

Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Controlling officer: the Permanent Secretary for Security will account for expenditure under this Head.

Estimate 2011–12..... **\$273.0m**

Establishment ceiling 2011–12 (notional annual mid-point salary value) representing an estimated 175 non-directorate posts as at 31 March 2011 and as at 31 March 2012..... **\$74.1m**

In addition, there will be an estimated 15 directorate posts as at 31 March 2011 reducing by one post to 14 posts as at 31 March 2012.

Controlling Officer's Report

Programmes

- Programme (1) Director of Bureau's Office** This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).
- Programme (2) Internal Security** This programme contributes to Policy Area 9: Internal Security (Secretary for Security).
- Programme (3) Immigration Control** This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

Detail

Programme (1): Director of Bureau's Office

	2009–10 (Actual)	2010–11 (Original)	2010–11 (Revised)	2011–12 (Estimate)
Financial provision (\$m)	9.9	12.0	11.5 (–4.2%)	11.7 (+1.7%)
				(or –2.5% on 2010–11 Original)

Aim

- 2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

Brief Description

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

Programme (2): Internal Security

	2009–10 (Actual)	2010–11 (Original)	2010–11 (Revised)	2011–12 (Estimate)
Financial provision (\$m)	116.7	127.4	3,123.0 (+2,351.3%)	128.1 (–95.9%)
				(or +0.5% on 2010–11 Original)

Aim

- 4 The aim is to maintain law and order and to protect life and property.

Brief Description

5 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety;
- formulate and implement government security policies; and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

6 The Bureau's targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2010–11, the Bureau:

- secured the approval of the code of practice by the Legislative Council to facilitate the implementation of the United Nations (Anti-Terrorism Measures) Ordinance (Cap. 575) (the Ordinance) and brought into operation the uncommenced provisions of the Ordinance;
- secured the enactment of legislation to implement the bilateral agreements on surrender of fugitive offenders and mutual legal assistance in criminal matters with South Africa; and
- oversaw and co-ordinated the implementation of the recommendations of the Task Force on Youth Drug Abuse and supported the escalated anti-drug efforts promulgated by the Chief Executive along five strategic directions, namely community mobilisation, community support, drug testing, rehabilitation and law enforcement.

Matters Requiring Special Attention in 2011–12

8 During 2011–12, the Bureau will:

- implement the Law Reform Commission's interim proposals by overseeing the launch of an administrative scheme of sexual conviction record check for child and mentally incapacitated person related work by the Hong Kong Police Force;
- continue with the preparatory work to reduce the coverage of the Frontier Closed Area;
- continue to address the problems of outdated facilities and overcrowding in some penal institutions;
- continue to explore long-term options for provision of emergency ambulance services;
- continue with the legislative work to adapt certain military references and other related provisions of the Laws of Hong Kong to bring them into conformity with the Basic Law;
- seek the enactment of legislation to implement the bilateral agreement on mutual legal assistance in criminal matters with India;
- continue to put into effect the recommendations of the Financial Action Task Force on Money Laundering with respect to the non-financial sectors; and
- continue to implement the recommendations of the Task Force on Youth Drug Abuse and further enhance efforts along the five strategic directions in collaboration with relevant bureaux/departments and community stakeholders.

Programme (3): Immigration Control

	2009–10 (Actual)	2010–11 (Original)	2010–11 (Revised)	2011–12 (Estimate)
Financial provision (\$m)	31.0	106.1	65.5 (–38.3%)	133.2 (+103.4%)
				(or +25.5% on 2010–11 Original)

Aim

9 The aim is to ensure that adequate immigration control is in place while maintaining efficient and quality services to the public.

Brief Description

10 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality/residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

11 The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

12 The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2010–11, the Bureau:

- oversaw the introduction and implementation of an enhanced mechanism for processing claims lodged under the United Nations' Convention Against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment;
- actively exchanged views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes with a view to facilitating family reunion;
- oversaw the work to complement the new measures introduced by the Central People's Government, such as further relaxation of the Individual Visit Scheme; and
- reviewed the Capital Investment Entrant Scheme in the light of views from the public.

Matters Requiring Special Attention in 2011–12

13 During 2011–12, the Bureau will:

- oversee the upgrading of the computer system of the Immigration Department to handle electronic Exit-Entry Permits for Travelling to and from Hong Kong and Macao to be introduced by the Mainland authorities, and to extend e-Channel service to eligible Mainland frequent visitors;
- prepare for the establishment of a statutory torture claim screening mechanism in the light of practical experience from the enhanced administrative mechanism;
- continue to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes with a view to facilitating family reunion; and
- oversee the effective operation of the Outbound Travel Alert System and the Registration of Outbound Travel Information service.

Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

ANALYSIS OF FINANCIAL PROVISION

Programme	2009–10 (Actual) (\$m)	2010–11 (Original) (\$m)	2010–11 (Revised) (\$m)	2011–12 (Estimate) (\$m)
(1) Director of Bureau's Office.....	9.9	12.0	11.5	11.7
(2) Internal Security	116.7	127.4	3,123.0	128.1
(3) Immigration Control.....	31.0	106.1	65.5	133.2
	157.6	245.5	3,200.0 (+1,203.5%)	273.0 (-91.5%)
				(or +11.2% on 2010–11 Original)

Analysis of Financial and Staffing Provision

Programme (1)

Provision for 2011–12 is \$0.2 million (1.7%) higher than the revised estimate for 2010–11. This is mainly due to the increased provision for salary increment of supporting staff and operating expenses for administrative support.

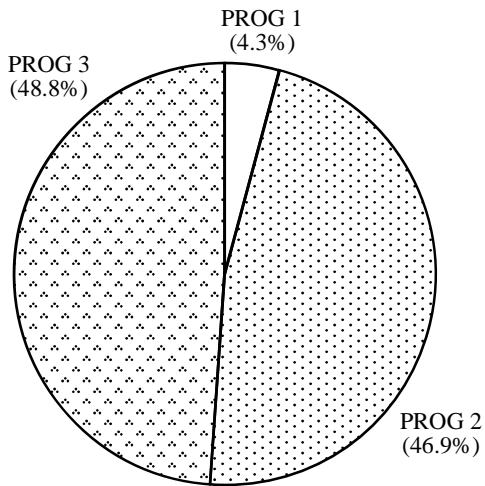
Programme (2)

Provision for 2011–12 is \$2,994.9 million (95.9%) lower than the revised estimate for 2010–11. This is mainly due to the reduced cash flow following the completion of the one-off injection into the Beat Drugs Fund and the one-off payment to the United States Government for its share of confiscated drug trafficking proceeds and the net decrease of one post, partly offset by the increased operating expenses for anti-drug activities.

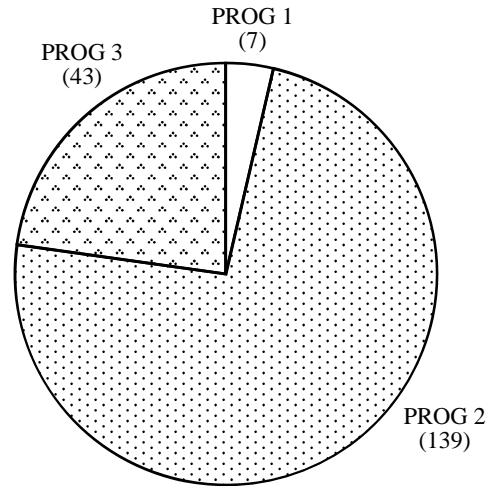
Programme (3)

Provision for 2011–12 is \$67.7 million (103.4%) higher than the revised estimate for 2010–11. This is mainly due to the increased operating expenses to cope with the expected increase in the number of cases under the enhanced mechanism for handling torture claims and petitions lodged by unsuccessful claimants.

