

## Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

**Controlling officer:** the Permanent Secretary for Security will account for expenditure under this Head.

<b>Estimate 2019–20</b> .....	<b>\$819.9m</b>
<b>Establishment ceiling 2019–20</b> (notional annual mid-point salary value) representing an estimated 241 non-directorate posts as at 31 March 2019 reducing by 14 posts to 227 posts as at 31 March 2020 .....	<b>\$133.6m</b>
In addition, there will be an estimated 16 directorate posts as at 31 March 2019 and as at 31 March 2020.	
<b>Commitment balance</b> .....	<b>\$1,870.0m</b>

### Controlling Officer's Report

#### Programmes

<b>Programme (1) Director of Bureau's Office</b>	This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).
<b>Programme (2) Internal Security</b>	This programme contributes to Policy Area 9: Internal Security (Secretary for Security).
<b>Programme (3) Immigration Control</b>	This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

#### Detail

##### Programme (1): Director of Bureau's Office

	2017–18 (Actual)	2018–19 (Original)	2018–19 (Revised)	<b>2019–20 (Estimate)</b>
Financial provision (\$m)	13.2	15.1	15.0 (–0.7%)	<b>15.8</b> (+5.3%)
				(or +4.6% on 2018–19 Original)

#### *Aim*

- 2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

#### *Brief Description*

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

##### Programme (2): Internal Security

	2017–18 (Actual)	2018–19 (Original)	2018–19 (Revised)	<b>2019–20 (Estimate)</b>
Financial provision (\$m)	172.4	314.2	299.0 (–4.8%)	<b>501.2</b> (+67.6%)
				(or +59.5% on 2018–19 Original)

#### *Aim*

- 4 The aim is to maintain law and order and to protect life and property.

**Brief Description**

5 The Bureau’s main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety;
- formulate and implement government security policies; and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

6 The Bureau’s targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2018–19, the Bureau:

- secured the enactment and commencement of the United Nations (Anti-Terrorism Measures) (Amendment) Ordinance 2018 with a view to further enhancing Hong Kong’s counter-terrorism regime;
- sought the enactment of legislation to implement the bilateral agreement on surrender of fugitive offenders with France, and the bilateral agreement on mutual legal assistance in criminal matters with Mongolia;
- continued to oversee the maintenance of law and order and public safety in Hong Kong;
- launched the Fire Safety Improvement Works Subsidy Scheme to subsidise owners of old composite buildings to take fire safety enhancement measures as required by the Fire Safety (Buildings) Ordinance (Cap. 572);
- continued to enhance the effectiveness of the Government’s emergency response measures through inter-departmental exercises and drills, regular review and updating of various contingency plans and provision of training to frontline departments; and
- continued to oversee and co-ordinate anti-drug efforts along the five-pronged strategy of preventive education and publicity, treatment and rehabilitation, legislation and enforcement, external co-operation and research.

**Matters Requiring Special Attention in 2019–20**

8 During 2019–20, the Bureau will continue:

- to oversee counter-terrorism policy and the operation of the Inter-departmental Counter-terrorism Unit;
- to oversee the implementation of the Sexual Conviction Record Check Scheme by the Hong Kong Police Force;
- to improve ageing correctional facilities;
- with the legislative work to improve the fire safety of old industrial buildings;
- to put into effect relevant recommendations on anti-money laundering of the Financial Action Task Force with respect to the non-financial sectors;
- to sustain the anti-drug momentum and further enhance efforts along the five-pronged strategy in collaboration with relevant bureaux/departments and community stakeholders; and
- to follow up on the recommendations by the Action Committee Against Narcotics on the RESCUE Drug Testing Scheme.

**Programme (3): Immigration Control**

	2017–18 (Actual)	2018–19 (Original)	2018–19 (Revised)	<b>2019–20 (Estimate)</b>
Financial provision (\$m)	282.2	444.2	305.4 (–31.2%)	<b>302.9</b> (–0.8%)
				(or –31.8% on 2018–19 Original)

**Aim**

9 The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

### *Brief Description*

**10** The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality or residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

**11** The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

**12** The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2018–19, the Bureau:

- oversaw the operation of a unified screening mechanism (USM) to assess non-refoulement claims on all applicable grounds, and conducted a comprehensive review of the strategy of handling non-refoulement claims;
- oversaw the operation of the Pilot Scheme for Provision of Publicly-funded Legal Assistance for Non-refoulement Claimants;
- continued to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes;
- oversaw the effective operation of the Outbound Travel Alert System and the Registration of Outbound Travel Information Service; and
- oversaw the Immigration Department's implementation of various enhancement measures to attract outside talent, professionals and entrepreneurs to come to Hong Kong.

### *Matters Requiring Special Attention in 2019–20*

**13** During 2019–20, the Bureau will:

- continue to conduct the comprehensive review of the strategy of handling non-refoulement claims;
- seek the Legislative Council's approval of the Immigration (Amendment) Bill;
- continue to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes;
- continue to oversee the Immigration Department's implementation of various admission schemes for talent, professionals and entrepreneurs from outside Hong Kong; and
- continue to oversee the introduction of the new smart Hong Kong identity cards and the implementation of the territory-wide identity card replacement exercise.

