicial review <sup>(a)</sup>			
Certificate of Entitlement received 15 453 8 981 9 000	received	242	229	200
Certificate of Entitlement received 15 453 8 981 9 000	processed	284 <sup>(c)</sup>	$240^{(c)}$	200
received	Certificate of Entitlement			
processed $14536^{(c)}$ 10939 <sup>(c)</sup> 9000	received	15 453	8 981	9 000
Processes	processed	14 536 <sup>(c)</sup>	10 939 <sup>(c)</sup>	9 000

(b) The figures include applications submitted under ASMTP and the Capital Investment Entrant Scheme which were launched on 15 July 2003 and 27 October 2003 respectively, as well as applications under the Admission of Talents Scheme and Admission of Mainland Professionals Scheme which were replaced by ASMTP in July 2003.

- (c) The number of applications processed includes outstanding applications brought forward from the previous
- (d) The figures include appeals/judicial reviews on matters relating to Certificate of Entitlement.

# Matters Requiring Special Attention in 2005–06

- 6 During 2005–06, the Department will continue to:
- process speedily applications under ASMTP and the Capital Investment Entrant Scheme;
- implement the HKSAR Travel Pass Scheme to enhance the mobility of business people and frequent travellers to Hong Kong;
- issue APEC Business Travel Cards to local business people to facilitate their travel within the participating APEC economies;
- process applications for Taiwan Visit Permits (iPermit) by electronic means so as to facilitate Taiwan visitors to come to Hong Kong;
- process expeditiously Certificate of Entitlement applications submitted by persons who claim the right of abode in Hong Kong under paragraph 2(c) of Schedule 1 to the Immigration Ordinance;
- · examine critically the bona fides of foreign visitors seeking to enter Hong Kong;
- issue entry permits to Mainland fisherman deckhands entering Hong Kong on board dual registered vessels for unloading catches in local fish markets under the Mainland Fisherman Deckhand Scheme;
- · devote efforts to deal with petition, appeal and judicial review cases;
- collect, on behalf of the Employees Retraining Board, retraining levy from employers of foreign domestic helpers; and
- develop the Application and Investigation Easy System and the Electronic Records Programme to enable applications assessment and cases handling in a paperless environment supported by imaging facilities. These systems will also provide service to Programmes (2) to (5).

## **Programme (2): Control upon Entry**

	2003–04 (Actual)	2004–05 (Original)	2004–05 (Revised)	2005–06 (Estimate)
Financial provision (\$m)	1,051.9	1,073.3	1,062.4 (-1.0%)	<b>1,035.7</b> (-2.5%)
				(or -3.5% on 2004–05 Original)

## Aim

7 The aims are to exercise quantitative and qualitative control over legal immigration, prevent the entry of undesirable persons and the departure of persons wanted for criminal offences, facilitate the movement of bona-fide tourists, business visitors and local residents, and process cross-boundary vehicles.

## **Brief Description**

**8** The Border, Harbour and Airport Divisions are responsible for operations at all control points of entry into and exit from Hong Kong via land, sea or air. The Border Division comprises five land boundary control points at Lo Wu, Hung Hom, Man Kam To, Sha Tau Kok and Lok Ma Chau. Lo Wu is the busiest land passenger crossing point while Hung Hom deals with through train passengers. The other three control vehicles as well as passenger movements. There is also a clearance centre at San Uk Ling which deals with the processing and repatriation of illegal immigrants from the Mainland. Immigration control over movements by passenger liners and ferries to and from the Mainland and Macau is effected at the China and Macau Ferry Terminals. Control over other types of sea traffic is usually carried out at the Eastern, Western and Tuen Mun Immigration Anchorages. Operations at the Airport enforce immigration control over passengers and aircrew entering and leaving Hong Kong by air. There are designated detention quarters in the China and Macau Ferry Terminals, the Harbour Control Section, the River Trade Terminal and the Airport for detaining passengers and undesirable persons who have been refused entry and pending removal. The work involves:

- examining incoming passengers, crew, vehicles and craft in a courteous and efficient manner to detect illegal immigrants, criminals, and undesirable persons;
- examining outgoing passengers, crew, vehicles and craft in a courteous and efficient manner to detect immigration offenders and persons wanted for criminal offences; and
- repatriating illegal immigrants, individuals refused landing and undesirable persons in an efficient and reasonable manner.