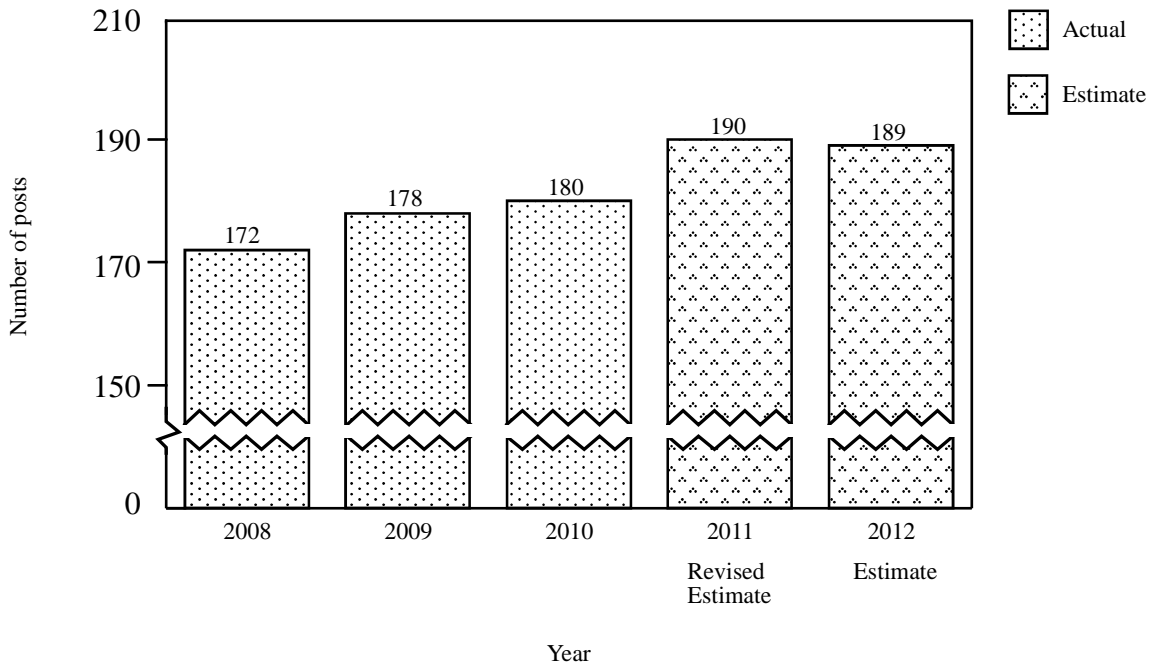
Allocation of provision to programmes (2011-12)



Staff by programme (as at 31 March 2012)



Changes in the size of the establishment (as at 31 March)



Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Sub-head (Code)	Actual expenditure 2009–10	Approved estimate 2010–11	Revised estimate 2010–11	Estimate 2011–12	
	\$'000	\$'000	\$'000	\$'000	
Operating Account					
Recurrent					
000	Operational expenses.....	150,707	245,479	188,050	272,961
	Total, Recurrent	<u>150,707</u>	<u>245,479</u>	<u>188,050</u>	<u>272,961</u>
Non-Recurrent					
	General non-recurrent	6,868	—	3,011,912	—
	Total, Non-Recurrent	<u>6,868</u>	<u>—</u>	<u>3,011,912</u>	<u>—</u>
	Total, Operating Account.....	157,575	245,479	3,199,962	272,961

	Total Expenditure	<u><u>157,575</u></u>	<u><u>245,479</u></u>	<u><u>3,199,962</u></u>	<u><u>272,961</u></u>

Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Details of Expenditure by Subhead

The estimate of the amount required in 2011–12 for the salaries and expenses of the Security Bureau is \$272,961,000. This represents a decrease of \$2,927,001,000 against the revised estimate for 2010–11 and an increase of \$115,386,000 over actual expenditure in 2009–10.

Operating Account

Recurrent

2 Provision of \$272,961,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$84,911,000 (45.2%) over the revised estimate for 2010–11 is mainly due to the increased provision for handling torture claims and petitions lodged by unsuccessful claimants and enhancing anti-drug activities.

3 The establishment as at 31 March 2011 will be 190 posts including two supernumerary posts. It is expected that there will be a net decrease of one post in 2011–12. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2011–12, but the notional annual mid-point salary value of all such posts must not exceed \$74,084,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2009–10 (Actual) (\$'000)	2010–11 (Original) (\$'000)	2010–11 (Revised) (\$'000)	2011–12 (Estimate) (\$'000)
Personal Emoluments				
- Salaries	95,453	100,425	95,266	97,846
- Allowances	3,883	5,420	4,500	5,522
- Job-related allowances.....	17	34	5	34
Personnel Related Expenses				
- Mandatory Provident Fund contribution	213	229	211	194
- Civil Service Provident Fund contribution	597	790	1,259	1,457
Departmental Expenses				
- Honoraria for members of committees	1,124	13,594	5,930	16,500
- General departmental expenses.....	44,425	66,497	61,827	78,841
Other Charges				
- World Customs Organization	250	273	231	250
- United Nations International Drug Control Programme and World Health Organization	217	217	217	217
- Action Committee Against Narcotics	3,500	4,000	4,000	4,600
Subventions				
- Legal assistance scheme for torture claimants.....	1,028	54,000	14,604	67,500
	150,707	245,479	188,050	272,961