

## Head 26 — CENSUS AND STATISTICS DEPARTMENT

**Controlling officer:** the Commissioner for Census and Statistics will account for expenditure under this Head.

**Estimate 2015–16** ..... **\$675.3m**

**Establishment ceiling 2015–16** (notional annual mid-point salary value) representing an estimated 1 291 non-directorate posts as at 31 March 2015 reducing by five posts to 1 286 posts as at 31 March 2016 ..... **\$467.4m**

In addition, there will be an estimated seven directorate posts as at 31 March 2015 and as at 31 March 2016.

### Controlling Officer's Report

#### Programmes

- |   |  |
|---|--|
| <b>Programme (1) Trade Statistics</b>                                     | This programme contributes to Policy Area 6: Commerce and Industry (Secretary for Commerce and Economic Development) and Policy Area 27: Intra-Governmental Services (Secretary for Financial Services and the Treasury).                    |
| <b>Programme (2) Social Statistics</b>                                    | These programmes contribute to Policy Area 27: Intra-Governmental Services (Secretary for Financial Services and the Treasury).  |
| <b>Programme (3) National Accounts and Balance of Payments Statistics</b> |  |
| <b>Programme (4) General Statistical Services</b>                         |  |
| <b>Programme (5) Price/Industry/Service Statistics</b>                    | This programme contributes to Policy Area 17: Information Technology and Broadcasting (Secretary for Commerce and Economic Development) and Policy Area 27: Intra-Governmental Services (Secretary for Financial Services and the Treasury). |
| <b>Programme (6) Labour Statistics</b>                                    | This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Financial Services and the Treasury).   |

#### Detail

##### Programme (1): Trade Statistics

	2013–14 (Actual)	2014–15 (Original)	2014–15 (Revised)	<b>2015–16 (Estimate)</b>
Financial provision (\$m)	150.7	161.4	158.5 (–1.8%)	<b>169.1</b> (+6.7%)
				(or +4.8% on 2014–15 Original)

#### *Aim*

**2** The aim is to process import/export declarations and cargo manifests, to safeguard the Government's revenue from import/export declaration charges, and to produce and analyse trade statistics.

#### *Brief Description*

- 3** The work involves:
- processing import/export declarations submitted by importers/exporters and cargo manifests submitted by carriers,
  - matching import/export declarations and cargo manifests to ensure full collection of import/export declaration charges,
  - designing commodity classification systems and compiling trade statistics,
  - conducting monthly surveys on trade related to outward processing in the Mainland,
  - conducting surveys on re-export trade for estimating the rates of re-export margin,
  - conducting supplementary surveys to track the latest developments in the trade structure of Hong Kong,

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- collecting data for adjusting import statistics to a free-on-board basis to facilitate compilation of national income and balance of payments (BoP) statistics and international comparison of trade data,
- compiling import/export specification price indices,
- compiling port cargo statistics and container statistics, and
- conducting an annual survey to collect data on trade in services and offshore trade.

4 In 2014, the Department conducted further study on the compilation of more inward foreign affiliates statistics (FATS) and the trial compilation of outward FATS for Hong Kong.

5 The key performance measures are:

### *Targets*

	Target	2013 (Actual)	2014 (Actual)	2015 (Plan)
provision of statistics requiring simple action (working days).....	0.5	0.2	0.2	<b>0.2</b>
provision of photocopies or softcopies containing detailed information upon receipt of a firm order (working days)....	2	2	2	<b>2</b>
assistance in completion of import/export declarations or cargo manifests				
simple enquiries by telephone or personal visit (minutes).....	4	4	4	<b>4</b>
complex enquiries by telephone or personal visit (working days).....	1	1	1	<b>1</b>
written enquiries (working days).....	1	1	1	<b>1</b>
time after reference period for release of monthly trade statistics (weeks).....	4	4	4	<b>4</b>
time required for issuing notices for outstanding import/export declarations (months).....	1.5	1.2	1.2	<b>1.2</b>

### *Indicators*

	2013 (Actual)	2014 (Actual)	2015 (Estimate)
import/export declarations checked (million) .....	19.1	19.7	<b>19.7</b>
cargo manifests processed (million).....	8.3	8.2	<b>8.2</b>
statistical reports/publications produced◇ .....	8	9	<b>9</b>
surveys conducted◇ .....	5	6	<b>6</b>

◇ In the light of the demand for more statistics on the structure of trade in services of Hong Kong to support the development and promotion of trade in services, the Annual Survey of Imports and Exports of Services, reported under Programme (5): Price/Industry/Service Statistics for 2013–14 and before would start to be reported under Programme (1): Trade Statistics from 2014–15 onwards.

