Controlling officer: the Official Receiver will account for expenditure under this Head.	
Estimate 2000–01	\$140.0m
<b>Establishment ceiling 2000–01</b> (notional annual mid-point salary value) representing an estimated 259 non-directorate posts at 31 March 2000 reducing by eight posts to 251 posts at 31 March 2001	\$88.5m
In addition there will be an estimated eight directorate posts at 31 March 2000 and at 31 March 2001.	
Capital Account commitment balance	\$4.5m

# **Controlling Officer's Report**

### **Programme**

Official Receiver's Office

This programme contributes to Policy Area 1: Financial Services (Secretary for Financial Services).

### **Detail**

	1998–99	1999–2000	1999–2000	2000-01
	(Actual)	(Approved)	(Revised)	(Estimate)
Financial provision (\$m)	113.8	145.4 (+27.8%)	125.5 (-13.7%)	140.0 (+11.6%)

#### Aim

**2** The aim is to administer the Companies Ordinance relating to the compulsory winding-up of companies and the Bankruptcy Ordinance relating to the estates of bankrupts.

### **Brief Description**

- **3** The Official Receiver's Office is responsible for the effective administration of insolvency matters pertaining to compulsory liquidation of companies and individual bankruptcies. This work involves:
  - the delivery of an effective in-house management insolvency service when appointed by the court and creditors as liquidator or trustee and the management of the schemes for contracting out liquidation cases to the private sector;
  - the effective realisation of assets of insolvent companies and bankrupts at the earliest opportunity, adjudication of creditors' claims, and declaration of dividends to preferential and ordinary creditors as soon as possible; and
    - investigation into the conduct of debtors, directors and officers of insolvent companies and the causes of business failures, prosecution of insolvency offenders and implementation of the statutory provisions relating to the disqualification of company directors.
- **4** The Official Receiver's Office has broadly achieved its targets in 1999. A similar level of achievement is expected in 2000.
  - 5 The key performance measures in respect of the administration of insolvency cases are:

## **Targets**

	Target Time	1998	1999	2000 (Plan)
	Time	(Actual) %	(Actual) %	(Flail) %
general enquiries				
98% of cases in person at public				
reception counter	10 mins	97.1	95.0	97.0
by mail	within 10 days	N.A.†	N.A.†	100
	or an interim			
	reply will be			
	given on			
	technical			
applications for bankruptcy searches and	matters			
winding-up searches				
in person	1 working day	94.9	99.4	99.5
by mailapplication for Certificate of non-	3 working days	100	99.3	99.5
bankruptcy	3 working days	100	100	100

	Target Time	1998 (Actual) %	1999 (Actual) %	2000 (Plan) %
lodging Proofs of Debt in person	5–10 mins	85.4	93.9	94.0
obtaining assistance of officers to complete a Proof of Debt	15–30 mins	98.9	99.2	99.5
request for copies of Statement of Affairs, if they have been presented, subject to payment of photocopying feescollection of dividends in appropriate cases	3 working days	100	100	100
in person 99% of cases which required normal-check ID and Dividend Schedule 95% of cases which were late payment after 6 months- complicated (manual	20 mins	N.A.†	N.A.†	100
cheque)	35 mins	N.A.†	N.A.†	100
change name of payee on cheque by mail holding meetings of creditors in non- summary cases	40 mins 5 working days	N.A.† 100	N.A.† 100	100 100
winding-up and old bankruptcy cases				
95% of cases making decision to hold meetings	within 8 weeks	74.8	57.9	90.0
95% of casesnew bankruptcy cases 95% of cases making decision		83.1	66.7	90.0
to hold meetings	within 12 weeks	100	98.7	100
95% of casesissue of receipt for payment of book debts		100	98.7	100
95% of cases in person	15 mins 3 working days	100 100	100 93.7	100 100
97% for amount below \$10m	3 working days	100	100	100
\$10m - \$15m	5 working days	100	100	100
\$15m - \$20m 100% for funds invested separately		100 100	100 100	100 100

Note: Targets contained in this Report reflect the quantitative standards of service formulated for the department's revised Performance Pledge approved for 1999–2000. The percentages (%) shown represent the percentages (%) of cases for which the time taken to perform the service was within the agreed target. † Not applicable. There were no such cases in the relevant year.

