

Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Controlling officer: the Permanent Secretary for Security will account for expenditure under this Head.

Estimate 2013–14..... **\$313.6m**

Establishment ceiling 2013–14 (notional annual mid-point salary value) representing an estimated 175 non-directorate posts as at 31 March 2013 and as at 31 March 2014 **\$83.6m**

In addition, there will be an estimated 14 directorate posts as at 31 March 2013 rising by one post to 15 posts as at 31 March 2014.

Controlling Officer's Report

Programmes

Programme (1) Director of Bureau's Office	This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).
Programme (2) Internal Security	This programme contributes to Policy Area 9: Internal Security (Secretary for Security).
Programme (3) Immigration Control	This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

Detail

Programme (1): Director of Bureau's Office

	2011–12 (Actual)	2012–13 (Original)	2012–13 (Revised)	2013–14 (Estimate)
Financial provision (\$m)	12.1	12.0	10.6 (–11.7%)	11.7 (+10.4%)
				(or –2.5% on 2012–13 Original)

Aim

2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

Brief Description

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

Programme (2): Internal Security

	2011–12 (Actual)	2012–13 (Original)	2012–13 (Revised)	2013–14 (Estimate)
Financial provision (\$m)	131.9	133.5	131.2 (–1.7%)	136.2 (+3.8%)
				(or +2.0% on 2012–13 Original)

Aim

4 The aim is to maintain law and order and to protect life and property.

Brief Description

5 The Bureau’s main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety;
- formulate and implement government security policies; and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

6 The Bureau’s targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2012–13, the Bureau:

- organised the two-day “Exercise Checkerboard” to test the response capability and co-ordination among concerned bureaux and departments based on the revised Daya Bay Contingency Plan in the event of a serious nuclear incident;
- secured the passage of the legislative amendments to the United Nations (Anti-Terrorism Measures) Ordinance (Cap. 575) to strengthen Hong Kong’s regime to counter terrorist financing;
- secured the enactment of legislation to implement the bilateral agreement on mutual legal assistance in criminal matters with Indonesia; and
- continued to oversee and co-ordinate the implementation of the recommendations of the Task Force on Youth Drug Abuse and support the escalated anti-drug efforts along five strategic directions, namely community mobilisation, community support, drug testing, rehabilitation and law enforcement.

Matters Requiring Special Attention in 2013–14

8 During 2013–14, the Bureau will continue to:

- oversee the implementation of the Sexual Conviction Record Check Scheme by the Hong Kong Police Force;
- proceed with the necessary work to reduce the coverage of the Frontier Closed Area;
- address the problem of ageing correctional facilities;
- explore the long-term arrangement for provision of emergency ambulance services;
- put into effect the recommendations on anti-money laundering of the Financial Action Task Force with respect to the non-financial sectors; and
- implement the recommendations of the Task Force on Youth Drug Abuse and further enhance efforts along the five strategic directions in collaboration with relevant bureaux/departments and community stakeholders.

Programme (3): Immigration Control

	2011–12 (Actual)	2012–13 (Original)	2012–13 (Revised)	2013–14 (Estimate)
Financial provision (\$m)	89.5	165.0	119.5 (–27.6%)	165.7 (+38.7%)
				(or +0.4% on 2012–13 Original)

Aim

9 The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

Brief Description

10 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality or residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

11 The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

12 The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2012–13, the Bureau:

- established a statutory screening mechanism for torture claims after securing passage of the Immigration (Amendment) Bill to underpin the enhanced administrative procedures and increased torture claims decided by the Immigration Department to above 1 500 per year;
- continued to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes;
- oversaw the effective operation of the Outbound Travel Alert System and the Registration of Outbound Travel Information Service; and
- oversaw the Immigration Department's extension of e-Channel service to eligible Mainland frequent visitors at major boundary control points.

