

Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Controlling officer: the Permanent Secretary for Security will account for expenditure under this Head.

Estimate 2012–13..... **\$310.5m**

Establishment ceiling 2012–13 (notional annual mid-point salary value) representing an estimated 175 non-directorate posts as at 31 March 2012 and as at 31 March 2013 **\$79.0m**

In addition, there will be an estimated 15 directorate posts as at 31 March 2012 reducing by one post to 14 posts as at 31 March 2013.

Controlling Officer's Report

Programmes

Programme (1) Director of Bureau's Office	This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).
Programme (2) Internal Security	This programme contributes to Policy Area 9: Internal Security (Secretary for Security).
Programme (3) Immigration Control	This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

Detail

Programme (1): Director of Bureau's Office

	2010–11 (Actual)	2011–12 (Original)	2011–12 (Revised)	2012–13 (Estimate)
Financial provision (\$m)	11.7	11.7	12.0 (+2.6%)	12.0 (—)
				(or +2.6% on 2011–12 Original)

Aim

- 2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

Brief Description

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

Programme (2): Internal Security

	2010–11 (Actual)	2011–12 (Original)	2011–12 (Revised)	2012–13 (Estimate)
Financial provision (\$m)	3,119.5	128.1	134.4 (+4.9%)	133.5 (–0.7%)
				(or +4.2% on 2011–12 Original)

Aim

- 4 The aim is to maintain law and order and to protect life and property.

Brief Description

5 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety;
- formulate and implement government security policies; and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

6 The Bureau's targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2011–12, the Bureau:

- monitored and co-ordinated the government emergency response during the Japan earthquake/tsunami and the ensued nuclear accident at Fukushima;
- secured the enactment of legislation to implement the bilateral agreement on mutual legal assistance in criminal matters with India; and
- continued to oversee and co-ordinate the implementation of the recommendations of the Task Force on Youth Drug Abuse and support the escalated anti-drug efforts promulgated by the Chief Executive along five strategic directions, namely community mobilisation, community support, drug testing, rehabilitation and law enforcement.

Matters Requiring Special Attention in 2012–13

8 During 2012–13, the Bureau will continue to:

- implement the Law Reform Commission's interim proposals by overseeing the related work of the launch of an administrative scheme of sexual conviction record check for child and mentally incapacitated person by the Hong Kong Police Force;
- proceed with the necessary work to reduce the coverage of the Frontier Closed Area;
- address the problems of ageing facilities and overcrowding in some penal institutions;
- explore the long-term arrangement for provision of emergency ambulance services;
- proceed with the legislative work to adapt certain military references and other related provisions of the Laws of Hong Kong to bring them into conformity with the Basic Law;
- put into effect the recommendations of the Financial Action Task Force on Money Laundering with respect to the non-financial sectors; and
- implement the recommendations of the Task Force on Youth Drug Abuse and further enhance efforts along the five strategic directions in collaboration with relevant bureaux/departments and community stakeholders.

Programme (3): Immigration Control

	2010–11 (Actual)	2011–12 (Original)	2011–12 (Revised)	2012–13 (Estimate)
Financial provision (\$m)	52.9	133.2	103.2 (–22.5%)	165.0 (+59.9%)
				(or +23.9% on 2011–12 Original)

Aim

9 The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

Brief Description

10 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality/residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

11 The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

12 The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2011–12, the Bureau:

- increased torture claim cases handled by the Immigration Department under the enhanced screening mechanism from 400 to above 1 000 per year, and put forth legislative proposals for underpinning the mechanism in the light of practical experience;
- continued to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes with a view to facilitating family reunion;
- oversaw the effective operation of the Outbound Travel Alert System and the Registration of Outbound Travel Information Service; and
- oversaw the upgrading of the computer system of the Immigration Department to handle electronic Exit-Entry Permits for Travelling to and from Hong Kong and Macao introduced by the Mainland authorities and extension of e-Channel service to eligible Mainland frequent visitors.

Matters Requiring Special Attention in 2012–13

13 During 2012–13, the Bureau will:

- oversee the Immigration Department's extension of e-Channel service to eligible Mainland frequent visitors at major boundary control points and the improvement works at Lok Ma Chau and Man Kam To Control Points;
- establish a statutory torture claim screening mechanism, subject to passage of the Immigration (Amendment) Bill 2011; and
- continue to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes with a view to facilitating family reunion.