# **Indicators**

	1998 (Actual)	1999 (Actual)	2000 (Estimate)
total no. of new cases	1 616	3 866	3 960
no. of insolvency cases completed, stayed or rescinded	1 067	669	900
cases put on release programme	288	289	280
cases on release programme at year end	162	267	300
cases put on small case programme	715	1 018	1 000
cases on small case programme at year end	435	986	940
average active case load per Insolvency Officer	58.7	85.0	107
cases put on adjudication programme	82	125	108
no. of proofs of claim adjudicated	3 376	2 123	2 700
no. of cases with dividends declared	208	183	200

	1998 (Actual)	1999 (Actual)	2000 (Estimate)
amount of dividends declared (\$m)	62.5	52.1	60.0
recovery of book debts and judgement sums (\$m)#	18.5	8.9	10.0
litigation actions in progress	39	41	60
no. of summonses issued	125	230	300
amount of fines (\$m) imposed by the court	0.1	0.1	0.1
court appearances	2 980	5 954	6 0 0 0
ex-parte orders obtained	3 226	4 255	4 000
no. of meetings of creditors held	216	265	280
writs issued and other proceedings	3	2	5
filing fees and taxing fees paid to court (\$m)#	1.4	1.4	1.2
non-remunerative cases (i.e. cases with assets less than			
\$50,000)	1 417	3 455	3 700
proportion of non-remunerative cases to new cases (%)	87.7	89.4	93.4
revenue collected (\$m)#	120.3	136.8	140.0
increase/decrease in revenue on previous year (%)#	40.4	13.7	2.3

<sup>#</sup> Figures are in terms of financial year, and those for 1999 are estimates.

# Matters Requiring Special Attention in 2000-01

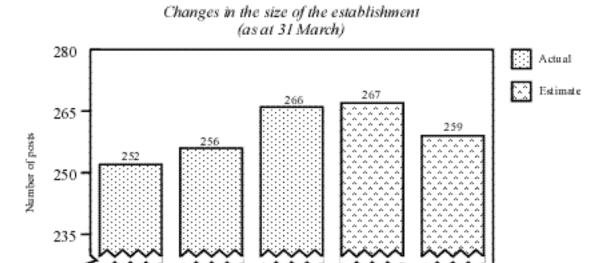
- 6 During 2000–01, the Official Receiver's Office will:
- monitor the scheme to contract out summary and non-remunerative liquidation cases (each with estimated realisable assets of less than \$200,000) to insolvency practitioners in the private sector;
- continue to monitor the Administrative Panel Scheme for contracting out non-summary liquidation cases (each with estimated realisable assets of more than \$200,000) to insolvency practitioners in the private sector;
- monitor the enhanced programmes of the Management Information Computer System and the new programme for bi-lingual public searches;
- introduce the relevant legislation to facilitate the administration of companies in financial trouble by providing a statutory scheme for corporate rescue;
- review the statutory framework for the winding-up of companies under the Companies Ordinance based on the Law Reform Commission Report and to prepare draft legislation where appropriate;
- encourage greater use of the procedures for individual voluntary arrangements by debtors and to provide user-friendly guidelines and information to debtors who wish to present petitions for their own bankruptcy;
- closely review existing targets of performance pledges and determine any new areas for improvement in consultation with the Department's Service Advisory Committee; and
- consult professional and academic bodies with a view to setting standards for the licensing of insolvency practitioners.

# ANALYSIS OF FINANCIAL PROVISION

Programme	1998–99	1999–2000	1999–2000	2000-01
	(Actual)	(Approved)	(Revised)	(Estimate)
	(\$m)	(\$m)	(\$m)	(\$m)
Official Receiver's Office	113.8	145.4 (+27.8%)	125.5 (–13.7%)	140.0 (+11.6%)

# **Analysis of Financial and Staffing Provision**

Provision for 2000–01 is \$14.5 million (11.6%) higher than the revised estimate for 1999–2000. The increase is mainly due to salary increments for existing staff, full-year provision for implementing on a regular basis a scheme to contract out summary and non-remunerative liquidation cases to insolvency practitioners in the private sector, partly offset by the deletion of eight posts following completion of a computerisation project and reduced requirement in operating expenses due to streamlining of procedures for name search under the Enhanced Productivity Programme.