Matters Requiring Special Attention in 2013–14

13 During 2013–14, the Bureau will:

- oversee the Immigration Department's plan to upgrade computer systems to support services at boundary control points, with a view to heightening clearance efficiency and throughput;
- oversee the smooth operation of the statutory torture claim screening mechanism, with a view to further enhancing effectiveness of screening whilst ensuring high standards of fairness, and to securing timely removal of rejected claimants from Hong Kong;
- continue to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes; and
- review the Capital Investment Entrant Scheme to ensure it continues to serve the overall development needs of Hong Kong.

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ANALYSIS OF FINANCIAL PROVISION

Programme	2011-12 (Actual) (\$m)	2012-13 (Original) (\$m)	2012-13 (Revised) (\$m)	2013-14 (Estimate) (\$m)
(1) Director of Bureau's Office.....	12.1	12.0	10.6	11.7
(2) Internal Security.....	131.9	133.5	131.2	136.2
(3) Immigration Control.....	89.5	165.0	119.5	165.7
	233.5	310.5	261.3 (-15.8%)	313.6 (+20.0%)
				(or +1.0% on 2012-13 Original)

Analysis of Financial and Staffing Provision

Programme (1)

Provision for 2013-14 is \$1.1 million (10.4%) higher than the revised estimate for 2012-13. This is mainly due to the full-year provision required for the positions of Under Secretary and Political Assistant in 2013-14.

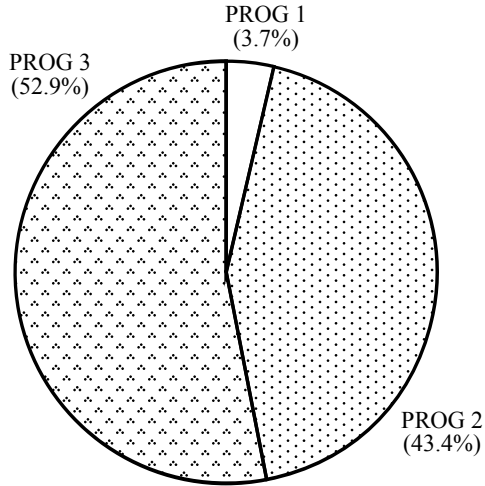
Programme (2)

Provision for 2013-14 is \$5.0 million (3.8%) higher than the revised estimate for 2012-13. This is mainly due to the net increase of one post and increased operating expenses.

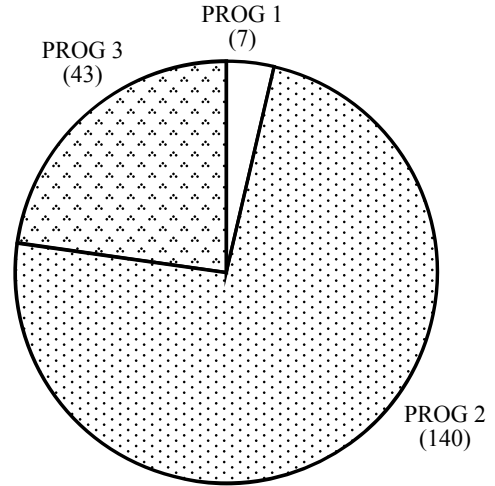
Programme (3)

Provision for 2013-14 is \$46.2 million (38.7%) higher than the revised estimate for 2012-13. This is mainly due to the increased operating expenses to cope with the expected increase in the number of cases under the enhanced mechanism for handling torture claims and petitions lodged by unsuccessful claimants.

