

Head 23 — AUXILIARY MEDICAL SERVICE

Controlling officer: the Chief Staff Officer of the Auxiliary Medical Service will account for expenditure under this Head.

Estimate 2026–27 **\$114.0m**

Establishment ceiling 2026–27 (notional annual mid-point salary value) representing an estimated 96 non-directorate posts as at 31 March 2026 reducing by one post to 95 posts as at 31 March 2027... **\$42.9m**

In addition, there will be an estimated one directorate post as at 31 March 2026 and 31 March 2027.

Controlling Officer’s Report

Programme

Auxiliary Medical Service

This programme contributes to Policy Area 9: Internal Security (Secretary for Security).

Detail

	2024–25 (Actual)	2025–26 (Original)	2025–26 (Revised)	2026–27 (Estimate)
Financial provision (\$m)	113.2	120.3	114.8 (–4.6%)	114.0 (–0.7%)
				(or –5.2% on 2025–26 Original)

Aim

2 The aim is to augment the existing medical and health services for maintaining the healthcare and well-being of the territory, especially in times of emergency, having regard to internal security considerations.

Brief Description

3 The Auxiliary Medical Service (AMS) is responsible for providing volunteer medical services to assist the Department of Health, the Hospital Authority and the Fire Services Department during emergency situations, as well as supplementary volunteer medical services to government departments and outside agencies during peace time. It also provides paramedic training to disciplined services staff and other appropriate civil servants to enhance their operational efficiency and effectiveness. Apart from operational duties, AMS is also committed to various youth development programmes via its Cadet Corps service.

4 In 2025–26, AMS continued to provide an effective volunteer medical service to complement the regular services of various government departments and outside agencies. During the year, the following services were provided to meet demands:

- non-emergency ambulance transfer service to clients referred by public clinics, district health centres, private hospitals, institutions under the Social Welfare Department, Fire Services Department, and Hospital Authority;
- first aid bicycle services at cycling tracks over the territory;
- manning of 18 methadone clinics for the Department of Health, and clinical service to this category of patients;
- manning of first aid posts at public functions and country parks;
- life-guard services for the Leisure and Cultural Services Department;
- certificate courses on paramedic training and short courses on first aid and paramedics for civil servants;
- training for the AMS volunteers in connection with various contingency plans related to internal security; and
- through the Cadet Corps which has 2 236 cadets as at 31 December 2025, provided national security education, health-care oriented training, whole-person development training for the youth aged between 12 and 17 by the “Health Awareness and Promotion Programme for Youth”. The programme aims at equipping the youth with professional medical and health knowledge and skills to facilitate their career planning.

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5 The key performance measures are:

Targets

	Target man-hour	2024 (Actual)	2025 (Actual)	2026 (Plan)
training for adult member.....	233 000 ^Λ	230 107	233 372	233 000
training for cadet.....	62 000 ^β	61 078	62 057	62 000
civil service training.....	152 000	164 112	150 192	152 000
non-emergency ambulance transfer service.....	73 000 [@]	87 689	73 583	73 000
supplementary services	243 000	294 164	267 485 ^α	243 000

Λ The target is revised from 248 500 to 233 000 for 2026 onwards to better align the training demand with the adult membership base.

β The target is revised from 67 600 to 62 000 for 2026 onwards to better align the training demand with the cadet membership base.

@ The target is revised from 80 000 to 73 000 for 2026 onwards due to the enhanced efficiency of service from manpower optimisation and improved transfer strategies.

α The actual number in 2025 was higher than the target mainly due to the additional manpower deployed for the 15th National Games (NG), the 12th National Games for Persons with Disabilities (NGD), the ninth National Special Olympic Games (NSOG) and the 2025 Legislative Council General Election (LCGE). The estimated number in 2026 is expected to resume to normal level.