### *Matters Requiring Special Attention in 2015–16*

6 During 2015–16, the Department will continue to support the use of electronic submission services for import/export declarations and cargo manifests.

### **Programme (2): Social Statistics**

	2013–14 (Actual)	2014–15 (Original)	2014–15 (Revised)	2015–16 (Estimate)
Financial provision (\$m)	78.5	109.2	99.9 (–8.5%)	<b>143.5</b> (+43.6%)
				(or +31.4% on 2014–15 Original)

### *Aim*

7 The aim is to produce and analyse demographic, labour force and social statistics, and to maintain a register of quarters as a sampling frame for conducting household surveys.

**Brief Description**

- 8** The work involves:
- conducting population censuses/by-censuses at five-yearly intervals;
  - compiling vital statistics and population statistics and making population projections;
  - conducting a continuous General Household Survey with a core part to collect data on the labour force, employment, unemployment and underemployment and a supplementary part to collect data on a variety of social topics;
  - organising the Thematic Household Survey (THS) series to meet the statistical data requirements of bureaux and departments under a contracting-out mode; and
  - maintaining an up-to-date register of quarters.
- 9** The key performance measures are:

**Targets**

	Target	2013 (Actual)	2014 (Actual)	<b>2015 (Plan)</b>
provision of statistics requiring simple action (working days).....	1	1	1	<b>1</b>
provision of photocopies or softcopies containing detailed information upon receipt of a firm order (working days)....	4	4	4	<b>4</b>
time after reference period or time-point for release of half-yearly population statistics (months) .....	1.7	1.6	1.5	<b>1.5</b>
annual vital statistics (months) .....	7.5	7.5	7.5	<b>7.5</b>
unemployment and underemployment statistics for three-month periods (days) .....	18	18	18	<b>18</b>

**Indicators**

	2013 (Actual)	2014 (Actual)	<b>2015 (Estimate)</b>
quarters records updated .....	112 000	127 100	<b>210 000#</b>
households enumerated¶ .....	79 000	78 000	<b>81 000Δ</b>
statistical systems maintained/enhanced/developed .....	10	10	<b>10</b>
statistical reports/publications producedφ .....	13‡	7	<b>9</b>
surveys conductedΨ .....	4	4	<b>4</b>

# More quarters records will be updated arising from the special updating exercise for the 2016 Population By-census (16BC).

¶ Excluding households enumerated in the THS series contracted out to private survey research firms.

Δ Including some 3 000 households covered in the pilot survey of the 16BC.

φ The figures vary according to the requirements of bureaux and departments for conducting THS series as well as the scale and complexity of the surveys concerned.

‡ Including reports of the 2011 Population Census results.

Ψ Including THS series contracted out to private survey research firms.

**Matters Requiring Special Attention in 2015–16**

**10** The Department will continue with the planning for the 16BC. A pilot survey will be conducted in mid-2015 to test various aspects of the operation and evaluate the design of the 16BC.

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### Programme (3): National Accounts and Balance of Payments Statistics

	2013–14 (Actual)	2014–15 (Original)	2014–15 (Revised)	<b>2015–16 (Estimate)</b>
Financial provision (\$m)	78.3	80.3	78.8 (–1.9%)	<b>84.8</b> (+7.6%)
				(or +5.6% on 2014–15 Original)

#### *Aim*

**11** The aim is to produce and analyse Gross Domestic Product (GDP), Gross National Income (GNI) (formerly known as Gross National Product (GNP)), BoP and related statistics in a timely and accurate manner, and to assist in the preparation of Government’s forecasts of various economic aggregates.

