

## Head 49 — FOOD AND ENVIRONMENTAL HYGIENE DEPARTMENT

**Controlling officer:** the Director of Food and Environmental Hygiene will account for expenditure under this Head.

**Estimate 2023–24** ..... **\$10,805.1m**

**Establishment ceiling 2023–24** (notional annual mid-point salary value) representing an estimated 11 494 non-directorate posts as at 31 March 2023 reducing by 11 posts to 11 483 posts as at 31 March 2024..... **\$4,124.1m**

In addition, there will be an estimated 20 directorate posts as at 31 March 2023 and as at 31 March 2024.

**Commitment balance**..... **\$67.9m**

### Controlling Officer’s Report

#### Programmes

<b>Programme (1) Food Safety and Public Health</b>	This programme contributes to Policy Area 2: Agriculture, Fisheries and Food Safety (Secretary for Environment and Ecology).
<b>Programme (2) Environmental Hygiene and Related Services</b>	These programmes contribute to Policy Area 32: Environmental Hygiene (Secretary for Environment and Ecology).
<b>Programme (3) Market Management and Hawker Control</b>	
<b>Programme (4) Public Education and Community Involvement</b>	This programme contributes to Policy Area 2: Agriculture, Fisheries and Food Safety (Secretary for Environment and Ecology) and Policy Area 32: Environmental Hygiene (Secretary for Environment and Ecology).

#### Detail

##### Programme (1): Food Safety and Public Health

	2021–22 (Actual)	2022–23 (Original)	2022–23 (Revised)	2023–24 (Estimate)
Financial provision (\$m)	1,521.7	1,565.1	1,602.3 (+2.4%)	<b>1,633.8</b> (+2.0%)
				(or +4.4% on 2022–23 Original)

#### Aim

2 The aim is to ensure that food available for human consumption is wholesome, hygienic and safe; and to safeguard public health through testing and control of live food animals and effective pest control.

#### Brief Description

3 The work involves:

- conducting risk assessment on food and providing timely information to the public;
- investigating and managing food incidents;
- exercising import control on high-risk food and issuing health certificates for food exports;
- exercising import control on live food animals;
- conducting inspections and tests on live food animals at licensed slaughterhouses;
- providing meat inspection services at licensed slaughterhouses;
- conducting food surveillance at various points of the food chain and taking enforcement actions;
- promoting the Hazard Analysis and Critical Control Point (HACCP) approach to the trade and the adoption of HACCP-based food safety plans;
- ensuring prepackaged food for sale is properly labelled;
- conducting risk assessment on pests affecting public health;

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- taking control measures to prevent vector-borne diseases; and
- investigating incidents of vector-borne diseases.

4 The key performance measures are:

### *Targets*

	Target	2021 (Actual)	2022 (Actual)	2023 (Plan)
initiating investigation of reports of food unfit for human consumption within 24 hours (%) .....	100	100	100	<b>100</b>
applications for permission to import game, meat and poultry to be processed within four working days (%)λ.....	98	100	100	<b>98</b>
applications for permission to import milk and milk products to be processed within 12 working days (%)δ .....	98	99	96#	<b>98</b>
applications for permission to import frozen confections to be processed within 12 working days (%)ψ .....	98	99	97#	<b>98</b>
applications for export or re-export food health certificates to be processed within 12 working days (%) .....	98	100	99	<b>98</b>
issuing veterinary health certificates for export food containing animal products within two working days (%) .....	100	100	100	<b>100</b>
testing pigs for beta-agonists (% of lots) .....	98	100	100	<b>98</b>
conducting inspections of farms exporting food animals to Hong Kong (no. of farms).....	35	62@	60@	<b>35</b>
food surveillance through testing of food samples (no. of food samples tested per 1 000 population per year).....	9	9	9	<b>9</b>
initiating investigation of complaints about food labelling within three working days (%).....	100	100	100	<b>100</b>
initiating pest control measures within 24 hours upon receiving report of vector-borne diseases (%).....	100	100	100	<b>100</b>
dealing with complaints on wasps/ bees infestation within six working days (%).....	100	100	100	<b>100</b>
reducing the no. of priority rodent blackspots (%)ρ .....	50	—	—	<b>50</b>

λ Revised description of the previous target “applications for import of game, meat and poultry to be processed within five working days” as from 2022. The description is further revised from “applications for import of game, meat and poultry to be processed within four working days” as from 2023 to enhance clarity.

