Controlling officer: the Director-General of Trade and Industry will account for expenditure under this Head.

Controlling Officer's Report

Programmes

Programme (1) Commercial Relations Programme (2) Trade Support and Facilitation

Programme (3) Support for Small and Medium Enterprises and Industries These programmes contribute to Policy Area 6: Commerce and Industry (Secretary for Commerce and Economic Development).

Detail

Programme (1): Commercial Relations

	2006–07	2007–08	2007–08	2008–09
	(Actual)	(Original)	(Revised)	(Estimate)
Financial provision (\$m)	66.1	80.3	82.4 (+2.6%)	85.2 (+3.4%)

(or +6.1% on 2007–08 Original)

Aim

2 The aim is to secure and preserve maximum access and fair treatment for exports from Hong Kong to international markets.

Brief Description

- 3 The Department is responsible for the commercial relations of Hong Kong and to protect Hong Kong's rights and trade interests. It also promotes Hong Kong's status as a separate customs territory and a model for international free trade. Hong Kong relies on the multilateral trading system under the auspices of the World Trade Organization (WTO) as the cornerstone of its external trade policy. Being a founding Member of the WTO since its establishment in 1995, Hong Kong has continued its separate membership on the WTO since 1 July 1997 under the name "Hong Kong, China".
- **4** The Department continues to participate actively in the Asia-Pacific Economic Cooperation (APEC) forum whose goal is to achieve free and open trade and investment among its member economies, which account for some 80 per cent of Hong Kong's total external trade.
- **5** The Department has helped achieve significant results on the commercial relations front. Hong Kong was ranked the 11th largest trading economy in merchandise trade and the 17th in services trade in the world in 2006 by the WTO. It came first in the 2008 Index of Economic Freedom published by the Heritage Foundation of the United States (US) in January 2008.
 - 6 In 2007, the Department's key activities included the following:
 - active participation in the WTO for ato—
 - monitor and evaluate the implementation of the Uruguay Round agreements, and work programmes adopted at the WTO Ministerial Conferences;
 - contribute positively in the new round of multilateral trade negotiations, i.e. the Doha Development Agenda (DDA) negotiations, particularly in the negotiations on trade in services; and
 - monitor the implementation of accession commitments by recently acceded WTO Members (RAMs) and negotiations for accession to the WTO by important trading partners, and keep the trade and industry community informed of changes in the trade and investment laws and regulations of major RAMs;

- active participation in various APEC activities, including—
 - taking part in the Economic Leaders' Meeting, Ministerial Meetings and Senior Officials' Meetings, and serving as the Vice-Chair of the Committee on Trade and Investment;
 - hosting of the APEC Symposium on Trade Facilitation in June 2007 as a contribution to the second APEC Trade Facilitation Action Plan, and contributing to discussion in other areas including regional economic integration, economic and technical co-operation etc.; and
 - providing secretariat support for Hong Kong, China's representatives to the APEC Business Advisory Council;
- active participation in regional bodies, including the Pacific Economic Cooperation Council (PECC);
- discussion with interested trading partners to enhance bilateral economic co-operation. The Department concluded an Investment Promotion and Protection Agreement (IPPA) with Finland, and agreed with the US on the implementation of a Secure Freight Initiative pilot scheme in Hong Kong to further co-operation with the US on port security contributing towards a safe environment for international maritime trade;
- advising local companies on importing economies' anti-dumping legislation and procedures, and making timely representations against any unfair and unjustifiable allegations and practices in anti-dumping cases. These included representations to India on its anti-dumping actions against recordable compact discs, Vitamin B12 and recordable digital versatile discs from Hong Kong, and representations to New Zealand on its anti-dumping action against imports of diaries originating from Hong Kong. Following the Department's intervention, New Zealand terminated its anti-dumping investigation against Hong Kong in respect of diaries, and India in respect of Vitamin B12; and
- close monitoring of, and giving prompt advice to local traders and manufacturers on, changes in the import regulations of our trading partners.