#### *Brief Description*

**12** The work involves:

- compiling quarterly and annual GDP and GNI statistics based on international statistical standards recommended in the “System of National Accounts” of the United Nations;
- compiling quarterly and annual BoP, international investment position and external debt statistics in accordance with the standards stipulated in the “Balance of Payments and International Investment Position Manual” of the International Monetary Fund;
- conducting survey work for collecting data required for the compilation of annual external direct investment statistics as well as quarterly and annual GNI, BoP and related statistics; and
- providing data and professional support for performing econometric modelling related to the production of short-term and medium-term forecasts of economic aggregates.

**13** The key performance measures are:

#### *Targets*

	Target	2013 (Actual)	2014 (Actual)	<b>2015 (Plan)</b>
provision of statistics requiring simple action (working days).....	1.0	0.4	0.4	<b>0.4</b>
time after reference period for release of various statistics (months)				
quarterly GDP by expenditure component.....	2.0	1.6	1.6	<b>1.6</b>
annual GDP by expenditure component.....	2.5	2.0	1.9	<b>1.9</b>
quarterly GDP by economic activity ..	3.0	2.7	2.7	<b>2.7</b>
annual GDP by economic activity .....	11	11	11	<b>11</b>
quarterly GNI.....	3.0	2.5	2.5	<b>2.5</b>
annual GNI.....	3.0	2.5	2.5	<b>2.5</b>
quarterly BoP statistics.....	3.0	2.7	2.7	<b>2.7</b>
annual BoP statistics.....	3.0	2.7	2.7	<b>2.7</b>
annual external direct investment statistics.....	12	12	12	<b>12</b>
quarterly statistics on international investment position .....	3.0	2.7	2.7	<b>2.7</b>
annual statistics on international investment position .....	3.0	2.7	2.7	<b>2.7</b>
quarterly external debt statistics .....	3.0	2.7	2.7	<b>2.7</b>
annual external debt statistics .....	3.0	2.7	2.7	<b>2.7</b>

#### *Indicators*

	2013 (Actual)	2014 (Actual)	<b>2015 (Estimate)</b>
statistical reports/publications produced.....	4	4	<b>4</b>
surveys conducted.....	1	1	<b>1</b>

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### *Matters Requiring Special Attention in 2015–16*

14 The Department will continue to enhance the methodology and compilation framework in respect of national accounts, BoP and related statistics to take account of the latest international standards and local economic developments.

#### **Programme (4): General Statistical Services**

	2013–14 (Actual)	2014–15 (Original)	2014–15 (Revised)	<b>2015–16 (Estimate)</b>
Financial provision (\$m)	30.8	32.3	30.2 (–6.5%)	<b>32.5</b> (+7.6%)
				(or +0.6% on 2014–15 Original)

#### *Aim*

15 The aim is to provide statistical consultancy services and to maintain quality standards in statistical work.

#### *Brief Description*

16 The work involves:

- providing professional assistance to bureaux and departments in statistical work;
- promoting statistical literacy and application of statistics in the community;
- co-ordinating statistical work to ensure data compatibility and maintain quality standards;
- publishing general digests of statistics;
- promoting and facilitating further improvement of statistical services under the Department's e-government strategy, including continuous enhancement of the Department's website;
- promoting the re-dissemination of official statistics through data agencies and information providers in the private sector; and
- developing the overall information technology (IT) strategy of the Department, co-ordinating IT applications in statistical work and providing related business analysis and technical support.

17 The key performance measures are:

#### *Target*

	Target	2013 (Actual)	2014 (Actual)	<b>2015 (Plan)</b>
provision of statistics requiring simple action (working days).....	1	1	1	<b>1</b>

#### *Indicators*

	2013 (Actual)	2014 (Actual)	<b>2015 (Estimate)</b>
projects of bureaux and departments for which the Department has provided assistance.....	10	10	<b>10</b>
statistical reports/publications produced.....	5	5	<b>5</b>

### *Matters Requiring Special Attention in 2015–16*

18 The need for objective, up-to-date and quality statistical information to facilitate policy planning in the Government as well as community understanding and discussion of public issues continues to increase. To meet this need, the Department will continue to upgrade the quality of statistical services in respect of timeliness, relevance and user serviceability. It will continue to co-ordinate statistical activities across government departments to ensure data compatibility and maintain quality standards.