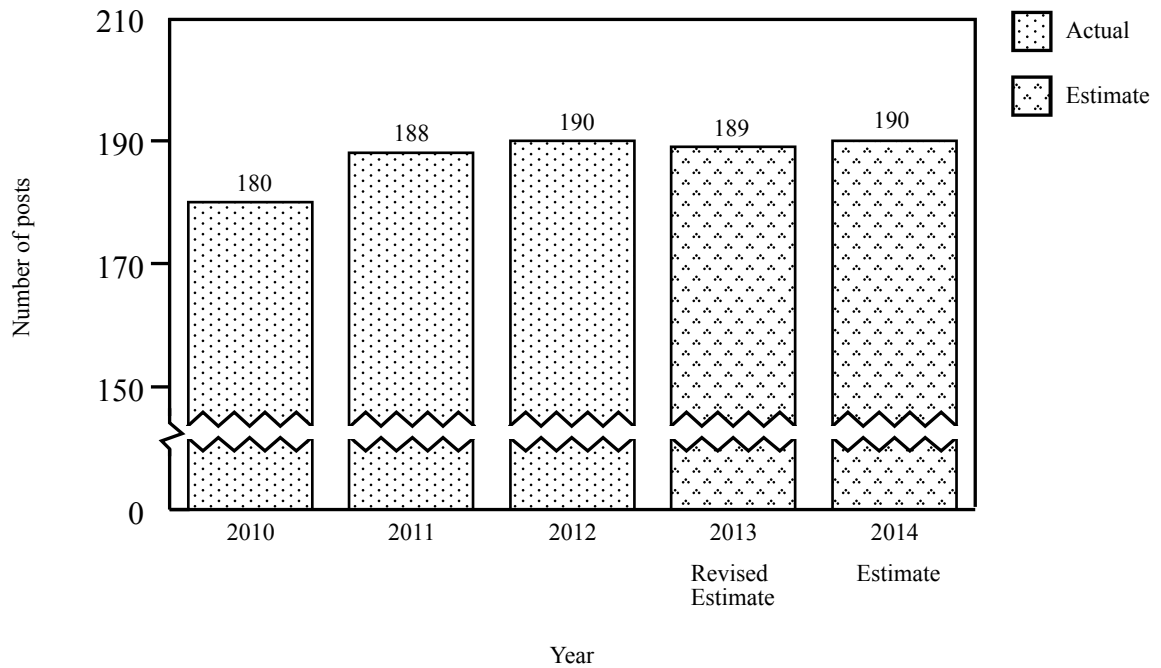
Allocation of provision to programmes (2013-14)



Staff by programme (as at 31 March 2014)



Changes in the size of the establishment (as at 31 March)



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Sub-head (Code)	Actual expenditure 2011-12	Approved estimate 2012-13	Revised estimate 2012-13	Estimate 2013-14	
	\$'000	\$'000	\$'000	\$'000	
Operating Account					
Recurrent					
000	Operational expenses	233,543	310,451	261,320	313,589
	Total, Recurrent	233,543	310,451	261,320	313,589
	Total, Operating Account.....	233,543	310,451	261,320	313,589
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	Total Expenditure	233,543	310,451	261,320	313,589

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Details of Expenditure by Subhead

The estimate of the amount required in 2013–14 for the salaries and expenses of the Security Bureau is \$313,589,000. This represents an increase of \$52,269,000 over the revised estimate for 2012–13 and of \$80,046,000 over actual expenditure in 2011–12.

Operating Account

Recurrent

2 Provision of \$313,589,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$52,269,000 (20.0%) over the revised estimate for 2012–13 is mainly due to the increased provision for handling torture claims and petitions lodged by unsuccessful claimants.

3 The establishment as at 31 March 2013 will be 189 posts. It is expected that there will be a net increase of one supernumerary post in 2013–14. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2013–14, but the notional annual mid-point salary value of all such posts must not exceed \$83,577,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2011–12 (Actual) (\$'000)	2012–13 (Original) (\$'000)	2012–13 (Revised) (\$'000)	2013–14 (Estimate) (\$'000)
Personal Emoluments				
- Salaries	103,152	105,369	106,920	109,258
- Allowances	4,843	5,512	4,954	5,512
- Job-related allowances.....	3	34	9	22
Personnel Related Expenses				
- Mandatory Provident Fund contribution	236	174	258	171
- Civil Service Provident Fund contribution	2,068	2,445	2,883	3,247
Departmental Expenses				
- Honoraria for members of committees	2,712	22,067	10,718	21,326
- General departmental expenses	78,792	79,773	72,428	78,928
Other Charges				
- World Customs Organization	252	260	222	230
- United Nations International Drug Control Programme and World Health Organization	217	217	295	295
- Action Committee Against Narcotics	4,562	4,600	4,600	4,600
Subventions				
- Legal assistance scheme for torture claimants	36,706	90,000	58,033	90,000
	233,543	310,451	261,320	313,589