Matters Requiring Special Attention in 2008–09

- 7 During 2008–09, the Department will:
- in the WTO fora—
 - monitor the implications of the various WTO agreements for Hong Kong and implementation of these agreements by trading partners; and
 - participate actively in the negotiations on the DDA. We will continue to work closely and constructively with the Director General of the WTO and all WTO Members towards a timely and successful conclusion of the negotiations:
- participate actively in the APEC, PECC and other regional bodies, and contribute particularly to APEC's work on the implementation of the second APEC Trade Facilitation Action Plan, and greater regional economic integration;
- monitor the development of regional economic integration and assess their impact on Hong Kong, and explore with interested trading partners possible means of enhancing economic co-operation;
- · safeguard Hong Kong's trade interests through—
 - monitoring the institutional reforms related to future enlargement of the European Union (EU) to ensure that Hong Kong's trade interests and market access to the enlarged EU will not be adversely affected; and
 - responding to anti-dumping and other trade protection actions, monitoring changes in major trading partners' trade laws and legislation, and giving prompt advice to local traders and manufacturers.

Programme (2): Trade Support and Facilitation

	2006–07 (Actual)	2007–08 (Original)	2007–08 (Revised)	2008–09 (Estimate)
Financial provision (\$m)	113.7	125.8	117.5 (-6.6%)	129.0 (+9.8%)
				(or +2.5% on 2007–08 Original)

Aim

8 The aim is to optimise the benefits to Hong Kong flowing from international and bilateral trade agreements, including the Mainland and Hong Kong Closer Economic Partnership Arrangement (CEPA), to fulfil Hong Kong's obligations under such agreements by way of providing certifications and licensing services and to enhance Hong Kong's role as a regional trading and distribution centre.

Brief Description

- 9 The Department provides various licensing and certification services for commodities (such as textiles and clothing, strategic commodities, rough diamonds and rice) in fulfillment of Hong Kong's international and bilateral obligations, and to meet other public safety and security requirements.
- 10 The Department continues to maintain a textiles control system to provide greater facilitation to the trade while maintaining necessary control to safeguard the interests of Hong Kong's textiles exports. The textiles control system, along with vigorous enforcement actions by the Customs and Excise Department, has served as an effective deterrence against textiles-related malpractices.
- 11 The Department continues to maintain a robust control system on strategic commodities, and to participate actively in international co-operation of strategic trade controls. In 2007, the Department launched a new trade facilitation scheme, the "Approval-in-Principle Arrangement for Bulk Users of Strategic Commodities Licensing Service", with a view to further streamlining licensing procedures and expediting processing time for certain frequent and qualified users of licensing service for strategic commodities.
- 12 The Department also continues to implement the Kimberley Process Certification Scheme which aims at stopping trade in "conflict diamonds" from fuelling armed conflicts, activities of rebel movements and illicit proliferation of armament.
- 13 Since the conclusion of the CEPA in 2003, the Department has engaged in the on-going discussions with the Mainland on further CEPA liberalisation measures and various issues related to the implementation of the CEPA. In June 2007, a Supplement IV to CEPA was signed between Hong Kong and the Mainland, encompassing 40 liberalisation measures in 28 service areas. Apart from operating a one-stop Hong Kong Service Supplier (HKSS) Certification Scheme for all CEPA service areas and handling enquiries on all CEPA matters, the Department actively organises and participates in various promotional and publicity activities, and handles requests for assistance from Hong Kong service suppliers who have encountered difficulties in making use of CEPA benefits in the Mainland.