- 9 In 2004, all the control points were able to achieve the targets.
- **10** The key performance measures are:

## Targets

The targets are to clear 92% of passengers within a 30-minute waiting time in the case of travelling by land or by sea and a 15-minute waiting time in the case of travelling by air.

	(/	2003 Actual)			)04 tual)		_	005 'lan)	
	Land	Sea	Air	Land	Sea	Air	Land	Sea	Air
passengers cleared within 30-minute waiting time (%) 15-minute waiting time (%)	99.5	99.7	 99.7	99.7	99.5	99.9	92.0	92.0	92.0
Indicators									
				200 (Actua			2004 ctual)	(Esti	2005 mate)
passengers/vehicles/vessels examined land sea air passengers/seamen refused entry secondary examination				128 651 88 23 267 52 18 854 61 27 65 319 94	25 14 55	_0	5 778		1 000

#### Matters Requiring Special Attention in 2005–06

- 11 During 2005–06, the Department will:
- continue its efforts to facilitate the flow of passengers between Hong Kong and the Mainland and strive to reduce the waiting time for cross-boundary passengers;
- cope with the upsurge of Mainland travellers arising from the Mainland Individual Visit Scheme launched on 28 July 2003;
- cope with the increasing demand on clearance service at the Lok Ma Chau Control Point that has become more
  popular since the implementation of 24-hour passenger clearance on 27 January 2003;
- cope with the anticipated growth of traffic at the Hong Kong International Airport;
- continue its efforts to combat the use of forged travel documents and to prevent the entry of undesirable persons
  and the departure of persons wanted for criminal offences;
- enhance front-line defence at all control points to prevent people from neighbouring economies from seeking entry for unapproved employment and other undesirable activities;
- continue to roll out the Automated Passenger Clearance and Automated Vehicle Clearance Systems by phases to
  enhance the overall throughput at control points; and
- provide clearance service for cross-boundary passengers at the Tuen Mun Ferry Terminal.

## **Programme (3): Control after Entry**

	2003–04	2004–05	2004–05	2005–06
	(Actual)	(Original)	(Revised)	(Estimate)
Financial provision (\$m)	387.3	422.9	372.5 (-11.9%)	<b>382.8</b> (+2.8%)

(or -9.5% on 2004–05 Original)

#### Aim

12 The aim is to exercise immigration control by granting or refusing extension of stay; investigating and prosecuting offenders under the Immigration, Immigration Service, Registration of Persons, Marriage, Births and Deaths Ordinances, and certain provisions under the Crimes Ordinance; and removing or deporting illegal immigrants, overstayers and undesirable persons from Hong Kong.

# **Brief Description**

13 The Visa Control (Operations) Division and Enforcement and Liaison Division are responsible for post-entry immigration control. The work involves:

- processing and considering applications for extension of stay from visitors and temporary residents effectively and efficiently;
- · arresting overstayers, illegal immigrants, illegal workers and other immigration offenders;
- investigating immigration offences and initiating prosecutions if there is sufficient evidence;
- · identifying trends in immigration offences and formulating counter measures;
- removing illegal immigrants, overstayers, immigration offenders and undesirable persons in a reasonable and costeffective manner;
- seeking and executing deportation orders against criminals;
- exchanging intelligence and information with law enforcement counterparts of the Mainland and other countries to prevent human smuggling by forged travel documents as well as sea borne means; and
- conducting examination on the status of the Vietnamese illegal arrivals.
- 14 In 2004, the targets for this programme were generally achieved.
- **15** The key performance measures are:

## Targets

Target	2003 (Actual)	2004 (Actual)	2005 (Plan)
	percent	age within target	
time required to process extension cases (upon receipt of all supporting documents)	00.5	00.0	00 <b>5</b>
visitors 1 working day residents 2 weeks	98.5 97.9	99.0 97 3	98.5 98.0
		2.1.2	2000
Indicators			
	2003	2004	2005
	(Actual)	(Actual)	(Estimate)
no. of applications			
extension of stay	208 756	219 213	212 600
other endorsements	10 335	11 554	12 000
operations conducted by the Immigration Task Force (including investigation of forgery and illegal migration			
cases conducted at the Hong Kong International Airport)	9 1 7 9	21 644 <sup>(e)</sup>	23 800
investigations conducted	81 538	81 244	89 400
offenders prosecuted	22 526	20 864	23 000
persons repatriated	23 992	25 944	28 500
appeals/petitions received	305	328	400
deportation/removal orders issued	1 862	1 451	1 600

(e) To step up investigation of forgery and illegal migration cases at the Hong Kong International Airport.

