

## Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

**Controlling officer:** the Permanent Secretary for Security will account for expenditure under this Head.

<b>Estimate 2010–11</b> .....	<b>\$245.5m</b>
<b>Establishment ceiling 2010–11</b> (notional annual mid-point salary value) representing an estimated 166 non-directorate posts as at 31 March 2010 rising by nine posts to 175 posts as at 31 March 2011 .....	<b>\$73.4m</b>

In addition, there will be an estimated 14 directorate posts as at 31 March 2010 rising by one post to 15 posts as at 31 March 2011.

### Controlling Officer's Report

#### Programmes

<b>Programme (1) Director of Bureau's Office</b>	This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).
<b>Programme (2) Internal Security</b>	This programme contributes to Policy Area 9: Internal Security (Secretary for Security).
<b>Programme (3) Immigration Control</b>	This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

#### Detail

##### Programme (1): Director of Bureau's Office

	2008–09 (Actual)	2009–10 (Original)	2009–10 (Revised)	<b>2010–11 (Estimate)</b>
Financial provision (\$m)	7.9	11.6	10.2 (–12.1%)	<b>12.0</b> (+17.6%)
				(or +3.4% on 2009–10 Original)

#### Aim

2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

#### Brief Description

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

##### Programme (2): Internal Security

	2008–09 (Actual)	2009–10 (Original)	2009–10 (Revised)	<b>2010–11 (Estimate)</b>
Financial provision (\$m)	116.0	128.3	123.5 (–3.7%)	<b>127.4</b> (+3.2%)
				(or –0.7% on 2009–10 Original)

#### Aim

4 The aim is to maintain law and order and to protect life and property.

**Brief Description**

**5** The Bureau’s main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety;
- formulate and implement government security policies; and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

**6** The Bureau’s targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

**7** The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2009–10, the Bureau:

- brought into operation the Independent Police Complaints Council Ordinance with the Council established as a statutory body on 1 June 2009;
- secured the enactment of the Import and Export (Amendment) Ordinance 2009 to strengthen the control over smuggling activities at sea;
- secured the enactment of the Rules of the High Court (Amendment) Rules 2009 to facilitate the implementation of the United Nations (Anti-Terrorism Measures) Ordinance; and
- oversaw and coordinated the implementation of the recommendations of the Task Force on Youth Drug Abuse and supported the escalated anti-drug efforts promulgated by the Chief Executive along five strategic directions, namely community mobilisation, community support, drug testing, rehabilitation and law enforcement.

**Matters Requiring Special Attention in 2010–11**

**8** During 2010–11, the Bureau will:

- proceed with the preparatory work to reduce the coverage of the Frontier Closed Area;
- continue to work on the problems of outdated facilities and overcrowding in some penal institutions;
- continue to pursue long-term options to address increasing demand for emergency ambulance services;
- continue with the legislative work to put in place the code of practice to facilitate the implementation of the United Nations (Anti-Terrorism Measures) Ordinance;
- seek the enactment of legislation to implement the bilateral agreement on surrender of fugitive offenders and mutual legal assistance in criminal matters with South Africa;
- continue to put into effect the recommendations of the Financial Action Task Force on Money Laundering with respect to the non-financial sectors; and
- continue to implement the recommendations of the Task Force on Youth Drug Abuse and further enhance efforts along the five strategic directions in collaboration with relevant bureaux/departments and community stakeholders.

**Programme (3): Immigration Control**

	2008–09 (Actual)	2009–10 (Original)	2009–10 (Revised)	<b>2010–11 (Estimate)</b>
Financial provision (\$m)	30.7	32.7	34.5 (+5.5%)	<b>106.1</b> (+207.5%)
				(or +224.5% on 2009–10 Original)

**Aim**

**9** The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

### *Brief Description*

**10** The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality/residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

**11** The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

**12** The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2009–10, the Bureau:

- oversaw the implementation of immigration convenience measures between Hong Kong and Macao;
- secured the enactment of the Immigration (Amendment) Ordinance 2009 to specify the taking of employment by illegal immigrants as an offence;
- introduced enhancements to the mechanism for processing claims lodged under the United Nations' Convention Against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment; and
- actively exchanged views with the Central People's Government on the operations of the One-way Permit and Two-way Permit Schemes with a view to facilitating family reunion.

### *Matters Requiring Special Attention in 2010–11*

**13** During 2010–11, the Bureau will:

- oversee the further promotion of the service of e-Channels to visitors;
- make preparation for establishing a statutory torture claim screening mechanism; and
- oversee the work to complement the new measures recently or to be introduced by the Central People's Government, such as further relaxation of the Individual Visit Scheme.