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### ANALYSIS OF FINANCIAL PROVISION

	2017-18 (Actual) (\$m)	2018-19 (Original) (\$m)	2018-19 (Revised) (\$m)	2019-20 (Estimate) (\$m)
<b>Programme</b>				
(1) Director of Bureau's Office .....	13.2	15.1	15.0	<b>15.8</b>
(2) Internal Security .....	172.4	314.2	299.0	<b>501.2</b>
(3) Immigration Control.....	282.2	444.2	305.4	<b>302.9</b>
	467.8	773.5	619.4 (-19.9%)	<b>819.9</b> <b>(+32.4%)</b>
				<b>(or +6.0% on 2018-19 Original)</b>

#### Analysis of Financial and Staffing Provision

##### Programme (1)

Provision for 2019-20 is \$0.8 million (5.3%) higher than the revised estimate for 2018-19. This is mainly due to increased provision for salary increment and operating expenses for administrative support.

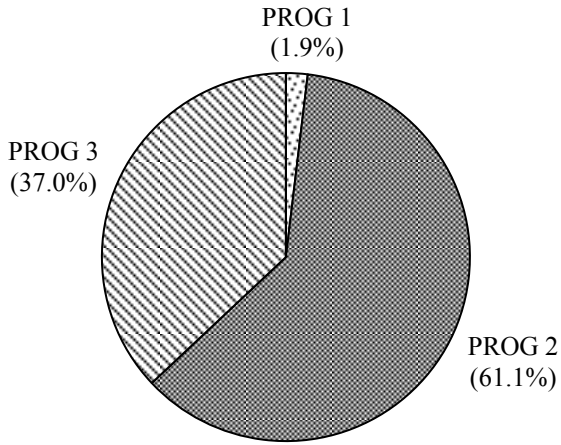
##### Programme (2)

Provision for 2019-20 is \$202.2 million (67.6%) higher than the revised estimate for 2018-19. This is mainly due to the increased provision for the Fire Safety Improvement Works Subsidy Scheme, salary increment of supporting staff and other operating expenses, partly offset by the decrease of three posts.

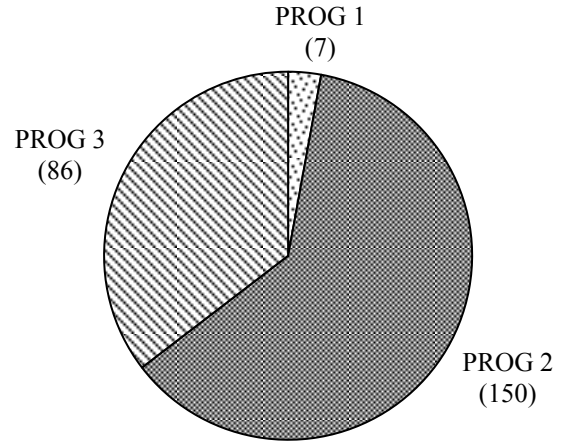
##### Programme (3)

Provision for 2019-20 is \$2.5 million (0.8%) lower than the revised estimate for 2018-19. This is mainly due to the net decrease of 11 posts and the decreased provision for providing publicly-funded legal assistance to non-refoulement claimants.

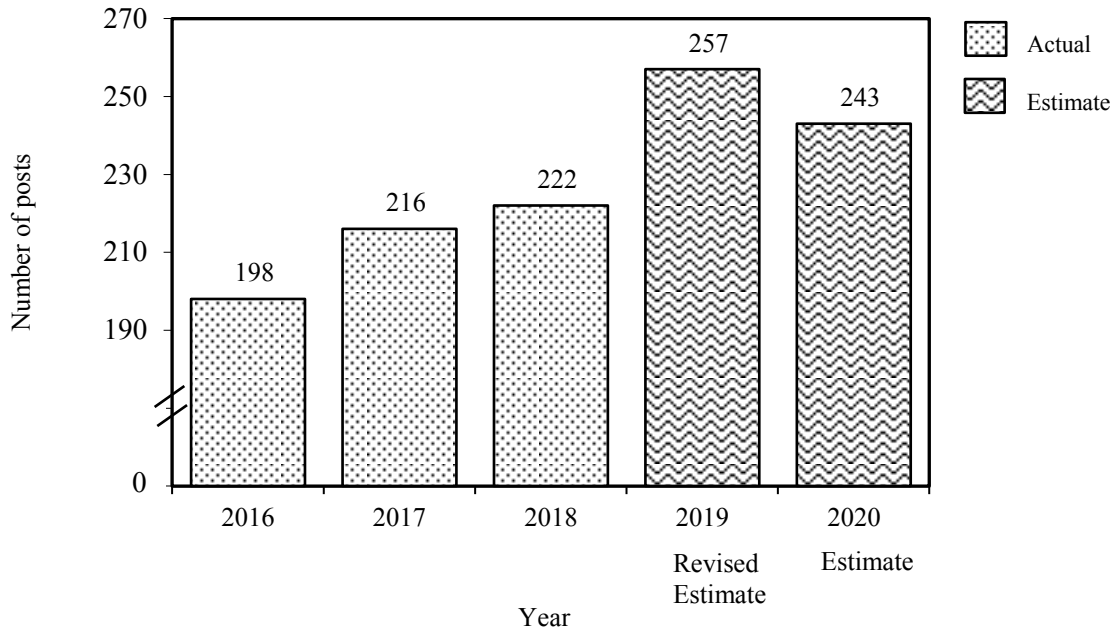
*Allocation of provision to programmes (2019-20)*