## Matters Requiring Special Attention in 2005–06

16 During 2005–06, the Department will:

- continue to pay special attention to applications for change of status from doubtful visitors;
- continue to step up enforcement action against visitors engaged in unlawful employment after entry and/or overstaying;
- maintain vigilance in extension of stay applications from doubtful visitors so as to prevent them from prolonging their stay in Hong Kong for illicit purposes;
- continue to collect, on behalf of the Employees Retraining Board, retraining levy from employers of foreign domestic helpers;
- step up enforcement action against air passengers with forged travel documents, including those in transit, and their aiders and abetters;

- continue to deal with the appeal, petition and judicial review cases arising from the removal of overstayers, illegal entrants and right of abode claimants from the Mainland;
- continue to deal with the immigration offenders arrested by the Police and the Immigration Task Force;
- continue to process the issue and execution of removal orders against immigration offenders liable to removal and right of abode claimants who do not benefit from the Court of Final Appeal judgment handed down on 10 January 2002;
- continue to investigate and expose the use or manufacture of forged travel documents by individuals or syndicates;
- expand its intelligence exchange and connection with law enforcement counterparts of the Mainland and other countries to prevent human smuggling by forged travel documents as well as sea borne means;
- continue to take proactive actions against the engagement of foreign domestic helpers in non-domestic jobs;
- continue to take proactive actions against syndicates arranging the entry of underpaid foreign domestic helpers;
- continue to implement the improvement measures proposed by the Inter-departmental Working Group on the Law Reform Commission Report on Arrest;
- prepare for the commissioning of the new Immigration Training School and the Castle Peak Bay Immigration Centre in May 2005; and
- assess cases with claims made under the Convention Against Torture and Other Cruel, Inhuman or Degrading Treatment of Punishment.

#### **Programme (4): Personal Documentation**

	2003–04 (Actual)	2004–05 (Original)	2004–05 (Revised)	2005–06 (Estimate)
Financial provision (\$m)	612.9	647.9	630.1 (-2.7%)	<b>632.6</b> (+0.4%)
				(or -2.4% on 2004-05 Original)

# Aim

17 The aim is to counteract illegal immigration and enhance the maintenance of law and order by providing all legal residents with a secure form of identity card and all consequential services related to identity cards; to register births, deaths and marriages and provide all consequential services related to such civil registration; to assess right of abode claims; and to facilitate international travel of Hong Kong residents by providing them with travel documents.

#### **Brief Description**

18 The Registration of Persons Division is responsible for the assessment of claims to right of abode, the issue of identity cards, the maintenance of identity card records and the implementation of the territory-wide identity card replacement exercise. The Documents Division receives and processes applications for various types of travel documents. It is also responsible for registering all births, deaths and marriages and providing basic statistics for planning purposes. The work involves:

- providing identity cards and related services to legal residents;
- operating an accessible and convenient system for births, deaths and marriages registration and providing related services;
- providing Hong Kong residents with HKSAR passports or other travel documents; and
- assessing claims to right of abode and dealing with related matters.

**19** The new computer system supporting the issue of smart identity cards (the Smart Identity Card System) has been in operation since June 2003. The territory-wide identity card replacement exercise commenced in August 2003.

20 In 2004, the targets for this programme were generally achieved. Throughout the year, processing of all types of HKSAR passport applications was mostly completed within 15 working days.

# 21 The key performance measures are:

# Targets

	Target	2003 (Actual)	2004 (Actual)	2005 (Plan)
		percent	age within target	
delivery of services related to identity card on day of applicants' attendance normal processing time per application/case	100%	99.9	100	100
identity card	10 working days <sup>(f)</sup>	100	100	100
certificate of registered particulars	25 working days	100	100	100
verification of eligibility for permanent identity card certified copy of birth/death/	6 weeks	95.3	98.3	95.0
marriage/adoption certificate	9 working days	100	100	100
HKSAR passport application for the first or replacement of passport	15 working days	100	100	100
application from children under 11 not holding Hong Kong permanent identity				
cards	19 working days	100	100	100
HKSAR document of identity	15 working days <sup>(g)</sup>	100	100	100
HKSAR seaman's identity book HKSAR re-entry permit	same day same day	100 100	100 100	100 100
standard processing time at counter birth/death/adoption registration marriage notice	30 minutes 30 minutes	99.9 99.6	99.9 99.3	99.5 97.0

