

Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Controlling officer: the Permanent Secretary for Security will account for expenditure under this Head.

Estimate 2020–21 **\$1,045.0m**

Establishment ceiling 2020–21 (notional annual mid-point salary value) representing an estimated 225 non-directorate posts as at 31 March 2020 rising by six posts to 231 posts as at 31 March 2021 ... **\$145.7m**

In addition, there will be an estimated 16 directorate posts as at 31 March 2020 and as at 31 March 2021.

Commitment balance..... **\$5,100.0m**

Controlling Officer's Report

Programmes

Programme (1) Director of Bureau's Office This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).

Programme (2) Internal Security This programme contributes to Policy Area 9: Internal Security (Secretary for Security).

Programme (3) Immigration Control This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

Detail

Programme (1): Director of Bureau's Office

	2018–19 (Actual)	2019–20 (Original)	2019–20 (Revised)	2020–21 (Estimate)
Financial provision (\$m)	14.7	15.8	15.8 (—)	16.6 (+5.1%)
				(or +5.1% on 2019–20 Original)

Aim

2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

Brief Description

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

Programme (2): Internal Security

	2018–19 (Actual)	2019–20 (Original)	2019–20 (Revised)	2020–21 (Estimate)
Financial provision (\$m)	298.6	501.2	482.2 (–3.8%)	716.8 (+48.7%)
				(or +43.0% on 2019–20 Original)

Aim

4 The aim is to maintain law and order and to protect life and property.

Brief Description

5 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety;
- formulate and implement government security policies; and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

6 The Bureau's targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2019–20, the Bureau:

- supported the Financial Action Task Force's Mutual Evaluation on Hong Kong, which confirmed that Hong Kong had a strong legal foundation and effective system for combating money laundering and terrorist financing;
- continued to oversee the maintenance of law and order and public safety in Hong Kong;
- continued to implement the Fire Safety Improvement Works Subsidy Scheme (FSWS) to subsidise owners of old composite buildings to take fire safety enhancement measures as required by the Fire Safety (Buildings) Ordinance (Cap. 572);
- sought the enactment of legislation to improve the fire safety of old industrial buildings;
- continued to enhance the effectiveness of the Government's emergency response measures through inter-departmental exercises and drills, regular review and updating of various contingency plans and provision of training to frontline departments; and
- continued to oversee and co-ordinate anti-drug efforts along the five-pronged strategy of preventive education and publicity, treatment and rehabilitation, legislation and enforcement, external co-operation and research.

Matters Requiring Special Attention in 2020–21

8 During 2020–21, the Bureau will:

- continue to oversee counter-terrorism policy and the operation of the Inter-departmental Counter-terrorism Unit;
- conduct public consultation on the introduction of new offences of voyeurism, non-consensual photography of intimate parts, and the distribution of relevant imagery under the Crimes Ordinance (Cap. 200);
- undertake preparatory work for the amendment of sexual offences provisions with reference to the review on sexual offences conducted by the Law Reform Commission;
- continue to improve ageing correctional facilities;
- continue to implement the FSWS and seek to enhance it through the allocation of additional funding;
- continue to put into effect relevant recommendations on anti-money laundering of the Financial Action Task Force with respect to the non-financial sectors; and
- continue to sustain the anti-drug momentum and further enhance efforts along the five-pronged strategy in collaboration with relevant bureaux/departments and community stakeholders, including following up on various recommendations made by the Action Committee Against Narcotics such as those on the RESCUE Drug Testing Scheme.

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Programme (3): Immigration Control

	2018–19 (Actual)	2019–20 (Original)	2019–20 (Revised)	2020–21 (Estimate)
Financial provision (\$m)	388.7	302.9	244.5 (–19.3%)	311.6 (+27.4%)
				(or +2.9% on 2019–20 Original)

Aim

9 The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

Brief Description

10 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality or residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

11 The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

12 The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2019–20, the Bureau:

- continued to oversee the operation of a unified screening mechanism (USM) to assess non-refoulement claims on all applicable grounds, and continued to conduct a comprehensive review of the strategy of handling non-refoulement claims;
- continued to oversee the operation and commenced a review of the Pilot Scheme for Provision of Publicly-funded Legal Assistance for Non-refoulement Claimants (Pilot Scheme);
- continued to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes;
- oversaw the effective operation of the Outbound Travel Alert System and the Registration of Outbound Travel Information Service;
- oversaw the Immigration Department's implementation of various enhancement measures to attract outside talent, professionals and entrepreneurs to come to Hong Kong; and
- continued to oversee the introduction of the new smart Hong Kong identity cards and the implementation of the territory-wide identity card replacement exercise.

