### **Controlling Officer's Report**

### **Programme**

**Complaints Administration** 

This programme contributes to Policy Area 30: Complaints Against Maladministration (The Ombudsman).

#### **Detail**

|                           | 2008–09<br>(Actual) | 2009–10<br>(Original) | 2009–10<br>(Revised) | 2010–11<br>(Estimate) |
|---------------------------|---------------------|-----------------------|----------------------|-----------------------|
| Financial provision (\$m) | 89.0                | 90.3                  | 90.0                 | 88.5                  |
|                           |                     |                       | (-0.3%)              | (-1.7%)               |

(or -2.0% on 2009–10 Original)

#### Aim

2 The aim is to redress grievances and address issues arising from maladministration in the public sector and to bring about improvements in the quality and standard of and promote fairness in the public administration, through independent and impartial investigations.

### **Brief Description**

- **3** The Ombudsman is directly responsible to the Chief Executive for resolving any complaints of maladministration lodged by the public with him through informal resolution, investigations, mediation and other forms of assistance. The Office generally met its objectives and targets in 2009.
  - 4 The key performance measures in respect of complaints administration are:

### **Targets**

The performance of the Office of The Ombudsman can be measured by the extent of public awareness and acceptance of the Office, the thoroughness of investigations, the efficiency with which complaints are resolved, and the degree of acceptance and recognition of the effectiveness of recommendations made for the redress of grievances.

### Indicators

Key indicators of performance are the number of complaint cases and enquiries received; the number of complaint cases investigated or resolved through alternative resolution methods which include rendering clarification and assistance, referral under the Internal Complaint Handling Programme (INCH) and mediation; the number of direct investigations completed; and the number of recommendations accepted by the Administration either directly or after discussion in the legislature. The reporting year of the Office ends on 31 March. The performance figures for the last three reporting years are:

|  | Reporting Year |          |          |  |
|--|----------------|----------|----------|--|
|  | 2006-07        | 2007–08  | 2008-09  |  |
|  | (Actual)       | (Actual) | (Actual) |  |
| enquiries received                                     | 15 626         | 12 169   | 14 005   |  |
| complaints received                                    | 5 606          | 4 987    | 5 386    |  |
| complaints carried forward from the previous reporting |                |          |          |  |
| year   | 676            | 942      | 1 285    |  |
| total no. of complaints for processing                 | 6 282          | 5 929    | 6 671    |  |
| complaints investigated                                |                |          |          |  |
| substantiated#   | 15             | 9        | 21       |  |
| partially substantiated#                               | 16             | 13       | 171      |  |
| unsubstantiated  | 39             | 14       | 20       |  |
| inconclusive^  | _              | _        | _        |  |

|   | 2006-07<br>(Actual) | Reporting Year<br>2007–08<br>(Actual) | 2008–09<br>(Actual) |
|---|---------------------|---------------------------------------|---------------------|
| substantiated other than allegedwithdrawn/discontinued                                      | <u>1</u>            | 1<br>1                                | 34<br>1             |
| complaints concluded after rendering clarification and assistance                           | 1 500               | 1 857                                 | 2 289               |
| programme complaints concluded after mediation complaints                                   | 143<br>2            | 81<br>1                               | 148                 |
| complaints attempted for mediation but not accepted by party(ies) concerned                 | 6                   | 3                                     | _                   |
| complaints not investigated restriction on investigation                                    | 394<br>1 991        | 375<br>871                            | 477                 |
| outside jurisdiction  | 221<br>1 018        | 593<br>828                            | 631<br>355<br>1 554 |
| total no. of complaints concluded complaints  | 5 340               | 4 644                                 | 5 701               |
| percentage over the total no. of complaints for processing (%)                              | 85                  | 78                                    | 86                  |
| complaints carried forward to the next reporting yearno. of direct investigations completed | 942<br>4            | 1 285<br>4                            | 970<br>6            |
| no. of recommendations madeno. of recommendations accepted                                  | 134<br>125          | 103<br>98                             | 153<br>118          |

<sup>#</sup> The indicator was adjusted in 2007–08 to reflect the final classification of complaint cases after review by The Ombudsman.