19 The Department will continue to promote statistical literacy and applications of statistics in the community through organising seminars to facilitate correct interpretation and proper use of statistics.

20 The Department is implementing two strategic IT projects to set up two department-wide data capturing systems to enhance efficiency in data collection.

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21 The Department will continue to use modern technologies in the dissemination of statistical information and enhance its website to facilitate users in obtaining statistical information in a convenient manner.

### Programme (5): Price/Industry/Service Statistics

	2013–14 (Actual)	2014–15 (Original)	2014–15 (Revised)	<b>2015–16 (Estimate)</b>
Financial provision (\$m)	139.5	150.2	144.1 (–4.1%)	<b>159.3</b> (+10.5%)
				(or +6.1% on 2014–15 Original)

#### *Aim*

22 The aim is to produce and analyse price, industry and service statistics.

#### *Brief Description*

23 The work involves:

- compiling on a monthly basis consumer price indices (CPIs) and index numbers relating to costs of labour and materials used in building and construction projects;
- conducting a household expenditure survey (HES) on a quinquennial basis to collect up-to-date information on household expenditure pattern for rebasing the CPIs;
- conducting an annual economic survey covering all major industry sectors to collect detailed data in respect of the business performance and operating characteristics of these sectors;
- conducting monthly and quarterly economic surveys to collect data for compiling short-term indicators of the business performance of selected industry sectors;
- conducting an annual survey to collect both data and views of companies in Hong Kong representing parent companies located outside Hong Kong;
- conducting an annual survey to collect data on innovation activities, including research and development, in the business sector; and
- conducting a survey to collect data on IT usage and penetration in the business sector.

24 In 2014, the Department started to conduct the 2014–15 HES as from October for updating the expenditure weights of the CPIs.

25 The key performance measures are:

#### *Targets*

	Target	2013 (Actual)	2014 (Actual)	<b>2015 (Plan)</b>
provision of statistics requiring simple action (working days).....	1	1	1	<b>1</b>
provision of photocopies or softcopies containing detailed information upon receipt of a firm order (working days)....	4	4	4	<b>4</b>
time after reference period for release of results of various surveys (months)				
Monthly Survey of Retail Sales.....	1.1	1.0	1.0	<b>1.0</b>
Quarterly Survey of Service Industries.....	2.4	2.3	2.3	<b>2.3</b>
Quarterly Survey of Restaurant Receipts and Purchases .....	1.2	1.1	1.1	<b>1.1</b>
Annual Survey of Economic Activities .....	11	11	11	<b>11</b>
time after reference period for release of CPIs (days).....	22	21	21	<b>21</b>

**Indicators**

	2013 (Actual)	2014 (Actual)	2015 (Estimate)
establishments enumerated $\diamond$ .....	255 900 $\Lambda$	236 100	<b>242 500<math>\tau</math></b>
households enumerated.....	—	1 650 $\Phi$	<b>4 220<math>\Phi</math></b>
price quotations collected.....	606 800	587 100	<b>587 100</b>
statistical reports/publications produced $\diamond$ .....	23 $@$	22 $\lambda$	<b>22<math>@</math></b>
surveys conducted $\diamond$ .....	17 $\gamma$	15 $\mu$	<b>16<math>\Omega</math></b>

$\diamond$  In the light of the demand for more statistics on the structure of trade in services of Hong Kong to support the development and promotion of trade in services, the Annual Survey of Imports and Exports of Services, reported under Programme (5): Price/Industry/Service Statistics for 2013–14 and before would start to be reported under Programme (1): Trade Statistics from 2014–15 onwards.

$\Lambda$  Including establishments enumerated in two ad hoc surveys, namely Survey on Information Technology Usage and Penetration in the Business Sector for 2013 and 2013 Establishment Survey on Manpower and Job Skills Requirements.

$\tau$  Including establishments enumerated in an ad hoc survey, namely Survey on Information Technology Usage and Penetration in the Business Sector for 2015.

$\Phi$  Including the estimated number of households to be enumerated in the 2014–15 HES.

$@$  Including a biennial report, namely “Hong Kong as a Knowledge-based Economy – A Statistical Perspective”.

