

Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Controlling officer: the Permanent Secretary for Security will account for expenditure under this Head.

Estimate 2016–17 **\$480.6m**

Establishment ceiling 2016–17 (notional annual mid-point salary value) representing an estimated 183 non-directorate posts as at 31 March 2016 rising by 17 posts to 200 posts as at 31 March 2017..... **\$107.1m**

In addition, there will be an estimated 15 directorate posts as at 31 March 2016 rising by one post to 16 posts as at 31 March 2017.

Controlling Officer's Report

Programmes

- Programme (1) Director of Bureau's Office** This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).
- Programme (2) Internal Security** This programme contributes to Policy Area 9: Internal Security (Secretary for Security).
- Programme (3) Immigration Control** This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

Detail

Programme (1): Director of Bureau's Office

	2014–15 (Actual)	2015–16 (Original)	2015–16 (Revised)	2016–17 (Estimate)
Financial provision (\$m)	12.7	12.6	13.6 (+7.9%)	13.6 (—)
				(or +7.9% on 2015–16 Original)

Aim

- 2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

Brief Description

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

Programme (2): Internal Security

	2014–15 (Actual)	2015–16 (Original)	2015–16 (Revised)	2016–17 (Estimate)
Financial provision (\$m)	136.8	148.8	147.2 (–1.1%)	156.9 (+6.6%)
				(or +5.4% on 2015–16 Original)

Aim

- 4 The aim is to maintain law and order and to protect life and property.

Brief Description

5 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety,
- formulate and implement government security policies, and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

6 The Bureau's targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2015–16, the Bureau:

- continued to oversee and co-ordinate anti-drug efforts along the five-pronged strategy of preventive education and publicity, treatment and rehabilitation, legislation and enforcement, external co-operation and research; and
- organised a large-scale inter-departmental counter-terrorism exercise to test the effectiveness of Hong Kong's counter-terrorism capabilities in dealing with terrorist activities and to enhance the awareness, co-ordination and response capabilities of government departments on counter-terrorism.

Matters Requiring Special Attention in 2016–17

8 During 2016–17, the Bureau will continue to:

- oversee the implementation of the Sexual Conviction Record Check Scheme by the Hong Kong Police Force,
- address the problem of ageing correctional facilities,
- explore the long-term arrangement for provision of emergency ambulance services,
- put into effect the recommendations on anti-money laundering of the Financial Action Task Force with respect to the non-financial sectors,
- sustain the anti-drug momentum and further enhance efforts along the five-pronged strategy in collaboration with relevant bureaux/departments and community stakeholders, and
- follow up on the recommendations by Action Committee Against Narcotics on the RESCUE Drug Testing Scheme.

Programme (3): Immigration Control

	2014–15 (Actual)	2015–16 (Original)	2015–16 (Revised)	2016–17 (Estimate)
Financial provision (\$m)	153.5	194.7	190.6 (–2.1%)	310.1 (+62.7%)
				(or +59.3% on 2015–16 Original)

Aim

9 The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

Brief Description

10 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality or residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

11 The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

12 The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2015–16, the Bureau:

- oversaw the operation of a unified screening mechanism (USM) to assess non-refoulement claims lodged by foreign illegal immigrants on all applicable grounds including torture, cruel, inhuman or degrading treatment or punishment and persecution, and, having regard to operational experience, kept the screening procedures under review to identify room for improvement;
- continued to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes;
- oversaw the effective operation of the Outbound Travel Alert System and the Registration of Outbound Travel Information Service; and
- oversaw the Immigration Department's implementation of various enhancement measures, including a pilot scheme applicable to the second generation of Chinese Hong Kong permanent residents who have emigrated, to attract talent, professionals and entrepreneurs to come to Hong Kong.

Matters Requiring Special Attention in 2016–17

13 During 2016–17, the Bureau will:

- conduct a comprehensive review of the strategy of handling non-refoulement claims;
- continue to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes; and
- continue to oversee the Immigration Department's implementation of various admission schemes for talent, professionals and entrepreneurs.