## Matters Requiring Special Attention in 2010-11

- 5 During 2010–11, the Office will continue to:
- monitor the administrative actions of the public sector and institute direct investigations;
- encourage the use of mediation to settle complaints involving no or minor maladministration;
- develop community programmes to arouse public awareness and understanding of the work of the Office;
- enhance professionalism and the quality of complaint management in the Office and the public sector; and
- strengthen relationship with other ombudsman jurisdictions and kindred institutions through liaison and exchange programmes.

<sup>^</sup> Previously "incapable of determination".

## ANALYSIS OF FINANCIAL PROVISION

| Programme                 | 2008–09  | 2009–10    | 2009–10         | 2010–11         |
|---------------------------|----------|------------|-----------------|-----------------|
|                           | (Actual) | (Original) | (Revised)       | (Estimate)      |
|                           | (\$m)    | (\$m)      | (\$m)           | (\$m)           |
| Complaints Administration | 89.0     | 90.3       | 90.0<br>(-0.3%) | 88.5<br>(-1.7%) |

(or -2.0% on 2009–10 Original)

## **Analysis of Financial and Staffing Provision**

Provision for 2010-11 is \$1.5 million (1.7%) lower than the revised estimate for 2009-10. This is mainly due to salary adjustment in line with the 2009 pay adjustment.

| Sub-<br>head<br>(Code) |                          | Actual expenditure 2008–09 | Approved estimate 2009–10 | Revised estimate 2009–10 | Estimate 2010–11 |
|------------------------|--------------------------|----------------------------|---------------------------|--------------------------|------------------|
|                        |                          | \$'000                     | \$'000                    | \$'000                   | \$'000           |
|                        | <b>Operating Account</b> |                            |                           |                          |                  |
|                        | Recurrent                |                            |                           |                          |                  |
| 000                    | Operational expenses     | 89,037                     | 90,272                    | 89,979                   | 88,457           |
|                        | Total, Recurrent         | 89,037                     | 90,272                    | 89,979                   | 88,457           |
|                        | Non-Recurrent            |                            |                           |                          |                  |
| 700                    | General non-recurrent    | _                          | _                         | 11                       | 30               |
|                        | Total, Non-Recurrent     |                            |                           | 11                       | 30               |
|                        | Total, Operating Account | 89,037                     | 90,272                    | 89,990                   | 88,487           |
|                        |                          |                            | 00.075                    |                          |                  |
|                        | Total Expenditure        | 89,037                     | 90,272                    | 89,990                   | 88,487           |

### **Details of Expenditure by Subhead**

The estimate of the amount required in 2010-11 for the salaries and expenses of the Office of The Ombudsman is \$88,487,000. This represents a decrease of \$1,503,000 against the revised estimate for 2009-10 and of \$550,000 against actual expenditure in 2008-09.

Operating Account

### Recurrent

**2** Provision of \$88,457,000 under *Subhead 000 Operational expenses* is for the payment of subvention to the Office of The Ombudsman to cover its salaries, allowances and other operating expenses.

### **Commitments**

| Sub-<br>head<br>(Code) | Item<br>(Code) | Ambit   | Approved commitment | Accumulated expenditure to 31.3.2009 | Revised<br>estimated<br>expenditure<br>for 2009–10 | Balance |
|------------------------|----------------|---|---------------------|--------------------------------------|--|---------|
|                        |                |   | \$'000              | \$'000                               | \$'000   | \$'000  |
| Opera                  | ting A         | ccount  |                     |                                      |  |         |
| 700                    |                | General non-recurrent                         |                     |                                      |  |         |
|                        | 002            | Exchange development scheme with the Mainland | 1,800               | 1,759                                | 11   | 30      |
|                        |                | Total   | 1,800               | 1,759                                | 11   | 30      |
|                        |                |   |                     |                                      |  |         |