

Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Controlling officer: the Permanent Secretary for Security will account for expenditure under this Head.

Estimate 2007–08 **\$131.7m**

Establishment ceiling 2007–08 (notional annual mid-point salary value) representing an estimated 157 non-directorate posts as at 31 March 2007 rising by four posts to 161 posts as at 31 March 2008..... **\$62.7m**

In addition, there will be an estimated 13 directorate posts as at 31 March 2007 and as at 31 March 2008.

Controlling Officer's Report

Programmes

Programme (1) Director of Bureau's Office This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).

Programme (2) Internal Security This programme contributes to Policy Area 9: Internal Security (Secretary for Security).

Programme (3) Immigration Control This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

Detail

Programme (1): Director of Bureau's Office

	2005–06 (Actual)	2006–07 (Original)	2006–07 (Revised)	2007–08 (Estimate)
Financial provision (\$m)	5.6	5.6	5.6 (—)	5.6 (—)

(or same as
2006–07 Original)

Aim

2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

Brief Description

3 The Office of the Secretary for Security is responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

Programme (2): Internal Security

	2005–06 (Actual)	2006–07 (Original)	2006–07 (Revised)	2007–08 (Estimate)
Financial provision (\$m)	81.5	92.7	89.8 (–3.1%)	96.4 (+7.3%)

(or +4.0% on
2006–07 Original)

Aim

4 The aim is to maintain law and order and to protect life and property.

Brief Description

5 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety;
- formulate and implement government security policies; and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

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6 The Bureau's targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2006–07, the Bureau:

- secured the enactment of legislation to implement the bilateral agreements on mutual legal assistance in criminal matters with Israel, Poland and Germany, and on surrender of fugitive offenders with Finland, Germany and the Republic of Korea;
- secured funding from the Finance Committee for the redevelopment of the Lo Wu Correctional Institution; and
- secured the enactment of legislation to provide a new legal basis for the authorisation of interception of communications and covert surveillance conducted by law enforcement agencies.

Matters Requiring Special Attention in 2007–08

8 During 2007–08, the Bureau will:

- continue to work in collaboration with relevant bureaux and departments towards the reduction of the coverage of the Frontier Closed Area;
- continue with the legislative work to facilitate the implementation of the principal ordinance to combat terrorism and terrorist financing;
- continue to work on the draft legislation to provide a statutory basis for the Independent Police Complaints Council;
- continue to work on the problems of overcrowding and outdated facilities in penal institutions;
- continue to study the options for better meeting demands for emergency ambulance service;
- continue to put into effect, through legislation and other means, the recommendations of the Financial Action Task Force on Money Laundering (FATF) and prepare for an evaluation by the FATF; and
- continue to monitor drug trafficking and drug abuse situation, and take measures to tackle the problem.

Programme (3): Immigration Control

	2005–06 (Actual)	2006–07 (Original)	2006–07 (Revised)	2007–08 (Estimate)
Financial provision (\$m)	22.8	25.8	25.0 (–3.1%)	29.7 (+18.8%)
				(or +15.1% on 2006–07 Original)

Aim

9 The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

Brief Description

10 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality/residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

11 The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

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12 The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other departments, in putting in place effective immigration initiatives. During 2006–07, the Bureau:

- oversaw the launching of the Quality Migrant Admission Scheme (QMAS);
- secured the enactment of legislation to enable the public to have access to immigration-related services through electronic means;
- introduced subsidiary legislation to invalidate old identity cards in phases to tidy up the identity card replacement exercise;
- established the Civil Celebrant of Marriages Appointment Appeal Board; and
- introduced subsidiary legislation to pave the way for introducing ‘Northbound Co-termination’ service at the SkyPier in the Hong Kong International Airport.

Matters Requiring Special Attention in 2007–08

13 During 2007–08, the Bureau will:

- together with the Immigration Department, review the QMAS;
- ensure the timely commissioning of the Shenzhen Bay Control Point;
- ensure the operational readiness of the frontline departments for the Lok Ma Chau Spur Line Control Point; and
- expedite the handling of petitions lodged by unsuccessful torture claimants under the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment.