δ Revised description of the previous target “applications for import of milk and milk products to be processed within 12 working days” as from 2023 to enhance clarity.

# Extra time was taken to process the applications during the fifth wave of COVID-19 epidemic.

ψ Revised description of the previous target “applications for import of frozen confections to be processed within 12 working days” as from 2023 to enhance clarity.

@ Document assessments were conducted due to the COVID-19 epidemic.

ρ New target as from 2023.

### *Indicators*

	2021 (Actual)	2022 (Actual)	2023 (Estimate)
food complaints handled .....	5 260	4 834	<b>4 900</b>
applications for permission to import game, meat and poultry^ .....	718	549	<b>550</b>
applications for permission to import milk and milk productsφ .....	420	398	<b>400</b>
applications for permission to import frozen confectionsΩ.....	496	510	<b>510</b>
export or re-export food health certificates issued.....	317	305	<b>310</b>

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	2021 (Actual)	2022 (Actual)	2023 (Estimate)
veterinary health certificates for export food containing animal products issued.....	1 521	1 419	<b>1 420</b>
targeted inspections of food trucks at food control points .....	12 304	12 057	<b>12 000</b>
samples taken from food animals for testing of veterinary drug residues.....	30 131	29 996	<b>29 600</b>
food samples taken for testing.....	65 539	63 348	<b>65 500</b>
labels checked .....	55 196	55 192	<b>55 200</b>
HACCP seminars/workshops.....	33	33	<b>33</b>
poison treatments of rodent infestation in building blocks .....	109 685	113 083	<b>113 100</b>
no. of rodent trappings .....	86 164	78 148	<b>78 100</b>
mosquito breeding places eliminated.....	72 012	72 252	<b>72 300</b>
pest control surveys conducted .....	11 343	11 154	<b>11 300</b>

Λ Revised description of the previous indicator “applications for import of game, meat and poultry” as from 2023 to enhance clarity.

φ Revised description of the previous indicator “applications for import of milk and milk products” as from 2023 to enhance clarity.

Ω Revised description of the previous indicator “applications for import of frozen confections” as from 2023 to enhance clarity.

### *Matters Requiring Special Attention in 2023–24*

5 During 2023–24, the Department will:

- continue to review and update local food safety standards, guidelines and regulatory arrangements such as those for veterinary drug residues and additives in food;
- continue to re-engineer the workflow, and revamp and develop new information technology systems for the Centre for Food Safety for more effective management of data in food import and food safety incidents;
- continue to implement and trial new measures to enhance and sustain the effectiveness of its rodent control work, including continuing with the night rodent operations and trial use of new rodent control technologies and tools, etc.;
- strengthen co-operation with and provide necessary support for other departments and sectors to enhance rodent control; and
- continue to take forward initiatives to enhance pest control services and vector surveillance programmes to strengthen response to vector-borne diseases.

### **Programme (2): Environmental Hygiene and Related Services**

	2021–22 (Actual)	2022–23 (Original)	2022–23 (Revised)	2023–24 (Estimate)
Financial provision (\$m)	5,929.6	6,441.7	6,566.3 (+1.9%)	<b>6,697.2</b> (+2.0%)

(or +4.0% on  
2022–23 Original)

### *Aim*

6 The aim is to provide quality environmental hygiene services and facilities, and to safeguard public health through licensing and regulation of licensed food premises.