Indicators

	2024 (Actual)	2025 (Actual)	2026 (Estimate)
no. of training events for adult members	1 195	876 ^τ	950
civil servants attending paramedic training			
first aid qualifying course	6 323	5 940	6 000
other certificate/short courses	3 050 ^Δ	1 926	1 800
new members recruited	440	528	420
new cadets recruited.....	715	752	700
no. of non-emergency ambulance transfer patients handled.....	12 605	10 764	10 000
supplementary services			
deployment of ambulance shift for operations.....	890	971	900
coverage at public functions	903	675	600
cases treated on country park and cycling track duties ...	2 477	2 435	2 600
emergency services			
no. of man-hours for emergency duties (serious traffic accidents, disastrous fires, typhoons, rainstorms and major epidemics).....	2 151	9 551 ^φ	4 500
no. of occasions of call-outs/operations in emergency duties.....	4	17 ^φ	10

τ The lower number in 2025 was mainly due to the cancellation of some training activities for deployment of manpower to support the 15th NG, the 12th NGD, the ninth NSOG and the 2025 LCGE.

Δ The higher number in 2024 was mainly due to the additional certificate/short courses organised to make up for those disrupted during the COVID-19 pandemic.

φ The figures include two typhoon manning operations and two emergency evacuation operations due to the discovery of a wartime bomb in Quarry Bay and the fire at Wang Fuk Court in Tai Po in 2025.

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Matters Requiring Special Attention in 2026–27

6 During 2026–27, AMS will:

- collaborate with various organisations to explore and identify opportunity to recruit new adult and cadet members;
- promote personal development and a sense of achievement to retain adult and cadet members;
- continue to optimise cadet training with a view to improving the attractiveness to the youth and work closely with higher education institutions to encourage the cadets' participation in various training and activities;
- enhance non-emergency ambulance transfer service to serve the needy groups;
- continue to provide national security education to adult and cadet members; and
- introduce drones to assist with cycling track patrols to enhance operational efficiency.

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ANALYSIS OF FINANCIAL PROVISION

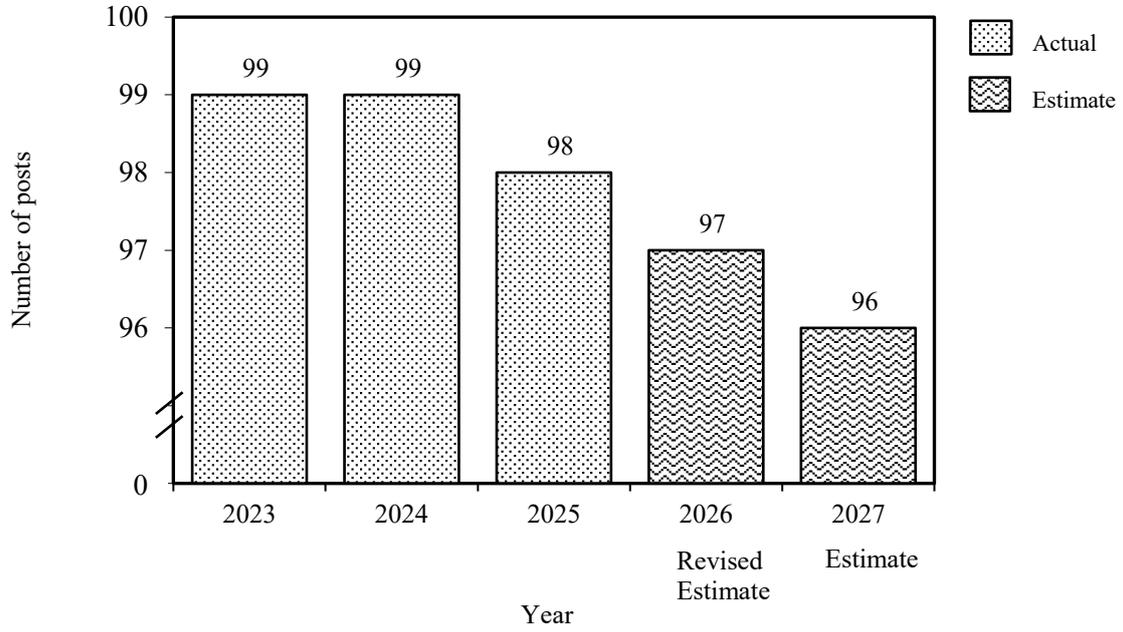
	2024–25 (Actual) (\$m)	2025–26 (Original) (\$m)	2025–26 (Revised) (\$m)	2026–27 (Estimate) (\$m)
Programme				
Auxiliary Medical Service	113.2	120.3	114.8 (-4.6%)	114.0 (-0.7%)
				(or -5.2% on 2025–26 Original)