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ANALYSIS OF FINANCIAL PROVISION

	2014–15 (Actual) (\$m)	2015–16 (Original) (\$m)	2015–16 (Revised) (\$m)	2016–17 (Estimate) (\$m)
Programme				
(1) Director of Bureau’s Office	12.7	12.6	13.6	13.6
(2) Internal Security	136.8	148.8	147.2	156.9
(3) Immigration Control.....	153.5	194.7	190.6	310.1
	<hr/> 303.0	<hr/> 356.1	<hr/> 351.4 (–1.3%)	<hr/> 480.6 (+36.8%)
				(or +35.0% on 2015–16 Original)

Analysis of Financial and Staffing Provision

Programme (1)

Provision for 2016–17 is the same as the revised estimate for 2015–16.

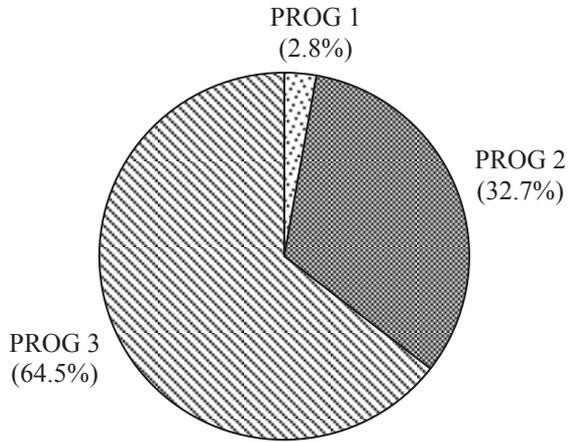
Programme (2)

Provision for 2016–17 is \$9.7 million (6.6%) higher than the revised estimate for 2015–16. This is mainly due to the net increase of four posts and the increased provision for salary increment of supporting staff and other operating expenses.

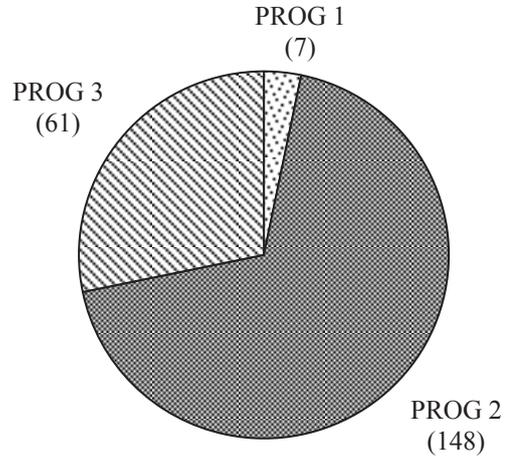
Programme (3)

Provision for 2016–17 is \$119.5 million (62.7%) higher than the revised estimate for 2015–16. This is mainly due to the net increase of 14 posts and the increased provision for salary increment of supporting staff, providing publicly-funded legal assistance to non-refoulement claimants, handling appeals/petitions lodged by unsuccessful non-refoulement claimants under the USM and conducting a comprehensive review of the strategy of handling non-refoulement claims.