$\lambda$  Including an ad hoc report, namely “Report on Survey on Information Technology Usage and Penetration in the Business Sector for 2013”.

$\gamma$  Including two ad hoc surveys, namely Survey on Information Technology Usage and Penetration in the Business Sector for 2013 and 2013 Establishment Survey on Manpower and Job Skills Requirements.

$\mu$  Including the 2014–15 HES conducted once every five years.

$\Omega$  Including the 2014–15 HES conducted once every five years and an ad hoc survey, namely Survey on Information Technology Usage and Penetration in the Business Sector for 2015.

**Matters Requiring Special Attention in 2015–16**

**26** During 2015–16, the Department will:

- continue to support more detailed analysis on small and medium enterprises and also the selected industries where Hong Kong enjoys clear advantages, based on data collected from the Annual Survey of Economic Activities; and
- continue to conduct the HES for updating the weights of the CPIs.

**Programme (6): Labour Statistics**

	2013–14 (Actual)	2014–15 (Original)	2014–15 (Revised)	2015–16 (Estimate)
Financial provision (\$m)	79.2	81.7	79.8 (–2.3%)	<b>86.1</b> (+7.9%)
				(or +5.4% on 2014–15 Original)

**Aim**

**27** The aim is to produce and analyse statistics on employment, vacancies, wage, labour earnings and manpower requirements and to maintain a Central Register of Establishments (CRE) as a sampling frame for conducting establishment surveys.

**Brief Description**

**28** The work involves:

- compiling employment, vacancies, wage and labour earnings statistics;
- compiling statistics on manpower requirements and training needs; and
- maintaining the CRE.

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29 The key performance measures are:

### *Targets*

	Target	2013 (Actual)	2014 (Actual)	2015 (Plan)
provision of statistics requiring simple action (working days).....	1	1	1	1
provision of photocopies or softcopies containing detailed information upon receipt of a firm order (working days)....	4	4	4	4
time after reference period for release of results of quarterly surveys (weeks).....	13	13	13	13

### *Indicators*

	2013 (Actual)	2014 (Actual)	2015 (Estimate)
records of establishments updated .....	647 000	649 000	649 000
establishments enumerated.....	706 000	724 000 <sup>α</sup>	721 000
statistical reports/publications produced .....	5	5	5
surveys conducted .....	5	6 <sup>α</sup>	5

<sup>α</sup> Including an ad hoc survey, namely 2014 Survey on Employment Benefits.

### *Matters Requiring Special Attention in 2015–16*

30 The Department will continue to:

- enhance the labour statistics compilation framework so that comprehensive, timely and reliable statistics can be made available to facilitate the related policy reviews and formulation; and
- upgrade the computer system for maintaining and updating the CRE, and to upkeep the Hong Kong Standard Industrial Classification so as to foster international comparability and to reflect the economic activities of Hong Kong.



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### ANALYSIS OF FINANCIAL PROVISION

Programme	2013–14 (Actual) (\$m)	2014–15 (Original) (\$m)	2014–15 (Revised) (\$m)	2015–16 (Estimate) (\$m)
(1) Trade Statistics.....	150.7	161.4	158.5	<b>169.1</b>
(2) Social Statistics.....	78.5	109.2	99.9	<b>143.5</b>
(3) National Accounts and Balance of Payments Statistics.....	78.3	80.3	78.8	<b>84.8</b>
(4) General Statistical Services.....	30.8	32.3	30.2	<b>32.5</b>
(5) Price/Industry/Service Statistics.....	139.5	150.2	144.1	<b>159.3</b>
(6) Labour Statistics.....	79.2	81.7	79.8	<b>86.1</b>
	557.0	615.1	591.3 (–3.9%)	<b>675.3</b> <b>(+14.2%)</b>
				<b>(or +9.8% on 2014–15 Original)</b>

#### Analysis of Financial and Staffing Provision

##### Programme (1)

Provision for 2015–16 is \$10.6 million (6.7%) higher than the revised estimate for 2014–15. This is mainly due to the additional operating expenses for conducting supplementary surveys to track the latest development in the trade structure of Hong Kong and the increased salary provision for filling of vacancies and staff changes.