14 The key performance measures are:

Targets

	Target@	2006 (Actual)@	2007 (Actual)@	2008 (Plan)@
consignment-specific textiles licence import (issued within two working days) (%)	100	100	100	100
export (issued within two working days) (%)\(\Delta\)amendment and cancellation of	100	100	100	100
consignment-specific textiles licence (completed within two working days) (%)expeditious issue of consignment-specific	100	100	100	100
textiles licence (issued within 24 hrs) (%)comprehensive licence (textiles) (30 per cent completed within three	100	100	100	100
working days and 70 per cent within six working days) (%)βamendment of comprehensive licence	100	N.A.	N.A.	100
(textiles) (completed within two working days) (%)β	100	N.A.	N.A.	100
Trader Registration (issued within three working days) (%)	100	100	100	100
Scheme (TTRS) (completed within two working days) (%)certificate of Hong Kong origin, certificate of origin-processing and certificate of Hong Kong origin-CEPA	100	100	100	100
(CO(CEPA)) (issued within 1.5 working days) (%)certificate of origin (Form A) (issued	100	100	100	100
within 1.5 working days) (%)expeditious issue of certificate of Hong Kong origin/Form A/CO(CEPA)	100	100	100	100
(issued within 24 hrs) (%)	100	100	100	100

	Target@	2006 (Actual)@	2007 (Actual)@	2008 (Plan)@
enquiry on CO(CEPA), CEPA rules of origin				
simple enquiry (replied within three working days) (%)	100	100	100	100
complicated enquiry (replied within ten working days) (%) production notification for cut and	100	100	100	100
sewn garments (PN) (issued within 1.5 working days) (%)enquiry on PN: permissible limits for	100	100	100	100
component parts or classification enquiry simple enquiry (replied within				
one working day) (%) complicated enquiry (replied within	100	100	100	100
four working days) (%)application for factory registration	100	100	100	100
(completed processing within 14 working days) (%)amendment of factory registration	100	100	100	100
particulars if factory inspection is necessary (completed processing within				
14 working days) (%)if factory inspection is not necessary	100	100	100	100
(completed processing within three working days) (%)local sub-contracting arrangement (LSA)	100	100	100	100
registration (completed processing within one working day) (%)outward processing arrangement (OPA)	100	100	100	100
registration (completed processing within one working day) (%)#	100	100	100	100
registration and OPA registration (completed processing within one	100	100	100	100
working day) (%)enquiry on OPA: manufacturing processes allowed to be subcontracted	100	100	100	100
outside Hong Kong simple enquiry (completed processing within one working				
day) (%) complicated enquiry (completed	100	100	100	100
processing within four working days) (%)import and export licence for reserved	100	100	100	100
commodities (issued within one working day) (%)import and export licence for ozone	100	100	100	100
depleting substances (issued within two working days) (%)import and export licence for strategic	100	100	100	100
commodities (issued within 2.5 working days) (%)Ω	100	100	100	100
pre-classification service on strategic commodities (completed within two working days) (%)import licence for radioactive substances	100	100	100	100
import licence for radioactive substances and irradiating apparatus (issued within one working day)	100	100§	N.A.§	N.A.§
Kimberley Process Certificate (Import) for rough diamonds (issued within		v	v	Ū
20 mins) (%) Kimberley Process Certificate (Export) for rough diamonds (issued within	100	100	100	100
24 hrs) (%)	100	100	100	100

	Target@	2006 (Actual)@	2007 (Actual)@	2008 (Plan)@
registration for rough diamond traders (completed within one working				
day) (%)	100	100	100	100
certified true copy (issued within one working day) (%)	100	100	100	100
registration for Transhipment Cargo Exemption Scheme (completed within				
14 working days) (%)	100	100	100	100
HKSS certificate				
fresh application (completed within	4.00	400	400	100
14 working days) (%)	100	100	100	100
amendment, replacement, cancellation and renewal (issued				
within five working days) (%)	100	100	100	100
other written enquiries (replied within	100	100	100	100
ten working days) (%)	100	100	100	100

[@] The figure reflects the actual performance of the Department in terms of attainment percentage as opposed to the target processing time adopted in previous Controlling Officer's Reports.