*Staff by programme (as at 31 March 2020)*



*Changes in the size of the establishment (as at 31 March)*



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Sub-head (Code)	Actual expenditure 2017–18	Approved estimate 2018–19	Revised estimate 2018–19	<b>Estimate 2019–20</b>	
	\$'000	\$'000	\$'000	<b>\$'000</b>	
<b>Operating Account</b>					
Recurrent					
000	Operational expenses .....	467,774	642,358	488,191	<b>545,487</b>
	Total, Recurrent.....	467,774	642,358	488,191	<b>545,487</b>
Non-Recurrent					
700	General non-recurrent .....	—	130,000	130,000	<b>270,000</b>
	Total, Non-Recurrent.....	—	130,000	130,000	<b>270,000</b>
	Total, Operating Account .....	467,774	772,358	618,191	<b>815,487</b>
<b>Capital Account</b>					
Plant, Equipment and Works					
661	Minor plant, vehicles and equipment (block vote).....	—	1,160	1,160	<b>4,440</b>
	Total, Plant, Equipment and Works.....	—	1,160	1,160	<b>4,440</b>
	Total, Capital Account.....	—	1,160	1,160	<b>4,440</b>
	Total Expenditure .....	467,774	773,518	619,351	<b>819,927</b>

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### Details of Expenditure by Subhead

The estimate of the amount required in 2019–20 for the salaries and expenses of the Security Bureau is \$819,927,000. This represents an increase of \$200,576,000 over the revised estimate for 2018–19 and \$352,153,000 over the actual expenditure in 2017–18.

#### *Operating Account*

##### Recurrent

**2** Provision of \$545,487,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$57,296,000 (11.7%) over the revised estimate for 2018–19 is mainly due to the increased provision for salary increment of supporting staff and other operating expenses.

**3** The establishment as at 31 March 2019 will be 257 posts, including one supernumerary post. It is expected that there will be a net decrease of 14 posts in 2019–20. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2019–20, but the notional annual mid-point salary value of all such posts must not exceed \$133,608,000.

**4** An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2017–18 (Actual) (\$'000)	2018–19 (Original) (\$'000)	2018–19 (Revised) (\$'000)	<b>2019–20 (Estimate) (\$'000)</b>
Personal Emoluments				
- Salaries.....	151,082	178,622	166,326	<b>174,088</b>
- Allowances.....	4,433	4,515	4,358	<b>5,016</b>
- Job-related allowances.....	14	22	13	<b>22</b>
Personnel Related Expenses				
- Mandatory Provident Fund contribution.....	436	384	498	<b>420</b>
- Civil Service Provident Fund contribution.....	7,707	8,456	8,711	<b>9,623</b>
Departmental Expenses				
- Honoraria for members of committees .....	63,655	84,786	69,764	<b>95,708</b>
- General departmental expenses .....	106,367	213,466	122,858	<b>187,722</b>
Other Charges				
- World Customs Organization .....	221	240	223	<b>231</b>
- United Nations International Drug Control Programme and World Health Organization .....	217	217	217	<b>217</b>
- Action Committee Against Narcotics .....	4,587	4,600	4,600	<b>4,600</b>
Subventions				
- Legal assistance scheme for non-refoulement claimants by the Duty Lawyer Service .....	129,055	147,050	110,623	<b>67,840</b>
	467,774	642,358	488,191	<b>545,487</b>

#### *Capital Account*

##### Plant, Equipment and Works

**5** Provision of \$4,440,000 under *Subhead 661 Minor Plant, vehicles and equipment (block vote)* represents an increase of \$3,280,000 (282.8%) over the revised estimate for 2018–19. This is mainly due to increased requirement for replacement of equipment.

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### Commitments

Sub-head (Code)	Item (Code)	Ambit	Approved commitment	Accumulated expenditure to 31.3.2018	Revised estimated expenditure for 2018–19	Balance
			\$'000	\$'000	\$'000	\$'000
<b><i>Operating Account</i></b>						
700		<i>General non-recurrent</i>				
	801	Fire Safety Improvement Works Subsidy Scheme .....	2,000,000	—	130,000	1,870,000
		Total .....	<u>2,000,000</u>	<u>—</u>	<u>130,000</u>	<u>1,870,000</u>