ANALYSIS OF FINANCIAL PROVISION

Programme	2010-11 (Actual) (\$m)	2011-12 (Original) (\$m)	2011-12 (Revised) (\$m)	2012-13 (Estimate) (\$m)
(1) Director of Bureau's Office.....	11.7	11.7	12.0	12.0
(2) Internal Security	3,119.5	128.1	134.4	133.5
(3) Immigration Control.....	52.9	133.2	103.2	165.0
	<hr/> 3,184.1	<hr/> 273.0	<hr/> 249.6 (-8.6%)	<hr/> 310.5 (+24.4%)
				(or +13.7% on 2011-12 Original)

Analysis of Financial and Staffing Provision

Programme (1)

Provision for 2012-13 is the same as the revised estimate for 2011-12.

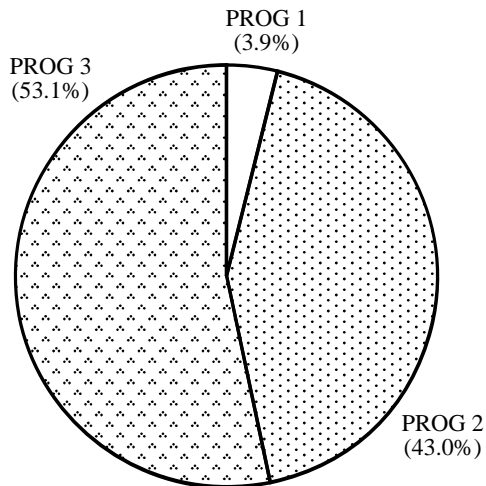
Programme (2)

Provision for 2012-13 is \$0.9 million (0.7%) lower than the revised estimate for 2011-12. This is mainly due to the decreased salary provision and operating expenses for the review on Daya Bay Contingency Plan after its completion. There will be a net decrease of one post.

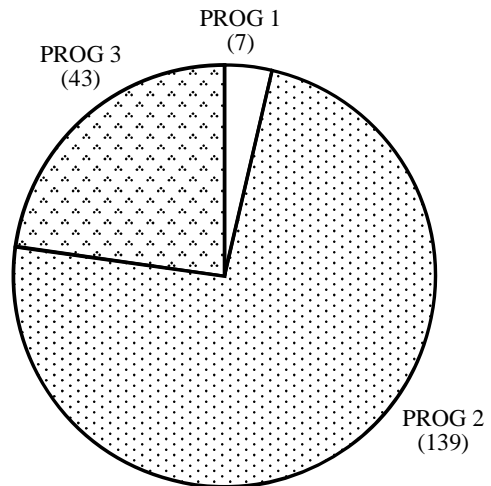
Programme (3)

Provision for 2012-13 is \$61.8 million (59.9%) higher than the revised estimate for 2011-12. This is mainly due to the increased operating expenses to cope with the expected increase in the number of cases under the enhanced mechanism for handling torture claims and petitions lodged by unsuccessful claimants.