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### ANALYSIS OF FINANCIAL PROVISION

Programme	2008–09 (Actual) (\$m)	2009–10 (Original) (\$m)	2009–10 (Revised) (\$m)	2010–11 (Estimate) (\$m)
(1) Director of Bureau’s Office.....	7.9	11.6	10.2	12.0
(2) Internal Security .....	116.0	128.3	123.5	127.4
(3) Immigration Control.....	30.7	32.7	34.5	106.1
	154.6	172.6	168.2 (–2.5%)	245.5 (+46.0%)
				(or +42.2% on 2009–10 Original)

#### Analysis of Financial and Staffing Provision

##### Programme (1)

Provision for 2010–11 is \$1.8 million (17.6%) higher than the revised estimate for 2009–10. This is mainly due to the full-year provision for the positions of Under Secretary and one Senior Personal Secretary filled in 2009–10.

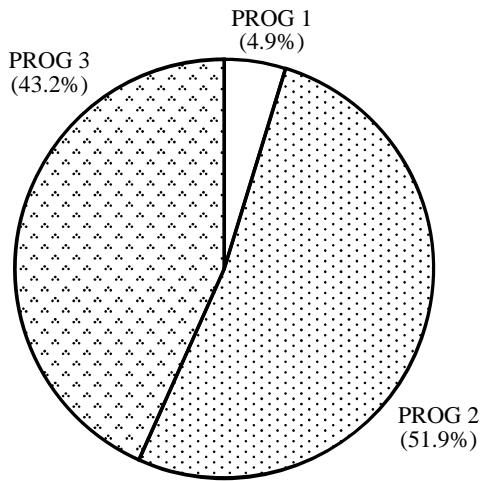
##### Programme (2)

Provision for 2010–11 is \$3.9 million (3.2%) higher than the revised estimate for 2009–10. This is mainly due to the net increase of three posts and the increased operating expenses for anti-drug related activities, partly offset by the reduced cash flow requirement for a non-recurrent project.

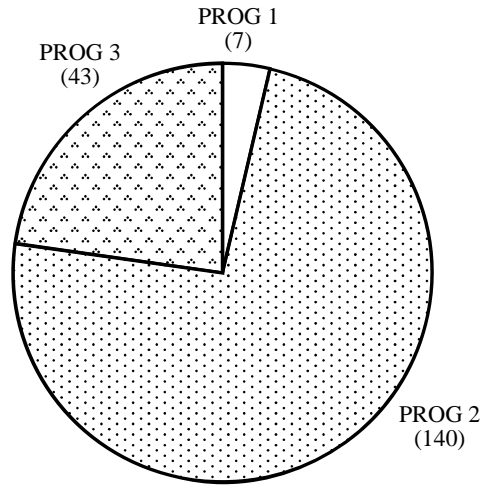
##### Programme (3)

Provision for 2010–11 is \$71.6 million (207.5%) higher than the revised estimate for 2009–10. This is mainly due to the creation of seven posts and the increased operating expenses for the enhanced mechanism for handling torture claims and petitions lodged by unsuccessful claimants.