### *Brief Description*

7 The work involves:

- providing efficient and effective public cleansing services, including street cleansing and household waste collection, and management of public cleansing facilities such as public toilets and refuse collection points;
- licensing and inspecting food premises, and taking enforcement actions against unlicensed and unhygienic food premises;
- processing liquor licence applications and providing administrative support to the Liquor Licensing Board;
- licensing private swimming pools, commercial bathhouses, places of public entertainment, funeral parlours, undertakers, karaoke establishments in restaurants, slaughterhouses and offensive trades, and taking enforcement actions in relation to these activities;

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- abating environmental nuisances relating to dripping air-conditioners and water seepage and cleaning up illegal refuse deposit blackspots;
- managing cremation and burial facilities, including public cemeteries, crematoria and columbaria; and
- regulating private columbaria under the Private Columbaria Ordinance (Cap. 630).

8 The key performance measures are:

### *Targets*

	Target	2021 (Actual)	2022 (Actual)	<b>2023 (Plan)</b>
<i>Cleansing</i>				
completion of first round street sweeping services on main roads before 9:00 a.m. to ensure removal of over-night street litter (%).....	99	100	100	<b>99</b>
<i>Licensing of food premises</i>				
holding of Application Vetting Panel meeting for restaurant licences within 20 working days from passing of initial screening (%) .....	99	100	100	<b>99</b>
issuing of food business licences within seven working days from confirmation of compliance (%).....	99	99	100	<b>99</b>
issuing of provisional licences for restaurants and other food premises within one working day from receipt of acceptable Certificates of Compliance for submissions over the counter (%) .....	99	100	100	<b>99</b>
issuing of liquor licences and club liquor licences within five working days from approval by Liquor Licensing Board (%).....	99	100	100	<b>99</b>
<i>Licensing of private swimming pools, commercial bathhouses, places of public entertainment, funeral parlours, undertakers, karaoke establishments in restaurants, slaughterhouses and offensive trades</i>				
issuing of Letters of Requirements within seven working days from clearance with concerned departments (%).....	99	100	100	<b>99</b>
issuing of licences within seven working days from confirmation of compliance (%).....	99	100	100	<b>99</b>
<i>Cemeteries and crematoria</i>				
booking of cremation sessions within 15 days (%).....	99	100	100	<b>99</b>
allocation of burial spaces on the day of application (%).....	99	100	100	<b>99</b>
<i>Government Programme on Tackling Hygiene Black Spots</i>				
removal of no. of environmental hygiene black spots under the purview of the Department (%)φ....	75	—	—	<b>75</b>

φ New target as from 2023.

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### *Indicators*

	2021 (Actual)	2022 (Actual)	2023 (Estimate)
refuse collected (tonnes) .....	2 238 212	2 231 850	<b>2 232 000</b>
recurrent expenditure per tonne of refuse collected (\$)Δ.....	295	300	<b>300</b>
sludge collected by gully emptiers (tonnes).....	3 422	3 250	<b>3 300</b>
restaurant licences .....	16 148	16 916	<b>16 900</b>
other food-related licences (e.g. liquor, food factory, bakery).....	23 879	25 470	<b>25 500</b>
restricted food permits (e.g. sushi and milk).....	10 200	11 010	<b>11 000</b>
applications for new food business licences .....	4 920	3 740	<b>3 700</b>
applications for new restricted food permits .....	3 601	2 247	<b>2 200</b>
inspections to food premises .....	255 907	252 276	<b>252 300</b>
raids against illegal slaughtering.....	12	12	<b>12</b>
prosecutions against food premises licensed.....	3 090	3 152	<b>3 200</b>
unlicensed.....	4 833	4 013	<b>4 000</b>
food business licences suspended/cancelled .....	60	84	<b>80</b>
courses/seminars for Hygiene Supervisors .....	114	114	<b>103</b>
applications for private swimming pools, places of public entertainment and other licences (excluding applications for temporary licences).....	80	113	<b>110</b>
inspections conducted to private swimming pools, places of public entertainment, etc.....	13 758	14 652	<b>14 800</b>
no. of cremations provided body.....	48 106	59 685	<b>50 200</b>
skeletal .....	1 690	2 267	<b>2 300</b>
no. of burials conducted coffin .....	843	996	<b>850</b>
urn .....	679	677	<b>680</b>
exhumation permits issued.....	4 273	4 242	<b>4 200</b>

Δ The figures represent unit expenditure for the respective financial years ending 31 March.