Year

1999

2000

Revised

Estimate

2001

Estimate

0

1997

1998

Sub- head (Code		Actual expenditure 1998–99	Approved estimate 1999–2000	Revised estimate 1999–2000	Estimate 2000–01
		\$'000	\$'000	\$'000	\$'000
	Recurrent Account				
	I — Personal Emoluments				
001	Salaries	100,421	106,195	104,262	104,606
002 007	Allowances	2,634	2,955	2,914	2,699
007	Job-related allowances	328	375	198	201
	Total, Personal Emoluments	103,383	109,525	107,374	107,506
	III — Departmental Expenses				
111	Hire of services and professional fees	83	21,394	4,086	21,394
149	General departmental expenses	6,708	7,669	7,500	7,606
	Total, Departmental Expenses	6,791	29,063	11,586	29,000
	Total, Recurrent Account	110,174	138,588	118,960	136,506
	Capital Account				
	I — Plant, Equipment and Works				
661	Minor plant, vehicles and equipment (block				
	vote)	_		_	366
	Total, Plant, Equipment and Works				366
	II — Other Non-Recurrent				
700	General other non-recurrent	3,626	6,787	6,549	3,172
	Total, Other Non-Recurrent	3,626	6,787	6,549	3,172
	Total, Capital Account	3,626	6,787	6,549	3,538
	Total Expenditure	113,800	145,375	125,509	140,044

\$140,044,000. This represents an increase of \$14,535,000 over the revised estimate for 1999–2000 and of \$26,244,000 on actual expenditure in 1998–99.

#### Recurrent Account

### Personal Emoluments

- **2** Provision of \$107,506,000 for personal emoluments represents an increase of \$132,000 over the revised estimate for 1999–2000 and takes into account the full-year provision for posts created in 1999–2000, salary increments for existing staff and posts likely to be deleted in 2000–01.
- **3** The establishment at 31 March 2000 will be 267 permanent posts. It is expected that eight posts will be deleted in 2000–01.
- **4** Subject to certain conditions, the controlling officer may under delegated powers create or delete non-directorate post during 2000–01, but the notional annual mid-point salary value of all such posts must not exceed \$88,485,000, which will be reduced to \$87,394,000 upon deletion of six posts in the course of the year following the completion of a computerisation project.
- **5** Provision of \$2,699,000 under *Subhead 002 Allowances* is for standard allowances. The decrease of \$215,000 (7.4%) against revised estimate for 1999–2000 is mainly due to filling of a vacant post in 2000–01 which results in reduced requirement for acting allowance.
  - 6 Provision of \$201,000 under Subhead 007 Job-related allowances is for standard job-related allowances.

### Departmental Expenses

7 Provision of \$21,394,000 under Subhead 111 Hire of services and professional fees is for contracting out summary and non-remunerative liquidation cases to insolvency practitioners in the private sector and the employment of accountants and lawyers as expert witnesses for disqualification of directors actions. The increase of \$17,308,000 (423.6%) over the revised estimate for 1999–2000 is mainly due to the full-year provision for implementing on a regular basis the above-mentioned contracting out scheme.

# **Capital Account**

# Commitments

Sub- head (Code )	Item (Code )	Ambit	Approved commitment	Accumulated expenditure to 31.3.99	Revised estimated expenditure for 1999–2000	Balance
			\$'000	\$'000	\$'000	\$'000
700		General other non-recurrent				
	002	Setting up of a task force of temporary staff to clear backlog cases	9,228	4,358	1,727	3,143
	003	Pilot scheme to contract out cases of	9,228	4,336	1,727	3,143
		winding-up of companies	10,000	5,110	3,857	1,033
	004	Setting up of a task force of temporary staff to handle the problem of				
		automatic discharge of bankrupts	2,116	827	965	324
		Total	21,344	10,295	6,549	4,500