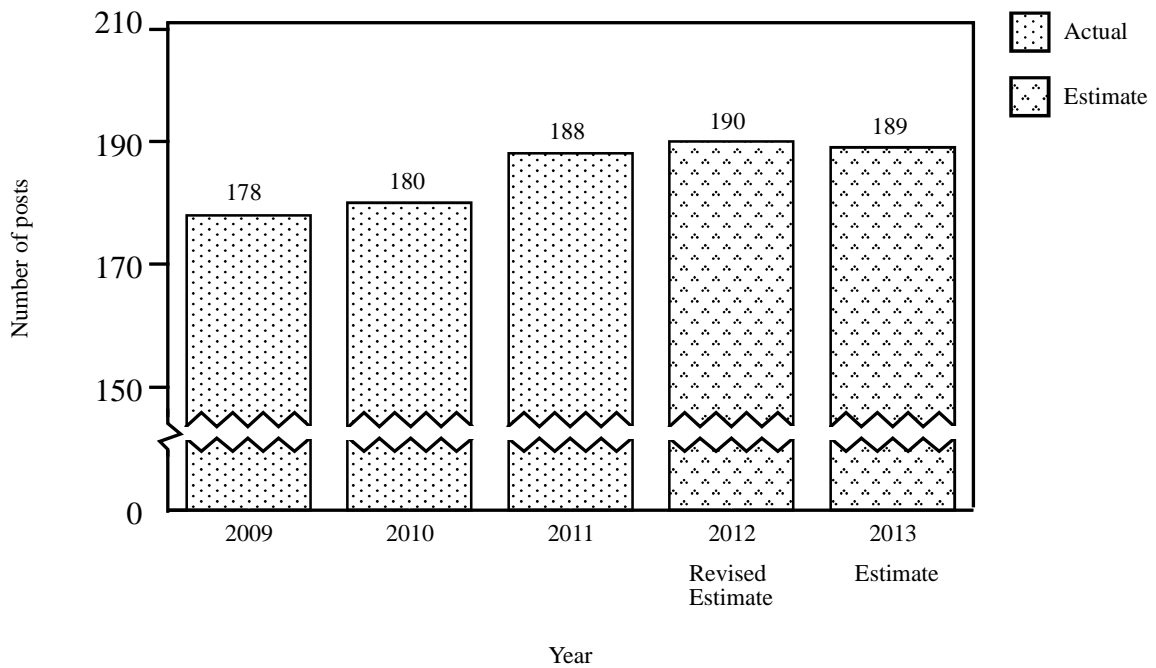
*Allocation of provision
to programmes
(2012-13)*



*Staff by programme
(as at 31 March 2013)*



*Changes in the size of the establishment
(as at 31 March)*



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Sub-head (Code)	Actual expenditure 2010–11	Approved estimate 2011–12	Revised estimate 2011–12	Estimate 2012–13
	\$'000	\$'000	\$'000	\$'000
Operating Account				
Recurrent				
000 Operational expenses	172,197	272,961	249,555	310,451
Total, Recurrent	172,197	272,961	249,555	310,451
Non-Recurrent				
General non-recurrent	3,011,912	—	—	—
Total, Non-Recurrent	3,011,912	—	—	—
Total, Operating Account	3,184,109	272,961	249,555	310,451
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Total Expenditure	3,184,109	272,961	249,555	310,451

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Details of Expenditure by Subhead

The estimate of the amount required in 2012–13 for the salaries and expenses of the Security Bureau is \$310,451,000. This represents an increase of \$60,896,000 over the revised estimate for 2011–12 and a decrease of \$2,873,658,000 against actual expenditure in 2010–11.

Operating Account

Recurrent

2 Provision of \$310,451,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$60,896,000 (24.4%) over the revised estimate for 2011–12 is mainly due to the increased provision for handling torture claims and petitions lodged by unsuccessful claimants.

3 The establishment as at 31 March 2012 will be 190 posts including one supernumerary post. It is expected that there will be a net decrease of one post in 2012–13. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2012–13, but the notional annual mid-point salary value of all such posts must not exceed \$79,003,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2010–11 (Actual) (\$'000)	2011–12 (Original) (\$'000)	2011–12 (Revised) (\$'000)	2012–13 (Estimate) (\$'000)
Personal Emoluments				
- Salaries	93,558	97,846	105,457	105,369
- Allowances	4,360	5,522	4,666	5,512
- Job-related allowances.....	1	34	5	34
Personnel Related Expenses				
- Mandatory Provident Fund contribution	233	194	221	174
- Civil Service Provident Fund contribution	1,040	1,457	2,012	2,445
Departmental Expenses				
- Honoraria for members of committees	2,315	16,500	9,559	22,067
- General departmental expenses	55,897	78,841	78,822	79,773
Other Charges				
- World Customs Organization	230	250	253	260
- United Nations International Drug Control Programme and World Health Organization.....	217	217	217	217
- Action Committee Against Narcotics	3,967	4,600	4,600	4,600
Subventions				
- Legal assistance scheme for torture claimants	10,379	67,500	43,743	90,000
	<u>172,197</u>	<u>272,961</u>	<u>249,555</u>	<u>310,451</u>