### *Matters Requiring Special Attention in 2023–24*

9 During 2023–24, the Department will:

- continue to support the District Matters Co-ordination Task Force led by the Deputy Chief Secretary to eliminate environmental hygiene blackspots and tackle “long-standing, major and difficult” district-based environmental hygiene and street management issues;
- strengthen street cleansing, refuse collection and clearance work and step up related enforcement and prosecution;
- continue to explore and apply new technology and automation to enhance environmental hygiene services;
- expedite the refurbishment or facelifting projects of public toilets under the Enhanced Public Toilet Refurbishment Programme;
- continue to improve the design and facilities of existing public toilets in phases, and improve the planning, provision and management of public toilets;
- enhance the hardware of refuse collection facilities in rural areas;
- implement the trial scheme to enable licensed food business to properly store refuse pending collection at rear lanes;
- take forward proposals to streamline the food licencing regime;
- continue to take stringent enforcement actions against unlicensed food premises and food premises which pose immediate health hazards or with illegal extension of food business areas;
- continue to take forward plans and projects to provide more crematorium and columbarium facilities;
- continue to allocate new niches;
- continue to implement the Private Columbaria Ordinance by supporting the Private Columbaria Licensing Board in processing applications for a licence or other specified instruments for operating a private columbarium, and taking enforcement actions under the Ordinance; and
- continue to facilitate the Environmental Protection Department in taking over the management of refuse collection points and household refuse collection services from the Department as announced in the 2021 Policy Address.

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### Programme (3): Market Management and Hawker Control

	2021–22 (Actual)	2022–23 (Original)	2022–23 (Revised)	2023–24 (Estimate)
Financial provision (\$m)	2,271.7	2,455.3	2,300.8 (–6.3%)	2,398.7 (+4.3%)
				(or –2.3% on 2022–23 Original)

#### Aim

10 The aim is to provide new public market facilities at suitable locations, enhance viability of and maintain a clean and hygienic environment in existing public markets, and control on-street hawking activities.

#### Brief Description

11 The work involves:

- providing new public market facilities at suitable locations;
- managing and maintaining existing public markets, including modernisation works as appropriate;
- inspecting public markets to ensure cleanliness and compliance with tenancy requirements and conditions;
- controlling and containing on-street hawking activities and obstruction;
- managing licensed hawker pitches, hawker permitted places and hawker bazaars; and
- taking enforcement actions.

12 The key performance measures are:

#### Targets

	Target	2021 (Actual)	2022 (Actual)	2023 (Plan)
markets with common parts cleansed at least three times a day (%).....	100	100	100	100
stalls let (%) <sup>θ</sup> .....	90‡	88	86	90
responding to complaints against illegal hawking in built-up areas within 30 minutes (%).....	98	100	99	98

<sup>θ</sup> In calculating the letting percentage, the number of stalls set aside for designated purposes has been included in the total number of stalls for letting.

‡ The target is revised from 85 per cent to 90 per cent as from 2023.

#### Indicators

	2021 (Actual)	2022 (Actual)	2023 (Estimate)
licensed hawkers			
fixed pitch hawkers .....	5 268	5 200	5 200
itinerant hawkers .....	330	304	290
estimated no. of unlicensed hawkers.....	1 149	804	800
raids by Hawker Control Teams .....	118 467	111 121	111 100
joint operations against illegal hawking			
with other departments .....	2 271	2 810	3 000
hawker blackspots .....	45	45	45

#### Matters Requiring Special Attention in 2023–24

13 During 2023–24, the Department will:

- continue to plan new public market facilities at suitable locations and take forward the proposed projects;
- continue to implement and keep under review the new management model and improvement measures introduced in new and overhauled public markets;
- continue to implement the Market Modernisation Programme to improve facilities of existing public markets;
- take action to close public markets which are under-utilised;

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- enhance cleanliness and rodent control in public markets;
- continue to enforce against shop front extensions under the steer of the District Matters Co-ordination Task Force; and
- organise a number of bazaars in co-operation with non-governmental organisations.