This target has been changed from 15 to ten working days since the introduction of the smart identity card on 23 June 2003. This target has been changed to 15 working days since the introduction of machine-readable Document of Identity for visa purpose on 1 September 2003. *(f)* 

(g)

# Indicators

	2003 (Actual)	2004 (Actual)	2005 (Estimate)
identity cards and certificates of registered particulars	(1100000)	(11000001)	(1
issued	519 202 <sup>(h)</sup>	506 886	495 600
verification of eligibility of permanent identity card application	87 899	80 079	81 700
identity cards issued under the territory-wide identity card replacement exercise <sup>(i)</sup>	346 665	1 496 077	1 664 200
birth/death/marriage/adoption registrations	119 800	127 826	136 000
birth/death/marriage/adoption certificates issued	86 900	92 390	93 000
no. of applications			
HKSAR passport	476 739	633 688	726 000
HKSAR document of identity	49 214	33 294	35 600
HKSAR seaman's identity book	31	36	40
HKSAR re-entry permit	90 919	101 551	104 500

The figure for 2003 was adjusted from 519 940 to 519 202. The replacement exercise commenced in August 2003. (h) (i)

# Matters Requiring Special Attention in 2005–06

**22** During 2005–06, the Department will:

- continue to implement the territory-wide identity card replacement exercise which is expected to be completed before mid-2007;
- continue to lobby foreign countries to grant visa-free access to holders of HKSAR passport;
- continue to handle applications for HKSAR passports and other HKSAR travel documents;
- continue to provide adequate registration of persons services to Hong Kong residents including those who have newly acquired the right of abode and children under 11 years old who are applying for HKSAR passports;
- continue to improve customer services to registrants for identity cards, births, deaths or marriages;
- plan for the issue of HKSAR passport integrated with biometric identifier; and
- take steps to introduce the scheme of solemnisation of marriage by civil celebrants.

# Programme (5): Nationality and Assistance to HKSAR Residents outside Hong Kong

	2003–04 (Actual)	2004–05 (Original)	2004–05 (Revised)	2005–06 (Estimate)
Financial provision (\$m)	6.4	5.6	7.6 (+35.7%)	7.6 (—)
				(

(or +35.7% on 2004–05 Original)

## Aim

**23** From 1 July 1997, the Department has been authorised by the Central People's Government to deal with Chinese nationality matters in respect of residents in HKSAR in accordance with the Nationality Law of the People's Republic of China and the 'Explanations' adopted by the Standing Committee of the National People's Congress. On 1 February 2000, the Department started to accept applications outside Hong Kong for declaration of change of nationality, naturalisation as a Chinese national, renunciation and restoration of Chinese nationality through Chinese diplomatic and consular missions. It also provides assistance to Hong Kong residents in distress outside Hong Kong.

## **Brief Description**

24 The work on nationality related matters and assistance to Hong Kong residents outside Hong Kong involves:

- receiving and processing declarations of change of nationality;
- receiving and processing applications for naturalisation as a Chinese national and for renunciation and restoration
  of Chinese nationality;
- · dealing with enquiries on Chinese nationality matters; and
- · providing prompt assistance to Hong Kong residents in distress outside Hong Kong.
- **25** In 2004, the targets for this programme were generally achieved.
- 26 The key performance measures are:

# Targets

	Target	2003 (Actual) %	2004 (Actual) %	2005 (Plan) %
normal processing time per				
application/case				
assistance to Hong Kong residents	1	100	100	100
outside Hong Kong declaration of change of nationality	same day	100	100	100
in person	same day	100	100	100
application for naturalisation as a	sume aug	100	100	100
Chinese national	80% within 3 months	80.9	80.6	80.0

# Head 70 — IMMIGRATION DEPARTMENT

	Target	2003 (Actual) %	2004 (Actual) %	2005 (Plan) %
application for renunciation of Chinese nationality	3 months	100	100	100
application for restoration of Chinese nationality	80% within 3 months	83.3	100	80.0
Indicators				
		2003 (Actual)	2004 (Actual)	2005 (Estimate)
applications under the Chinese Nationality (M	iscellaneous			
Provisions) Ordinance declaration of change of nationality application for naturalisation as a Chines application for renunciation of Chinese na application for restoration of Chinese na	se national nationality tionality	49 702 94 29	85 1 342 95 12	90 1 900 100 12
requests for assistance by Hong Kong resident outside Hong Kong		1 470	5 648	4 100

# Matters Requiring Special Attention in 2005–06

27 During 2005–06, the Department will continue to provide services to Hong Kong residents outside Hong Kong who have been imprisoned, or detained, or are in distress.