##### Programme (2)

Provision for 2015–16 is \$43.6 million (43.6%) higher than the revised estimate for 2014–15. This is mainly due to the additional provision for the preparation of the 16BC, as well as the increased salary provision for creation of one post in 2015–16, filling of vacancies and staff changes.

##### Programme (3)

Provision for 2015–16 is \$6.0 million (7.6%) higher than the revised estimate for 2014–15. This is mainly due to the increased salary provision for filling of vacancies and staff changes.

##### Programme (4)

Provision for 2015–16 is \$2.3 million (7.6%) higher than the revised estimate for 2014–15. This is mainly due to the increased salary provision for filling of vacancies and staff changes.

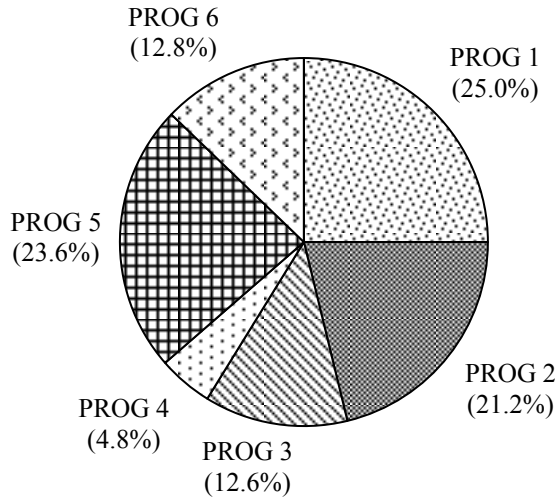
##### Programme (5)

Provision for 2015–16 is \$15.2 million (10.5%) higher than the revised estimate for 2014–15. This is mainly due to the additional provision for conducting the 2014–15 HES as well as the increased salary provision for filling of vacancies and staff changes, partly offset by the deletion of six posts in 2015–16 upon the completion of the fieldwork of the 2014–15 HES.

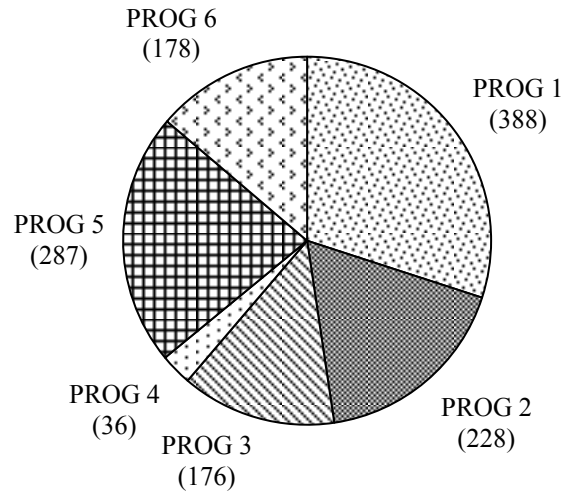
##### Programme (6)

Provision for 2015–16 is \$6.3 million (7.9%) higher than the revised estimate for 2014–15. This is mainly due to the increased salary provision for filling of vacancies and staff changes.