The processing time may be longer for imports of certain sensitive products or exports to certain destinations.

Indicators

Licence issued 32 007 29 228 26 000 consignment-specific textiles export licence 30 001 27 496 25 000 comprehensive import licence (textiles) 565 920 561 033 556 000 comprehensive export licence (textiles) 1 860 434 1 650 604 1 464 0000λ exports notification I 790 946 628 823 471 000¶ exports notification II 2 765 631 2 758 813 2 750 000 import notification 2 419 101 2 225 576 1 875 000¶ transhipment notification 506 599 481 317 457 000 textiles trader registration 18 718 18 332 17 950 certificate of Hong Kong origin and certificate of origin - processing 1 163 1 240 990¶ certificate of origin (Form A) 0 0 0 0 CO(CEPA) 583 1 241 1 290 factory registration 2 520 1 967φ 1 730φ OPA registration 1 135 822φ 720φ LSA registration of antique 2 4 <th></th> <th>2006 (Actual)</th> <th>2007 (Actual)</th> <th>2008 (Plan)</th>		2006 (Actual)	2007 (Actual)	2008 (Plan)
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registration of rough diamond traders	other non-textiles licence			
HKSS certificate	Kimberley Process Certificate			
permit under the Chemical Weapons (Convention)	registration of rough diamond traders			
	HKSS certificate	575^	518^	518^
Ordinance				
	Ordinance	0	0	3

The licence covers both domestic exports and re-exports and the same target processing time is applicable. New target processing time introduced as from 1 January 2008. The processing time for the issue of comprehensive licence (textiles) may be longer during the peak seasons of annual registration in the first and fourth quarters.

New target processing time reduced from two days to one day as from 1 January 2008. The performance in 2006 and 2007 is based on the target processing time of 3 days and 2 days respectively.

The licensing duties of radioactive substances and irradiating apparatus were transferred to the Department of Health as from 10 July 2006.

	2006 (Actual)	2007 (Actual)	2008 (Plan)
CEPA			
enquiries	13 403	10 231	10 231
visitors to the Department's CEPA website	143 322	159 068	159 068

- λ The reduction in the number of comprehensive export licence (textiles) for 2008 is expected due to the on-going relocation of textiles production outside Hong Kong.
- ¶ With the EU's abolition of its quantitative restrictions on the Mainland's textiles and clothing products with effect from 2008 which may induce further relocation of textiles production outside Hong Kong, decrease in the 2008 projected figures are expected.
- The decrease in number of factory registrations in 2007 was mainly due to the decrease in textiles and clothing registrants. The same reason accounted for decrease in numbers of OPA and LSA registrations.
- v The projected figure for ozone depleting substances licence in 2008 is adjusted downwards to reflect the decreasing trend in the actual number of licences recorded in 2007.
- α With the transfer of the licensing duties for radioactive substances and irradiating apparatus to the Department of Health as from 10 July 2006, the number of non-textiles licences issued dropped to a significantly lower level in 2007.
- Ψ Under the biennial registration system introduced in January 2003, most traders were registered in 2003 and takes place every two years thereafter, which explains the cyclical fluctuation between years.
- ^ The figures include fresh applications as well as certificates for amendment, replacement, cancellation, renewal and certified true copy.

Matters Requiring Special Attention in 2008-09

- 15 During 2008–09, the Department will:
- continue to review and make necessary adjustments to the textiles control system taking into account development
 of the textiles trade regime in overseas markets, the extent of safeguard measures invoked by other economies, and
 the local manufacturing scene;
- continue to promote understanding on CEPA liberalisation and implementation through the provision of userfriendly enquiry hotline, organisation of or participation in various promotional and publicity activities, and timely dissemination of information to the trade;
- continue discussion with the Mainland authorities on further trade liberalisation and facilitation measures and other
 implementation matters under the CEPA, and consult the local trade and reflect their views to the Mainland in the
 process; and
- strengthen liaison with the Mainland authorities and the local trade on various issues of interest with significant impact on the local trade, particularly the Small and Medium Enterprises (SMEs).