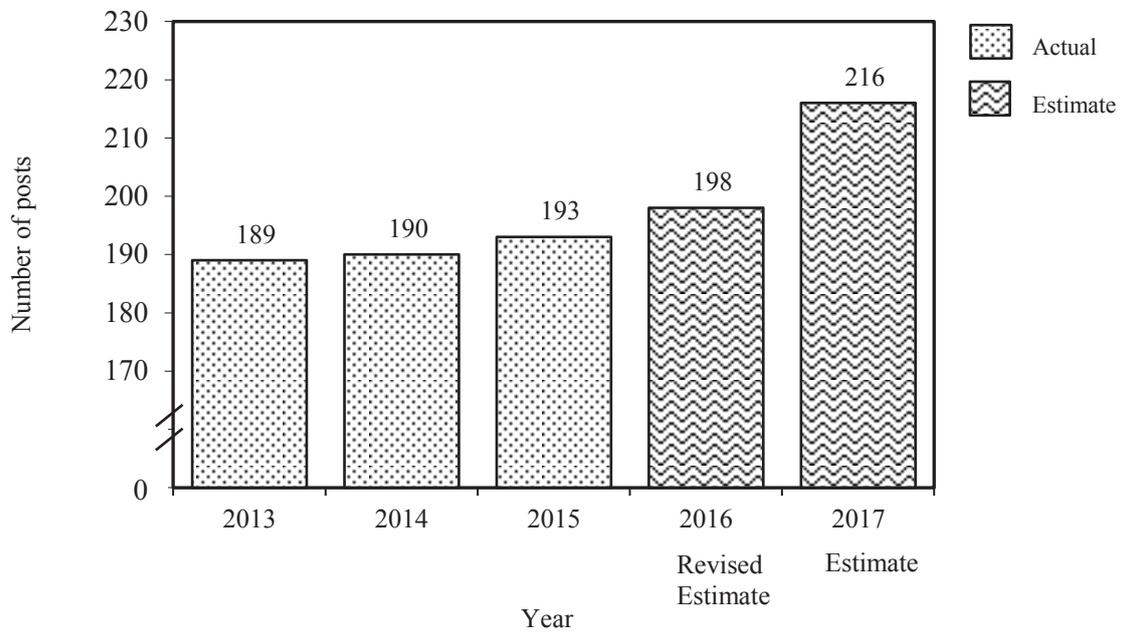
Allocation of provision to programmes (2016-17)



Staff by programme (as at 31 March 2017)



Changes in the size of the establishment (as at 31 March)



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Sub-head (Code)	Actual expenditure 2014–15	Approved estimate 2015–16	Revised estimate 2015–16	Estimate 2016–17	
	\$'000	\$'000	\$'000	\$'000	
Operating Account					
Recurrent					
000	Operational expenses	303,039	356,065	351,366	480,555
	Total, Recurrent	303,039	356,065	351,366	480,555
	Total, Operating Account	303,039	356,065	351,366	480,555
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	Total Expenditure	303,039	356,065	351,366	480,555

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Details of Expenditure by Subhead

The estimate of the amount required in 2016–17 for the salaries and expenses of the Security Bureau is \$480,555,000. This represents an increase of \$129,189,000 over the revised estimate for 2015–16 and \$177,516,000 over the actual expenditure in 2014–15.

Operating Account

Recurrent

2 Provision of \$480,555,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$129,189,000 (36.8%) over the revised estimate for 2015–16 is mainly due to the increased provision for salary increment of supporting staff, providing publicly-funded legal assistance to non-refoulement claimants, handling appeals/petitions lodged by unsuccessful non-refoulement claimants under the unified screening mechanism, conducting a comprehensive review of the strategy of handling non-refoulement claims and other operating expenses.

3 The establishment as at 31 March 2016 will be 198 posts including one supernumerary post. It is expected that there will be a net increase of 18 posts in 2016–17. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2016–17, but the notional annual mid-point salary value of all such posts must not exceed \$107,093,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2014–15 (Actual) (\$'000)	2015–16 (Original) (\$'000)	2015–16 (Revised) (\$'000)	2016–17 (Estimate) (\$'000)
Personal Emoluments				
- Salaries.....	117,560	123,782	128,717	142,924
- Allowances.....	4,929	5,712	4,621	5,715
- Job-related allowances.....	3	22	3	22
Personnel Related Expenses				
- Mandatory Provident Fund contribution.....	270	215	272	206
- Civil Service Provident Fund contribution.....	3,828	4,196	5,022	5,462
Departmental Expenses				
- Honoraria for members of committees	8,341	25,233	20,100	52,856
- General departmental expenses	65,600	84,328	75,487	90,751
Other Charges				
- World Customs Organization	241	245	200	242
- United Nations International Drug Control Programme and World Health Organization	295	217	217	217
- Action Committee Against Narcotics	4,537	4,600	4,600	4,600
Subventions				
- Legal assistance scheme for torture claimants.....	97,435	107,515	112,127	177,560
	303,039	356,065	351,366	480,555