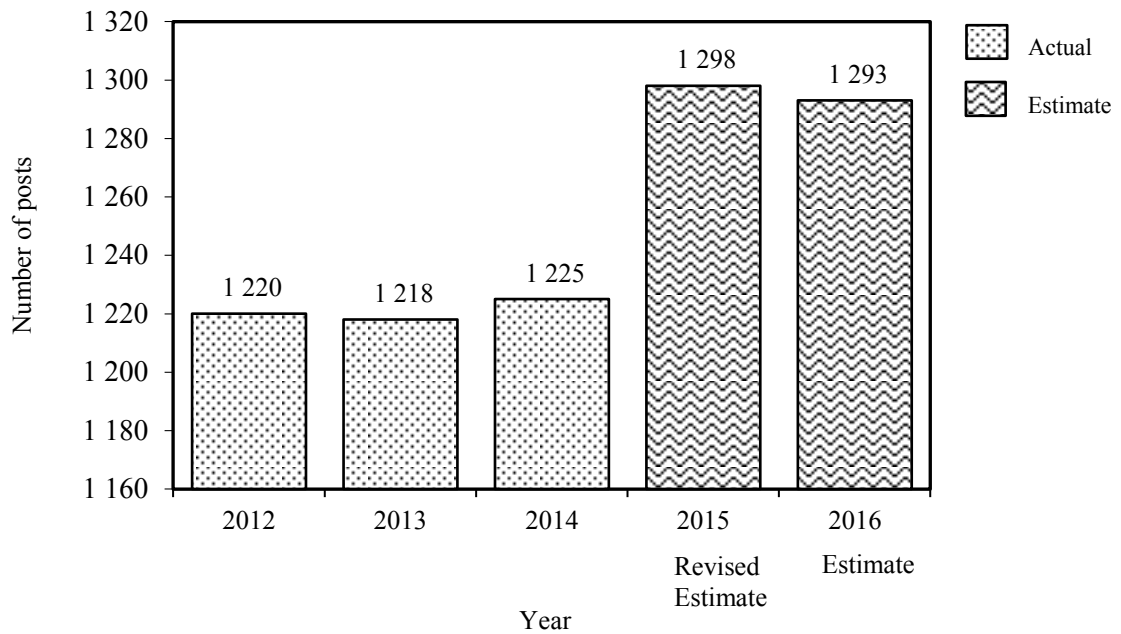
*Allocation of provision to programmes (2015-16)*



*Staff by programme (as at 31 March 2016)*



*Changes in the size of the establishment (as at 31 March)*



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Sub-head (Code)	Actual expenditure 2013-14	Approved estimate 2014-15	Revised estimate 2014-15	<b>Estimate 2015-16</b>	
	\$'000	\$'000	\$'000	<b>\$'000</b>	
<b>Operating Account</b>					
Recurrent					
000	Operational expenses .....	556,662	615,131	591,276	<b>675,314</b>
	Total, Recurrent.....	<u>556,662</u>	<u>615,131</u>	<u>591,276</u>	<u><b>675,314</b></u>
Non-Recurrent					
	General non-recurrent .....	385	—	—	—
	Total, Non-Recurrent.....	<u>385</u>	<u>—</u>	<u>—</u>	<u>—</u>
	Total, Operating Account .....	557,047	615,131	591,276	<b>675,314</b>
<hr/>					
	Total Expenditure .....	<u>557,047</u>	<u>615,131</u>	<u>591,276</u>	<u><b>675,314</b></u>

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### Details of Expenditure by Subhead

The estimate of the amount required in 2015–16 for the salaries and expenses of the Census and Statistics Department is \$675,314,000. This represents an increase of \$84,038,000 over the revised estimate for 2014–15 and of \$118,267,000 over the actual expenditure in 2013–14.

#### *Operating Account*

#### Recurrent

**2** Provision of \$675,314,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Census and Statistics Department. The increase of \$84,038,000 (14.2%) over the revised estimate for 2014–15 is mainly due to the provision for preparing the 2016 Population By-census and conducting the 2014–15 Household Expenditure Survey, as well as the increased salary provision for filling of vacancies and staff changes.

**3** The establishment as at 31 March 2015 will be 1 298 permanent posts. It is expected that there will be a net decrease of five posts in 2015–16. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2015–16, but the notional annual mid-point salary value of all such posts must not exceed \$467,443,000.

**4** An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2013–14 (Actual) (\$'000)	2014–15 (Original) (\$'000)	2014–15 (Revised) (\$'000)	<b>2015–16 (Estimate) (\$'000)</b>
Personal Emoluments				
- Salaries.....	472,425	513,126	492,646	<b>538,940</b>
- Allowances.....	2,792	3,720	4,605	<b>6,310</b>
- Job-related allowances.....	—	1	1	<b>1</b>
Personnel Related Expenses				
- Mandatory Provident Fund contribution.....	1,223	1,416	1,537	<b>1,480</b>
- Civil Service Provident Fund contribution.....	5,213	7,430	7,065	<b>10,657</b>
Departmental Expenses				
- General departmental expenses .....	74,776	89,203	85,187	<b>117,691</b>
Other Charges				
- Statistical Institute for Asia and the Pacific .....	233	235	235	<b>235</b>
	556,662	615,131	591,276	<b>675,314</b>