Programme (3): Support for Small and Medium Enterprises and Industries

	2006–07 (Actual)	2007–08 (Original)	2007–08 (Revised)	2008–09 (Estimate)
Financial provision (\$m)	260.9	284.5	230.0 (-19.2%)	240.2 (+4.4%)
				(or -15.6% on 2007–08 Original)

Aim

16 The aim is to support and facilitate the development of Hong Kong's SMEs and industries.

Brief Description

17 The Department contributes to policy initiatives and implements programmes to enhance the competitiveness of SMEs and their long-term development. It provides information and advisory services for SMEs through its Support and Consultation Centre for SMEs (SUCCESS) which also organises seminars, workshops and other activities to help broaden SMEs' business knowledge and enhance their entrepreneurial skills.

18 The Department administers the SME Funding Schemes: the SME Loan Guarantee Scheme, the SME Export Marketing Fund, and the SME Development Fund. It also provides secretariat support for the Small and Medium Enterprises Committee, a body which advises government on issues affecting the development of SMEs in Hong Kong.

- 19 The Department maintains liaison with local industries and trade and industrial organisations. It also provides input to the formulation and implementation of policies by other government bureaux and departments which impinge on industrial development in Hong Kong. It provides support to the organisation of the Hong Kong Awards for Industries.
- **20** On the regional front, the Department participates in APEC SME Working Group meetings, APEC SME Ministers and related meetings, and seminars/fora organised by other APEC economies.
 - **21** The key performance measures are:

Targets

	Target	2006 (Actual)	2007 (Actual)	2008 (Plan)
SUCCESS				
confirmation of consultation meeting				
with applicants of Business				
Advisory Service (BAS) within	100	100	100	100
ten working days (%)	100	100	100	100
replies to simple enquiries on licensing requirements within				
one working day (%)	100	100	100	100
replies to complicated enquiries on	100	100	100	100
licensing requirements within				
three working days (%)	100	100	100	100
replies to simple enquiries on SME				
support services and facilities	100	100	100	100
within one working day (%) replies to complicated enquiries on	100	100	100	100
SME support services and				
facilities within three working				
days (%)	100	100	100	100
SME Loan Guarantee Scheme				
processing applications for				
guarantee within three working				
days (after receipt of complete				
applications from participating lending institutions)(%)	100	99.7	99.6	100
SME Development Fund	100	99.1	99.0	100
processing applications for grant				
within 70 working days(%) ∇	100	100	100	100
SME Export Marketing Fund				
processing applications for grant	100	07.0	07.0	100
within 30 working days (%)	100	97.2	97.2	100

 $[\]nabla$ The processing time refers to the time taken by the Secretariat of the SME Development Fund to conduct initial assessments on applications and submit recommendations to the Vetting Committee for decision.

Indicators

	2006	2007	2008
	(Actual)	(Actual)	(Plan)
SUCCESS			
enquiries	22 113	21 707	22 000
visitors to SUCCESS	39 519	36 270	37 000
visits to SUCCESS website	304 578β	997 904	1 000 000
visitors to Virtual SME Information Centre	$215\ 610\Delta$	N.A.	N.A.
visitors to Business Licence Information Service			
website	$64~085\Delta$	N.A.	N.A.
seminars and other activities	104	104	100
publications relating to local industries and SMEs	2	2	2
SME Loan Guarantee Scheme			
applications received and processedφ	N.A.	1 488	1 750
no. of SME beneficiariesφ	N.A.	1 179	1 500
amount of government guarantees issued (\$m)	1,505	946	1,250
SME Development Fund	,		,
applications received and processed	39	43	50
amount of government grants approved (\$m)φ	N.A.	13	15

	2006 (Actual)	2007 (Actual)	2008 (Plan)
SME Export Marketing Fund			
applications received and processed	11 877	9 565	9 500
no. of SME beneficiariesφ	N.A.	2 394	2 500
amount of government grants approved (\$m)φ	N.A.	140	150

- β This figure covers the second half of 2006 as SUCCESS website was launched in mid-June 2006.
- Δ This figure covers the first half of 2006 as the Virtual SME Information Centre and the Business Licence Information Service websites were replaced by a new SUCCESS website in mid-June 2006.
- φ New indicators as from 2007.