Matters Requiring Special Attention in 2020–21

13 During 2020–21, the Bureau will:

- continue to oversee the operation of the USM and review the strategy of handling non-refoulement claims;
- complete the review of the Pilot Scheme and decide on the way forward;
- seek the Legislative Council's approval of the Immigration (Amendment) Bill;
- oversee the extension of operating hours of the Shenzhen Bay Port to 24 hours;
- continue to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes;
- continue to oversee the Immigration Department's implementation of various admission schemes for talent, professionals and entrepreneurs from outside Hong Kong; and
- continue to oversee the implementation of the territory-wide identity card replacement exercise.

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ANALYSIS OF FINANCIAL PROVISION

	2018–19 (Actual) (\$m)	2019–20 (Original) (\$m)	2019–20 (Revised) (\$m)	2020–21 (Estimate) (\$m)
Programme				
(1) Director of Bureau’s Office	14.7	15.8	15.8	16.6
(2) Internal Security	298.6	501.2	482.2	716.8
(3) Immigration Control.....	388.7	302.9	244.5	311.6
	702.0	819.9	742.5 (–9.4%)	1,045.0 (+40.7%)
				(or +27.5% on 2019–20 Original)

Analysis of Financial and Staffing Provision

Programme (1)

Provision for 2020–21 is \$0.8 million (5.1%) higher than the revised estimate for 2019–20. This is mainly due to increased provision for salary increment and operating expenses for administrative support.

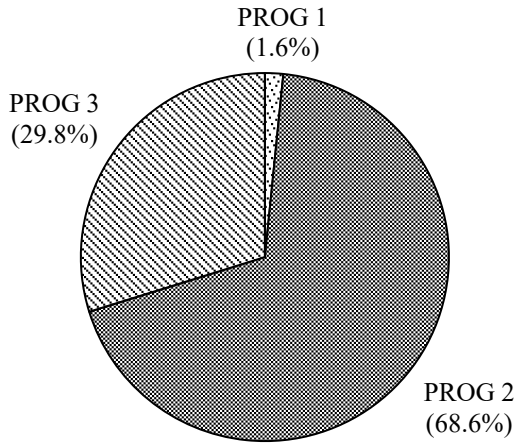
Programme (2)

Provision for 2020–21 is \$234.6 million (48.7%) higher than the revised estimate for 2019–20. This is mainly due to the net increase of one post and increased provision for the FSWS, salary increment of supporting staff and other operating expenses.

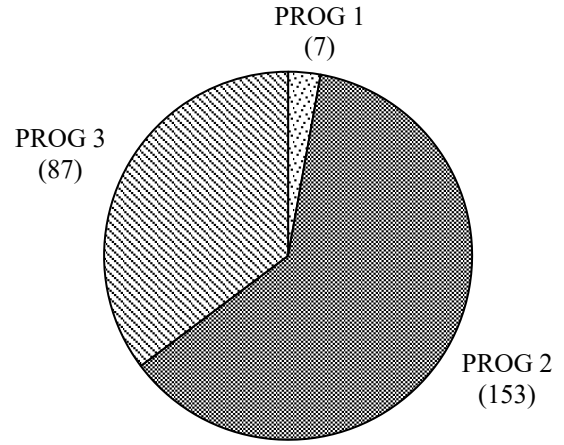
Programme (3)

Provision for 2020–21 is \$67.1 million (27.4%) higher than the revised estimate for 2019–20. This is mainly due to the net increase of five posts and increased provision for providing publicly-funded legal assistance to non-refoulement claimants and other operating expenses.

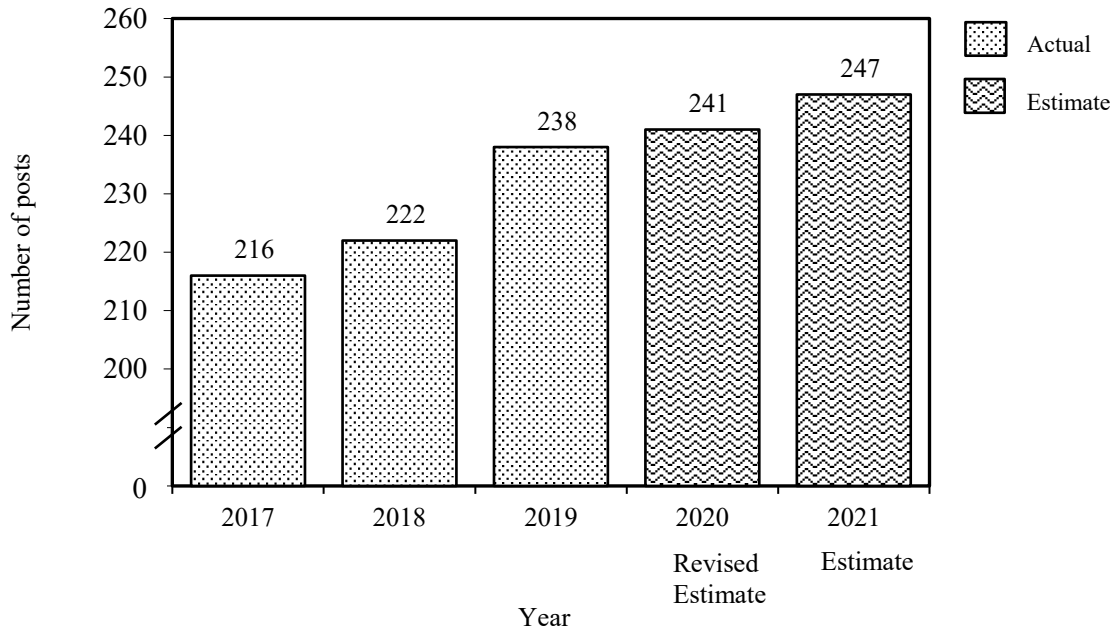
Allocation of provision to programmes (2020-21)