### Programme (4): Public Education and Community Involvement

	2021–22 (Actual)	2022–23 (Original)	2022–23 (Revised)	<b>2023–24 (Estimate)</b>
Financial provision (\$m)	73.5	72.4	74.9 (+3.5%)	<b>75.4</b> (+0.7%)
				(or +4.1% on 2022–23 Original)

#### *Aim*

14 The aim is to promote food safety, maintenance of a hygienic environment and green burial through partnership with the community and multimedia publicity campaigns.

#### *Brief Description*

15 The work involves:

- enhancing public awareness of the importance of food safety and empowering consumers to make informed choices;
- educating the public on their responsibility in maintaining a clean and hygienic living environment;
- organising targeted public education and publicity programmes to mobilise community involvement and support for activities in keeping the environment clean; and
- promoting green burial as a more sustainable way to dispose of cremated human ashes.

16 The Department disseminates food safety, keep clean and green burial messages through television and radio Announcements in the Public Interest (APIs), social media such as Facebook, Instagram and YouTube, mobile applications, banners, posters, publicity stickers, pamphlets, leaflets and a publicity vehicle, as appropriate. In addition, talks and support are given at food safety and environmental hygiene activities organised by district bodies, non-governmental organisations, community groups and schools.

17 The key performance measures are:

#### *Targets*

	Target	2021 (Actual)	2022 (Actual)	<b>2023 (Plan)</b>
responding to requests from primary and secondary schools for talks on food safety and environmental hygiene within one week (%).....	100	100	100	<b>100</b>
responding to requests for information/ talks on food safety and environmental hygiene within one week (%).....	100	100	100	<b>100</b>
responding to requests from day care centres and residential care homes for the elderly for talks on green burial within one week (%).....	100	100	100	<b>100</b>
publicity campaigns .....	1	1	1	<b>1</b>

#### *Indicators*

	2021 (Actual)	2022 (Actual)	<b>2023 (Estimate)</b>
seminars and activities for general public .....	958	944	<b>1 170</b>
television APIs .....	0	0	<b>1</b>
radio APIs.....	1	1	<b>1</b>
outreaching programmes targeted at schools .....	19	18	<b>18</b>
school talks on food safety and environmental hygiene .....	241	276	<b>360</b>

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### *Matters Requiring Special Attention in 2023–24*

**18** During 2023–24, the Department will:

- continue the efforts in promoting public health, environmental hygiene and food safety, with special emphasis on domestic hygiene, through seminars and activities, and in collaboration with District Health Centres;
- enhance the publicity, public education and community engagement in rodent prevention and control;
- continue to devise and implement a strategic plan for encouraging reduced intake of salt and sugars in food to promote a healthy diet; and
- continue to promote green burial, particularly in respect of promotion of a central registration scheme.



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### ANALYSIS OF FINANCIAL PROVISION

Programme	2021–22 (Actual) (\$m)	2022–23 (Original) (\$m)	2022–23 (Revised) (\$m)	2023–24 (Estimate) (\$m)
(1) Food Safety and Public Health .....	1,521.7	1,565.1	1,602.3	1,633.8
(2) Environmental Hygiene and Related Services .....	5,929.6	6,441.7	6,566.3	6,697.2
(3) Market Management and Hawker Control .....	2,271.7	2,455.3	2,300.8	2,398.7
(4) Public Education and Community Involvement .....	73.5	72.4	74.9	75.4
	9,796.5	10,534.5	10,544.3 (+0.1%)	10,805.1 (+2.5%)
				(or +2.6% on 2022–23 Original)

#### Analysis of Financial and Staffing Provision

##### Programme (1)

Provision for 2023–24 is \$31.5 million (2.0%) higher than the revised estimate for 2022–23. This is mainly due to increased requirement for operating expenses. There will be a decrease of seven posts in 2023–24.