Matters Requiring Special Attention in 2008-09

- 22 During 2008–09, the Department will:
- implement the improvement measures to the SME Funding Schemes and closely monitor the effectiveness of the Schemes;
- continue to organise the SME Mentorship Programme and other on-going SUCCESS activities;
- maintain closer liaison with the industries, with a view to helping them to meet new challenges in local and overseas markets; and
- continue to follow-up the recommendations of the Director of Audit's Report No. 47.

ANALYSIS OF FINANCIAL PROVISION

Pro	gramme	2006–07 (Actual) (\$m)	2007–08 (Original) (\$m)	2007–08 (Revised) (\$m)	2008–09 (Estimate) (\$m)
(1) (2) (3)	Commercial Relations Trade Support and Facilitation Support for Small and Medium	66.1 113.7	80.3 125.8	82.4 117.5	85.2 129.0
(3)	Enterprises and Industries	260.9	284.5	230.0	240.2
		440.7	490.6	429.9 (-12.4%)	454.4 (+5.7%)

(or -7.4% on 2007-08 Original)

Analysis of Financial and Staffing Provision

Programme (1)

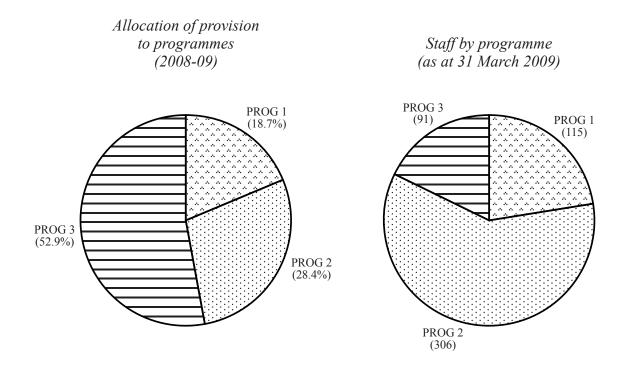
Provision for 2008–09 is \$2.8 million (3.4%) higher than the revised estimate for 2007–08. This is mainly due to the full-year effect of filling vacant posts and increased provision due to redeployment of resources, partly offset by net decrease in operating expenses.

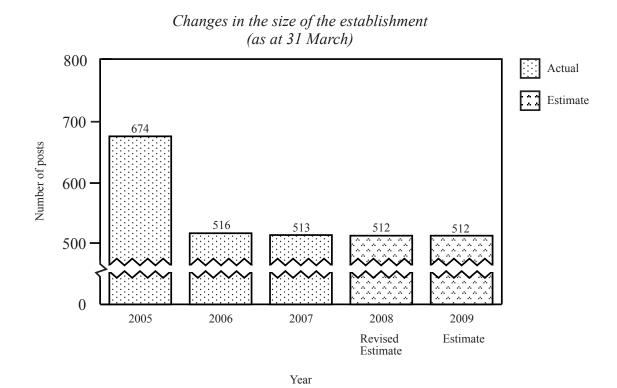
Programme (2)

Provision for 2008–09 is \$11.5 million (9.8%) higher than the revised estimate for 2007–08. This is mainly due to the increase in departmental expenses for the operation and enhancement of various computer systems. In addition, four posts will be deleted in 2008–09.