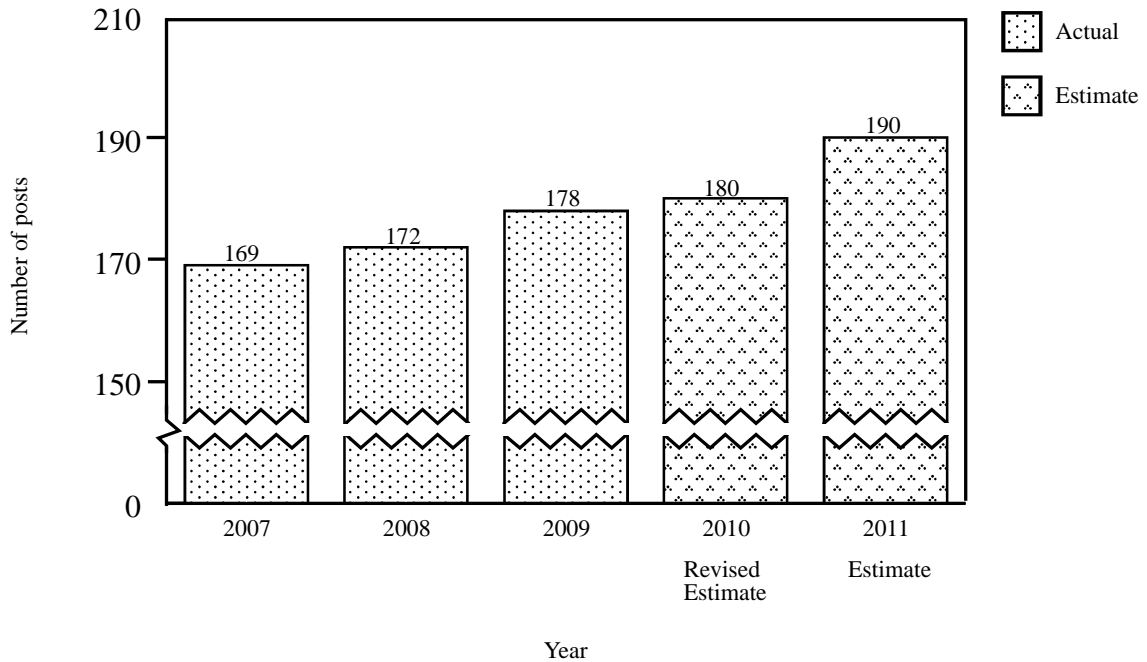
*Allocation of provision to programmes (2010-11)*



*Staff by programme (as at 31 March 2011)*



*Changes in the size of the establishment (as at 31 March)*



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Sub-head (Code)	Actual expenditure 2008-09	Approved estimate 2009-10	Revised estimate 2009-10	<b>Estimate 2010-11</b>
	\$'000	\$'000	\$'000	<b>\$'000</b>
<b>Operating Account</b>				
Recurrent				
000 Operational expenses.....	152,020	165,755	161,305	<b>245,479</b>
Total, Recurrent .....	<u>152,020</u>	<u>165,755</u>	<u>161,305</u>	<u><b>245,479</b></u>
Non-Recurrent				
General non-recurrent .....	2,559	6,870	6,870	—
Total, Non-Recurrent .....	<u>2,559</u>	<u>6,870</u>	<u>6,870</u>	<u>—</u>
Total, Operating Account.....	154,579	172,625	168,175	<b>245,479</b>
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Total Expenditure .....	<u>154,579</u>	<u>172,625</u>	<u>168,175</u>	<u><b>245,479</b></u>

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### Details of Expenditure by Subhead

The estimate of the amount required in 2010–11 for the salaries and expenses of the Security Bureau is \$245,479,000. This represents an increase of \$77,304,000 over the revised estimate for 2009–10 and of \$90,900,000 over actual expenditure in 2008–09.

#### *Operating Account*

#### Recurrent

**2** Provision of \$245,479,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$84,174,000 (52.2%) over the revised estimate for 2009–10 is mainly due to the increased provision for handling torture claims and petitions lodged by unsuccessful claimants, enhancing anti-drug activities and the net increase of ten posts including one supernumerary post in 2010–11.

**3** The establishment as at 31 March 2010 will be 179 permanent posts and one supernumerary post. It is expected that there will be a net increase of ten posts including one supernumerary post in 2010–11. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2010–11, but the notional annual mid-point salary value of all such posts must not exceed \$73,436,000.

**4** An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2008–09 (Actual) (\$'000)	2009–10 (Original) (\$'000)	2009–10 (Revised) (\$'000)	<b>2010–11 (Estimate) (\$'000)</b>
Personal Emoluments				
- Salaries .....	93,174	96,094	96,491	<b>100,425</b>
- Allowances .....	4,863	5,420	4,024	<b>5,420</b>
- Job-related allowances.....	41	34	19	<b>34</b>
Personnel Related Expenses				
- Mandatory Provident Fund contribution .....	138	144	225	<b>229</b>
- Civil Service Provident Fund contribution .....	509	489	610	<b>790</b>
Departmental Expenses				
- Honoraria for members of committees ....	1,104	1,500	1,200	<b>13,594</b>
- General departmental expenses.....	48,962	58,057	51,769	<b>66,497</b>
Other Charges				
- World Customs Organization .....	252	300	250	<b>273</b>
- United Nations International Drug Control Programme and World Health Organization .....	217	217	217	<b>217</b>
- Action Committee Against Narcotics .....	2,760	3,500	3,500	<b>4,000</b>
Subventions				
- Legal assistance scheme for torture claimants.....	—	—	3,000	<b>54,000</b>
	152,020	165,755	161,305	<b>245,479</b>