##### Programme (2)

Provision for 2023–24 is \$130.9 million (2.0%) higher than the revised estimate for 2022–23. This is mainly due to increased requirement for strengthening environmental hygiene services. There will be a net decrease of four posts in 2023–24.

##### Programme (3)

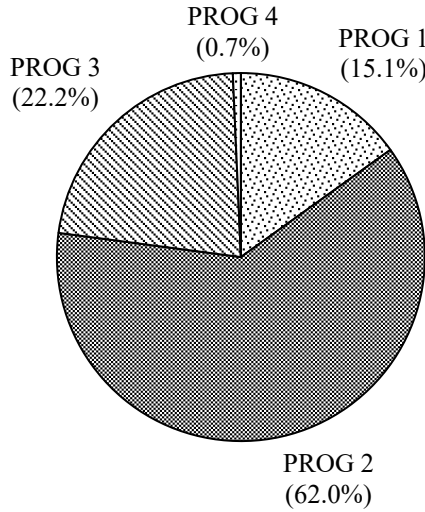
Provision for 2023–24 is \$97.9 million (4.3%) higher than the revised estimate for 2022–23. This is mainly due to increased requirement for operating expenses.

##### Programme (4)

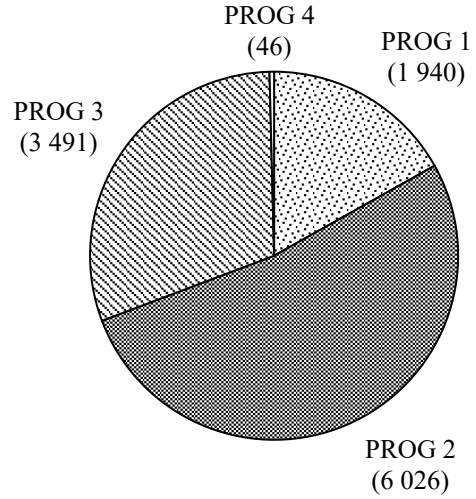
Provision for 2023–24 is \$0.5 million (0.7%) higher than the revised estimate for 2022–23. This is mainly due to increased requirement for operating expenses.

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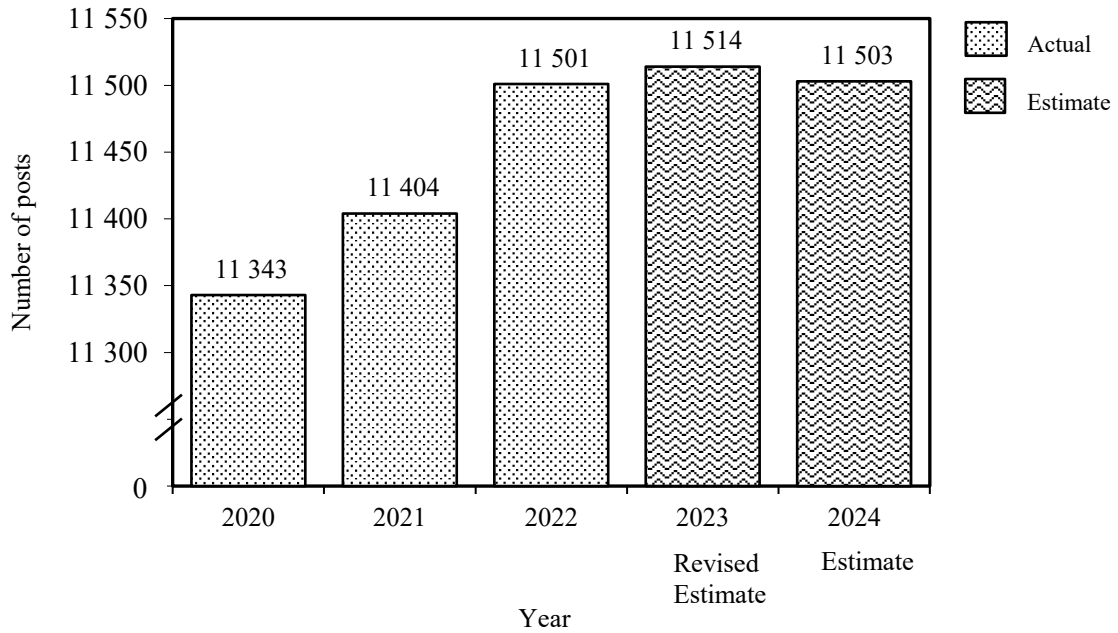
*Allocation of provision to programmes (2023-24)*