Programme (3)

Provision for 2008–09 is \$10.2 million (4.4%) higher than the revised estimate for 2007–08. This is mainly due to an increase in cash flow requirements for SME funding schemes and departmental expenses for various SME activities. In addition, four posts will be created in 2008–09.





Sub- head (Code)		Actual expenditure 2006–07	Approved estimate 2007–08	Revised estimate 2007–08	Estimate 2008–09
		\$'000	\$'000	\$'000	\$'000
	Operating Account				
	Recurrent				
000	Operational expenses	224,805	255,600	246,671	265,376
	Total, Recurrent	224,805	255,600	246,671	265,376
	Non-Recurrent				
700	General non-recurrent	215,828	235,027	183,203	189,019
	Total, Non-Recurrent	215,828	235,027	183,203	189,019
	Total, Operating Account	440,633	490,627	429,874	454,395
	Capital Account				
	Plant, Equipment and Works				
	Minor plant, vehicles and equipment (block vote)	18	_	_	_
	Total, Plant, Equipment and Works	18			
	Total, Capital Account	18			
	Total Expenditure	440,651	490,627	429,874	454,395

Details of Expenditure by Subhead

The estimate of the amount required in 2008–09 for the salaries and expenses of the Trade and Industry Department is \$454,395,000. This represents an increase of \$24,521,000 over the revised estimate for 2007–08 and of \$13,744,000 over actual expenditure in 2006–07.

Operating Account

Recurrent

- **2** Provision of \$265,376,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Trade and Industry Department.
- **3** The establishment as at 31 March 2008 will be 512 permanent posts. No change in establishment is expected in 2008–09. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2008–09, but the notional annual mid-point salary value of all such posts must not exceed \$170,389,000.
 - 4 An analysis of the financial provision under Subhead 000 Operational expenses is as follows:

2006–07 (Actual) (\$'000)	2007–08 (Original) (\$'000)	2007–08 (Revised) (\$'000)	2008–09 (Estimate) (\$'000)
181,828	189,918	191,836	196,643
3,991	6,758	1,705	3,242
1	27	3	30
115	618	503	413
		115	280
35,187	53,398	45,066	59,956
827	869	4,769	1,069
690	1,500	508	1,500
1,600	1,600	1,600	1,600
128	128	128	128
438	476	438	515
	308		
224,805	255,600	246,671	265,376
	(\$'000) 181,828 3,991 1 115 35,187 827 690 1,600 128 438	(Actual) (Original) (\$'000) (\$'000) 181,828 189,918 3,991 6,758 1 27 115 618 — — 35,187 53,398 827 869 690 1,500 1,600 1,600 128 128 438 476 — 308	(Actual) (\$'000) (Original) (\$'000) (Revised) (\$'000) 181,828 3,991 6,758 1 705 181,828 1,705 191,836 1,705 1 27 3 3 115 618 503 503 — 115 53,398 45,066 827 869 4,769 4769 690 1,500 508 508 1,600 1,600 1,600 1,600 128 128 128 128 438 476 438 476 — 308 — —

Commitments

Sub- head (Code)	Item (Code)	Ambit	Approved commitment \$'000	Accumulated expenditure to 31.3.2007	Revised estimated expenditure for 2007–08	Balance \$'000			
Operating Account									
700		General non-recurrent							
	515	Consultancy to provide advisory services on trade in goods and services	8,608	5,129	283	3,196			
	520	SME Loan Guarantee Scheme#	12,600,000	71,276	31,500	12,497,224			
	524	SME Export Marketing and Development Funds^	1,750,000	1,081,240	151,420	517,340			
		Total	14,358,608	1,157,645	183,203	13,017,760			

[#] Increase in the total guarantee commitment by \$2 billion to \$12.6 billion was approved by the Finance Committee on 11 January 2008. The maximum expenditure commitment is \$950 million.

^ Increase in approved commitment by \$350 million to \$1.75 billion and retitling of this non-recurrent item were approved by the Finance Committee on 11 January 2008.