Programme	2003–04 (Actual) (\$m)	2004–05 (Original) (\$m)	2004–05 (Revised) (\$m)	2005–06 (Estimate) (\$m)
<ol> <li>Pre-entry Control</li> <li>Control upon Entry</li> <li>Control after Entry</li> <li>Control after Entry</li> <li>Personal Documentation</li> <li>Nationality and Assistance to HKSAR Residents outside Hong</li> </ol>	185.9 1,051.9 387.3 612.9	172.8 1,073.3 422.9 647.9	173.1 1,062.4 372.5 630.1	174.0 1,035.7 382.8 632.6
Kong	6.4	5.6	7.6	7.6
	2,244.4	2,322.5	2,245.7 (-3.3%)	2,232.7 (-0.6%)
				(or -3.9% on

# ANALYSIS OF FINANCIAL PROVISION

(or -3.9% on 2004–05 Original)

# Analysis of Financial and Staffing Provision

#### Programme (1)

Provision for 2005–06 is \$0.9 million (0.5%) higher than the revised estimate for 2004–05. This is mainly due to the creation of nine posts for providing on-going support for Phase I and implementing Phase III of the updated Information Systems Strategy (ISS-2), as well as increased requirement for plant and equipment, partly offset by the full-year effect of the 2005 civil service pay cut and reduced general departmental expenses.

#### Programme (2)

Provision for 2005–06 is \$26.7 million (2.5%) lower than the revised estimate for 2004–05. This is mainly due to the full-year effect of the 2005 civil service pay cut, deletion of 198 posts upon completion of Phase I and partial completion of Phase II of ISS-2, realisation of savings arising from implementing Phase II of ISS-2, efficiency savings, as well as reduced general departmental expenses. The decrease is partly offset by the creation of 43 posts for providing clearance service for cross-boundary passengers at the China Ferry Terminal during the extended operating hours and the Tuen Mun Ferry Terminal, providing on-going support for Phase I and implementing Phase III of ISS-2; and increased requirement for hardware and software maintenance for Phase II of ISS-2, as well as for other plant and equipment.

## **Programme (3)**

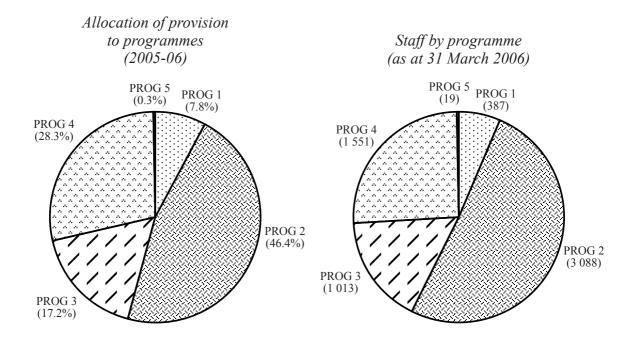
Provision for 2005–06 is \$10.3 million (2.8%) higher than the revised estimate for 2004–05. This is mainly due to the creation of ten posts for implementing Phase III of ISS-2 and full-year provision for posts created in 2004–05, partly offset by the full-year effect of the 2005 civil service pay cut, deletion of three posts upon completion of Phase I of ISS-2 and for achieving efficiency savings, as well as reduced general departmental expenses.