Staff by programme (as at 31 March 2021)



Changes in the size of the establishment (as at 31 March)



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Sub-head (Code)	Actual expenditure 2018–19	Approved estimate 2019–20	Revised estimate 2019–20	Estimate 2020–21	
	\$'000	\$'000	\$'000	\$'000	
Operating Account					
Recurrent					
000	Operational expenses	570,886	545,487	471,918	585,049
	Total, Recurrent.....	570,886	545,487	471,918	585,049
Non-Recurrent					
700	General non-recurrent	130,000	270,000	270,000	460,000
	Total, Non-Recurrent.....	130,000	270,000	270,000	460,000
	Total, Operating Account	700,886	815,487	741,918	1,045,049
Capital Account					
Plant, Equipment and Works					
	Minor plant, vehicles and equipment (block vote).....	1,160	4,440	600	—
	Total, Plant, Equipment and Works.....	1,160	4,440	600	—
	Total, Capital Account.....	1,160	4,440	600	—
	Total Expenditure	702,046	819,927	742,518	1,045,049

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Details of Expenditure by Subhead

The estimate of the amount required in 2020–21 for the salaries and expenses of the Security Bureau is \$1,045,049,000. This represents an increase of \$302,531,000 over the revised estimate for 2019–20 and \$343,003,000 over the actual expenditure in 2018–19.

Operating Account

Recurrent

2 Provision of \$585,049,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$113,131,000 (24%) over the revised estimate for 2019–20 is mainly due to the increased provision for salary increment of supporting staff and other operating expenses.

3 The establishment as at 31 March 2020 will be 241 posts, including one supernumerary post. It is expected that there will be a net increase of six posts in 2020–21. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2020–21, but the notional annual mid-point salary value of all such posts must not exceed \$145,732,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2018–19 (Actual) (\$'000)	2019–20 (Original) (\$'000)	2019–20 (Revised) (\$'000)	2020–21 (Estimate) (\$'000)
Personal Emoluments				
- Salaries.....	157,896	174,088	171,311	177,980
- Allowances.....	4,278	5,016	4,138	5,017
- Job-related allowances.....	13	22	10	22
Personnel Related Expenses				
- Mandatory Provident Fund contribution.....	500	420	529	371
- Civil Service Provident Fund contribution.....	9,023	9,623	10,235	11,794
Departmental Expenses				
- Honoraria for members of committees	100,902	95,708	81,352	109,345
- General departmental expenses	170,569	187,722	131,768	183,194
Other Charges				
- World Customs Organization	222	231	218	230
- United Nations International Drug Control Programme and World Health Organization	217	217	217	217
- Action Committee Against Narcotics	4,600	4,600	4,600	4,600
Subventions				
- Legal assistance scheme for non-refoulement claimants by the Duty Lawyer Service	122,666	67,840	67,540	92,279
	570,886	545,487	471,918	585,049

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Commitments

Sub-head (Code)	Item (Code)	Ambit	Approved commitment	Accumulated expenditure to 31.3.2019	Revised estimated expenditure for 2019–20	Balance
			\$'000	\$'000	\$'000	\$'000
<i>Operating Account</i>						
700		<i>General non-recurrent</i>				
	801	Fire Safety Improvement Works				
		Subsidy Scheme#.....	5,500,000#	130,000	270,000	5,100,000
		Total	<u>5,500,000</u>	<u>130,000</u>	<u>270,000</u>	<u>5,100,000</u>

The approved commitment for the item was \$2 billion. An increase in commitment of \$3.5 billion is sought in the context of the Appropriation Bill 2020.