*Staff by programme (as at 31 March 2024)*



*Changes in the size of the establishment (as at 31 March)*



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Sub-head (Code)	Actual expenditure 2021-22	Approved estimate 2022-23	Revised estimate 2022-23	<b>Estimate 2023-24</b>	
	\$'000	\$'000	\$'000	<b>\$'000</b>	
<b>Operating Account</b>					
Recurrent					
000	Operational expenses .....	9,583,364	10,290,802	10,324,665	<b>10,583,165</b>
	Total, Recurrent.....	9,583,364	10,290,802	10,324,665	<b>10,583,165</b>
Non-Recurrent					
700	General non-recurrent .....	25,147	22,482	11,080	<b>20,353</b>
	Total, Non-Recurrent.....	25,147	22,482	11,080	<b>20,353</b>
	Total, Operating Account .....	9,608,511	10,313,284	10,335,745	<b>10,603,518</b>
<b>Capital Account</b>					
Plant, Equipment and Works					
661	Minor plant, vehicles and equipment (block vote).....	187,965	221,202	208,553	<b>201,612</b>
	Total, Plant, Equipment and Works.....	187,965	221,202	208,553	<b>201,612</b>
	Total, Capital Account.....	187,965	221,202	208,553	<b>201,612</b>
	Total Expenditure .....	9,796,476	10,534,486	10,544,298	<b>10,805,130</b>

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### Details of Expenditure by Subhead

The estimate of the amount required in 2023–24 for the salaries and expenses of the Food and Environmental Hygiene Department is \$10,805,130,000. This represents an increase of \$260,832,000 over the revised estimate for 2022–23 and \$1,008,654,000 over the actual expenditure in 2021–22.

#### *Operating Account*

#### Recurrent

**2** Provision of \$10,583,165,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Food and Environmental Hygiene Department.

**3** The establishment as at 31 March 2023 will be 11 514 posts including four supernumerary posts. It is expected that there will be a net decrease of 11 posts in 2023–24. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2023–24, but the notional annual mid-point salary value of all such posts must not exceed \$4,124,131,000.

**4** An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2021–22 (Actual) (\$'000)	2022–23 (Original) (\$'000)	2022–23 (Revised) (\$'000)	<b>2023–24 (Estimate) (\$'000)</b>
Personal Emoluments				
- Salaries .....	3,844,772	4,016,001	3,963,091	<b>4,032,229</b>
- Allowances .....	53,283	58,628	66,984	<b>66,984</b>
- Job-related allowances.....	84,322	90,486	95,976	<b>95,976</b>
Personnel Related Expenses				
- Mandatory Provident Fund contribution .....	27,966	28,455	28,324	<b>25,273</b>
- Civil Service Provident Fund contribution .....	316,460	379,375	357,526	<b>414,444</b>
Departmental Expenses				
- General departmental expenses .....	5,256,239	5,717,520	5,812,445	<b>5,947,926</b>
Other Charges				
- Commonwealth War Graves Commission.....	322	337	319	<b>333</b>
	9,583,364	10,290,802	10,324,665	<b>10,583,165</b>

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### Commitments

Sub-head (Code)	Item (Code)	Ambit	Approved commitment	Accumulated expenditure to 31.3.2022	Revised estimated expenditure for 2022–23	Balance
			\$'000	\$'000	\$'000	\$'000
<b><i>Operating Account</i></b>						
700		<i>General non-recurrent</i>				
	858	Ex-gratia payment to Food and Environmental Hygiene Department market tenants affected by market development plans .....	100,000	25,147	6,970	67,883
		Total .....	<u>100,000</u>	<u>25,147</u>	<u>6,970</u>	<u>67,883</u>