## Programme (4)

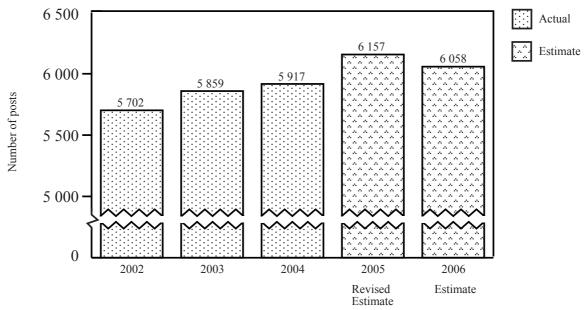
Provision for 2005–06 is \$2.5 million (0.4%) higher than the revised estimate for 2004–05. This is mainly due to the creation of 39 posts for implementing Phase III of ISS-2 and planning the issue of HKSAR passport integrated with biometric identifier, partly offset by the full-year effect of the 2005 civil service pay cut, deletion of one post upon completion of Phase I of ISS-2 and reduced requirement for specialist supplies and equipment.

#### **Programme (5)**

Provision for 2005–06 is the same as the revised estimate for 2004–05. This is mainly due to the creation of two posts for implementing Phase III of ISS-2, offset by the full-year effect of the 2005 civil service pay cut.



Changes in the size of the establishment (as at 31 March)





Sub- head (Code)		Actual expenditure 2003–04 \$'000	Approved estimate 2004–05 *'000	Revised estimate 2004–05 \$'000	Estimate 2005–06 \$'000
	<b>Operating Account</b>				
	Recurrent				
000 202	Operational expenses Repatriation expenses	2,225,834 8,424	2,312,621 9,857	2,239,385 6,298	2,221,986 6,433*
	Total, Recurrent	2,234,258	2,322,478	2,245,683	2,228,419
	Total, Operating Account	2,234,258	2,322,478	2,245,683	2,228,419
	Capital Account				
	Plant, Equipment and Works				
603 661	Plant, vehicles and equipment Minor plant, vehicles and equipment (block	4,857	_	_	1,900
001	vote)	5,310	—		2,378
	Total, Plant, Equipment and Works	10,167			4,278
	Total, Capital Account	10,167			4,278
	·				
	Total Expenditure	2,244,425	2,322,478	2,245,683	2,232,697

# Head 70 — IMMIGRATION DEPARTMENT

#### **Details of Expenditure by Subhead**

The estimate of the amount required in 2005–06 for the salaries and expenses of the Immigration Department is \$2,232,697,000. This represents a decrease of \$12,986,000 against the revised estimate for 2004–05 and of \$11,728,000 against actual expenditure in 2003–04.

#### **Operating** Account

#### Recurrent

**2** Provision of \$2,221,986,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Immigration Department.

**3** The establishment as at 31 March 2005 will be 6 156 permanent posts and one supernumerary post. It is expected that there will be a net deletion of 99 permanent posts in 2005–06. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2005–06, but the notional annual mid-point salary value of all such posts must not exceed \$1,769,227,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2003–04 (Actual) (\$'000)	2004–05 (Original) (\$'000)	2004–05 (Revised) (\$'000)	2005–06 (Estimate) (\$'000)
Personal Emoluments				
- Salaries	1,892,543	1,896,959	1,868,531	1,862,555
- Allowances	36,735	45,275	36,637	37,488
- Job-related allowances	1,841	2,798	2,482	2,581
Personnel Related Expenses	,	,	,	ŕ
- Mandatory Provident Fund				
contribution	5,090	3,439	5,066	4,177
- Civil Service Provident Fund	,	,	,	,
contribution	605	8,880	8,880	17,326
Departmental Expenses		,	,	,
- Data processing	75,272	120,884	85,441	100,911
- Specialist supplies and equipment	42,642	59,919	73,060	68,858
- General departmental expenses	170,848	174,200	159,032	127,813
Other Charges	,	,	,	,
- Grant to the Immigration Service				
Welfare Fund	258	267	256	277
	2,225,834	2,312,621	2,239,385	2,221,986
	2,223,034			

**5** Provision of \$6,433,000 under *Subhead 202 Repatriation expenses* is for the repatriation of illegal immigrants, immigration offenders and convicted criminals in accordance with immigration legislation.

# Commitments

Sub- head (Code)	Item (Code)	Ambit	Approved commitment \$'000	Accumulated expenditure to 31.3.2004 \$'000	Revised estimated expenditure for 2004–05 %'000	Balance \$'000
Capit	al Acco	ount				
603		Plant, vehicles and equipment				
	478	Replacement of immigration launch IMM 1	9,500	_	_	9,500
	479	Replacement of immigration launch IMM 2	9,500		_	9,500
		Total	19,000			19,000