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ANALYSIS OF FINANCIAL PROVISION

Programme	2005-06 (Actual) (\$m)	2006-07 (Original) (\$m)	2006-07 (Revised) (\$m)	2007-08 (Estimate) (\$m)
(1) Director of Bureau's Office	5.6	5.6	5.6	5.6
(2) Internal Security	81.5	92.7	89.8	96.4
(3) Immigration Control	22.8	25.8	25.0	29.7
	109.9	124.1	120.4 (-3.0%)	131.7 (+9.4%)
				(or +6.1% on 2006-07 Original)

Analysis of Financial and Staffing Provision

Programme (1)

Provision for 2007-08 is the same as the revised estimate for 2006-07.

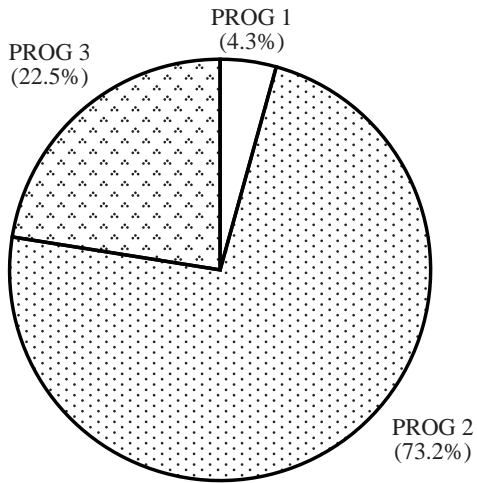
Programme (2)

Provision for 2007-08 is \$6.6 million (7.3%) higher than the revised estimate for 2006-07. This is mainly due to the full-year effect of filling two vacant posts in 2006-07, creation of two posts to deal with anti-money laundering matters, creation of supernumerary posts to accommodate staff on pre-retirement leave in 2007-08, and increased operating expenses for anti-money laundering activities, partly offset by the deletion of one post.

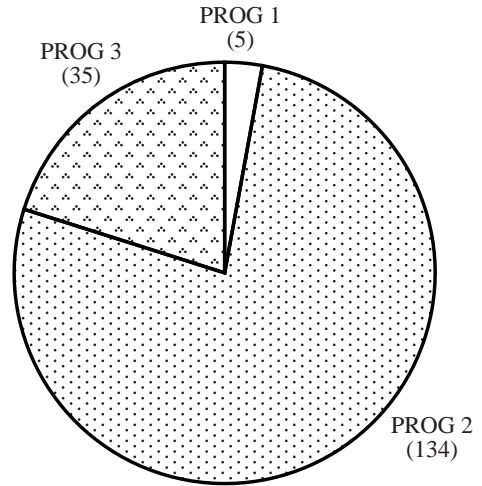
Programme (3)

Provision for 2007-08 is \$4.7 million (18.8%) higher than the revised estimate for 2006-07. This is mainly due to the creation of three posts to handle petitions lodged by unsuccessful torture claimants under the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, and increased operating expenses for handling the torture claim appeals.