Analysis of Financial and Staffing Provision

Provision for 2026–27 is \$0.8 million (0.7%) lower than the revised estimate for 2025–26. This is mainly due to the lapse of provision for the 15th NG, the 12th NGD, the ninth NSOG and the 2025 LCGE, and the decreased provision for pay and allowances for the auxiliary services, partly offset by the increased provision for departmental expenses and the increased cash flow requirement for replacement of vehicles. There will be a net decrease of one post in 2026–27.

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*Changes in the size of the establishment
(as at 31 March)*



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Sub-head (Code)	Actual expenditure 2024–25	Approved estimate 2025–26	Revised estimate 2025–26	Estimate 2026–27	
	\$'000	\$'000	\$'000	\$'000	
Operating Account					
Recurrent					
000	Operational expenses	111,419	119,119	113,596	111,371
	Total, Recurrent.....	<u>111,419</u>	<u>119,119</u>	<u>113,596</u>	<u>111,371</u>
	Total, Operating Account	<u>111,419</u>	<u>119,119</u>	<u>113,596</u>	<u>111,371</u>
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Capital Account					
Plant, Equipment and Works					
661	Minor plant, vehicles and equipment (block vote).....	1,800	1,172	1,172	2,662
	Total, Plant, Equipment and Works.....	<u>1,800</u>	<u>1,172</u>	<u>1,172</u>	<u>2,662</u>
	Total, Capital Account.....	<u>1,800</u>	<u>1,172</u>	<u>1,172</u>	<u>2,662</u>
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	Total Expenditure	<u>113,219</u>	<u>120,291</u>	<u>114,768</u>	<u>114,033</u>

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Details of Expenditure by Subhead

The estimate of the amount required in 2026–27 for the salaries and expenses of the Auxiliary Medical Service is \$114,033,000. This represents a decrease of \$735,000 against the revised estimate for 2025–26 and an increase of \$814,000 over the actual expenditure in 2024–25.

Operating Account

Recurrent

2 Provision of \$111,371,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Auxiliary Medical Service.

3 The establishment as at 31 March 2026 will be 97 posts. It is expected that there will be a net decrease of one post in 2026–27. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2026–27, but the notional annual mid-point salary value of all such posts must not exceed \$42,940,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2024–25 (Actual) (\$'000)	2025–26 (Original) (\$'000)	2025–26 (Revised) (\$'000)	2026–27 (Estimate) (\$'000)
Personal Emoluments				
- Salaries	41,832	47,759	43,529	44,645
- Allowances	376	400	392	436
- Job-related allowances.....	78	139	143	135
Personnel Related Expenses				
- Mandatory Provident Fund contribution	230	242	188	151
- Civil Service Provident Fund contribution	4,070	5,324	4,661	5,552
Departmental Expenses				
- General departmental expenses	23,568	23,125	26,964	31,125
Other Charges				
- Pay and allowances for the auxiliary services.....	40,056	40,256	35,845	27,453
- Training expenses for the auxiliary services.....	1,209	1,874	1,874	1,874
	111,419	119,119	113,596	111,371

Capital Account

Plant, Equipment and Works

5 Provision of \$2,662,000 under *Subhead 661 Minor plant, vehicles and equipment (block vote)* represents an increase of \$1,490,000 (127.1%) over the revised estimate for 2025–26. This is mainly due to the increased cash flow requirement for replacement of vehicles in 2026–27.