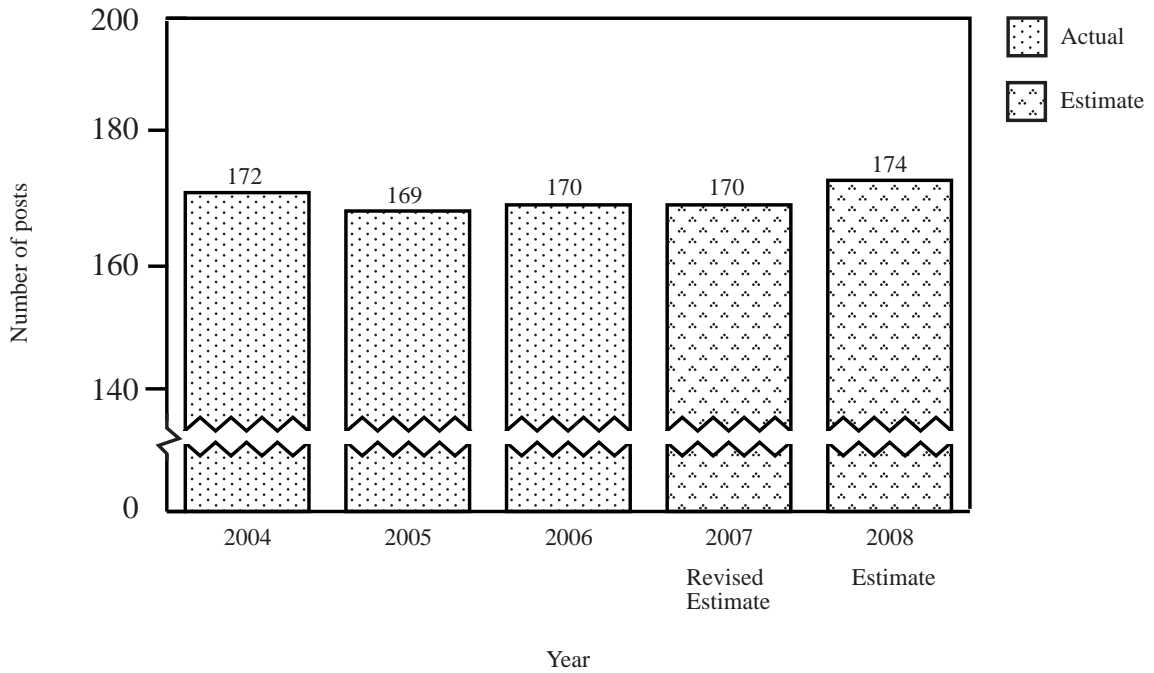
Allocation of provision to programmes (2007-08)



Staff by programme (as at 31 March 2008)



Changes in the size of the establishment (as at 31 March)



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Sub-head (Code)	Actual expenditure 2005-06	Approved estimate 2006-07	Revised estimate 2006-07	Estimate 2007-08
	\$'000	\$'000	\$'000	\$'000
Operating Account				
Recurrent				
000 Operational expenses.....	109,689	123,800	120,301	131,732
Total, Recurrent	<u>109,689</u>	<u>123,800</u>	<u>120,301</u>	<u>131,732</u>
Non-Recurrent				
General non-recurrent.....	181	300	100	—
Total, Non-Recurrent	<u>181</u>	<u>300</u>	<u>100</u>	<u>—</u>
Total, Operating Account.....	109,870	124,100	120,401	131,732
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Total Expenditure.....	<u>109,870</u>	<u>124,100</u>	<u>120,401</u>	<u>131,732</u>

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Details of Expenditure by Subhead

The estimate of the amount required in 2007–08 for the salaries and expenses of the Security Bureau is \$131,732,000. This represents an increase of \$11,331,000 over the revised estimate for 2006–07 and of \$21,862,000 over actual expenditure in 2005–06.

Operating Account

Recurrent

2 Provision of \$131,732,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$11,431,000 (9.5%) over the revised estimate for 2006–07 is mainly due to the increased provision for implementing anti-money laundering measures and handling petitions lodged by unsuccessful torture claimants under the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment.

3 The establishment as at 31 March 2007 will be 170 permanent posts. It is expected that there will be a net creation of four permanent posts in 2007–08. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2007–08, but the notional annual mid-point salary value of all such posts must not exceed \$62,749,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2005–06 (Actual) (\$'000)	2006–07 (Original) (\$'000)	2006–07 (Revised) (\$'000)	2007–08 (Estimate) (\$'000)
Personal Emoluments				
- Salaries.....	77,188	80,400	79,540	86,800
- Allowances.....	3,609	3,970	4,168	4,370
- Job-related allowances	—	12	2	12
Personnel Related Expenses				
- Mandatory Provident Fund contribution.....	101	104	105	72
- Civil Service Provident Fund contribution.....	—	—	—	196
Departmental Expenses				
- Honoraria for members of committees.....	1,134	1,600	1,400	1,500
- General departmental expenses.....	25,260	35,102	32,472	36,045
Other Charges				
- World Customs Organization.....	180	195	197	220
- United Nations International Drug Control Programme and World Health Organization	217	217	217	217
- Action Committee Against Narcotics.....	2,000	2,200	2,200	2,300
	109,689	123,800	120,301	131,732