

## Head 30 — CORRECTIONAL SERVICES DEPARTMENT

**Controlling officer:** the Commissioner of Correctional Services will account for expenditure under this Head.

**Estimate 2026–27** ..... **\$5,475.9m**

**Establishment ceiling 2026–27** (notional annual mid-point salary value) representing an estimated 7 142 non-directorate posts as at 31 March 2026 reducing by 179 posts to 6 963 posts as at 31 March 2027..... **\$3,761.1m**

In addition, there will be an estimated 11 directorate posts as at 31 March 2026 and 31 March 2027.

**Commitment balance**..... **\$1,464.8m**

### Controlling Officer’s Report

#### Programmes

**Programme (1) Prison Management**  
**Programme (2) Re-integration**

These programmes contribute to Policy Area 9: Internal Security (Secretary for Security).

#### Detail

##### Programme (1): Prison Management

|                           | 2024–25<br>(Actual) | 2025–26<br>(Original) | 2025–26<br>(Revised) | 2026–27<br>(Estimate)             |
|---------------------------|---------------------|-----------------------|----------------------|-----------------------------------|
| Financial provision (\$m) | 4,154.9             | 4,242.5               | 4,211.6<br>(–0.7%)   | <b>4,286.9</b><br>(+1.8%)         |
|                           |                     |                       |                      | (or +1.0% on<br>2025–26 Original) |

#### Aim

**2** The aim is to provide safe and humane custody of all persons committed or sentenced by the courts and persons detained under the Immigration Ordinance (Cap. 115).

#### Brief Description

**3** The Operations Division and Quality Assurance Division of the Department provide a safe and humane environment for persons in custody. This work involves:

- maintaining order, control and discipline so as to safeguard national security and minimise the chance of escapes and acts of indiscipline;
- providing the basic necessities and a reasonable living environment for persons in custody; and
- providing adequate custodial care for persons in custody.

**4** In 2025, the occupancy rate of correctional facilities excluding half-way houses stood at 92 per cent.

**5** The key performance measures in respect of prison management are:

#### Targets

The prime tasks are to continue revitalising the aged correctional facilities through facility improvements/upgrading, expansion works, redevelopment programmes, etc.

#### Indicators

|  | 2024<br>(Actual) | 2025<br>(Actual) | 2026<br>(Estimate) |
|--|------------------|------------------|--------------------|
| average daily no. of persons in custody under  |                  |                  |                    |
| Prison Programme.....  | 9 145            | 9 928            | <b>9 930</b>       |
| Training / Detention / Rehabilitation / Drug Addiction<br>Treatment Centre Programmes..... | 405              | 388              | <b>390</b>         |
| occupancy rate of  |                  |                  |                    |
| Prisons (%).....   | 94.6             | 104.0            | <b>104.0</b>       |
| Training / Detention / Rehabilitation / Drug Addiction<br>Treatment Centres (%) .....      | 24.9             | 23.8             | <b>24.0</b>        |

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|   | 2024<br>(Actual) | 2025<br>(Actual) | 2026<br>(Estimate) |
|---|------------------|------------------|--------------------|
| average daily no. of hours a person in custody is out of cells/dormitory..... | 11.3             | 11.4             | 11.4               |
| no. of escapees and absconders.....   | 0                | 0                | —Ω                 |
| no. of concerted acts of indiscipline.....                                    | 5                | 1                | —Ω                 |

Ω Not possible to estimate.

### ***Matters Requiring Special Attention in 2026–27***

- 6 During 2026–27, the Department will continue to:
- improve/upgrade ageing facilities where feasible and appropriate;
  - strengthen security measures by upgrading the perimeter fencing and the closed circuit television system of institutions;
  - upgrade fire service installations in cells and dormitories;
  - improve ancillary facilities of institutions;
  - explore the application of technology and other measures for enhancing daily operation of correctional institutions; and
  - step up promotional efforts for anti-smoking among persons in custody.

### **Programme (2): Re-integration**

|                           | 2024–25<br>(Actual) | 2025–26<br>(Original) | 2025–26<br>(Revised) | 2026–27<br>(Estimate)             |
|---------------------------|---------------------|-----------------------|----------------------|-----------------------------------|
| Financial provision (\$m) | 1,248.9             | 1,246.0               | 1,195.7<br>(–4.0%)   | 1,189.0<br>(–0.6%)                |
|                           |                     |                       |                      | (or –4.6% on<br>2025–26 Original) |

### ***Aim***

- 7 The aim is to facilitate the re-integration of persons in custody into the community as law-abiding citizens.

### ***Brief Description***

8 The Rehabilitation Division of the Department is responsible for the re-integration programme for persons in custody. This work involves:

- providing rehabilitative programmes;
- providing opportunities for adult persons in custody under the Prison Programme to engage in useful work and vocational training so as to help them develop good working habits and acquire work skills with a view to facilitating their re-integration upon release;
- providing treatment programmes to rehabilitate persons in custody under the Drug Addiction Treatment Centre Programme;
- providing education and vocational training to young persons in custody to enhance their opportunities of continuous education or gainful employment upon release;
- providing statutory supervision and counselling services to help supervisees during the period of supervision;
- conducting community education, publicity and public engagement activities to enhance young people’s sense of national identity and national security awareness, and promote community acceptance of and support for rehabilitated offenders as well as to disseminate the message of leading a law-abiding and drug-free life; and
- carrying out the “Risks and Needs Assessment and Management Protocol for Offenders”.

- 9 The key performance measures in respect of re-integration are:

### ***Targets***

The Department’s targets are to maximise assistance and opportunities for rehabilitated offenders to make positive changes and re-integrate into society, and to enhance community acceptance of and support for them.

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### Indicators

|  | 2024<br>(Actual) | 2025<br>(Actual) | 2026<br>(Estimate) |
|--|------------------|------------------|--------------------|
| success rates of the re-integration programmes within the supervision period (%)   |                  |                  |                    |
| training centre (non-conviction in three years after discharge) .....  | 57.1             | 83.3             | —Ω                 |
| detention centre (non-conviction in one year after discharge) .....  | 98.1             | 100              | —Ω                 |
| rehabilitation centre (non-conviction in one year after discharge) .....   | 98.8             | 98.2             | —Ω                 |
| young persons in custody under the Prison Programme (non-conviction in one year after discharge).....  | 96.0             | 97.1             | —Ω                 |
| release under supervision scheme (non-conviction until latest date of discharge).....  | 80               | 100              | —Ω                 |
| pre-release employment scheme (non-conviction until earliest date of discharge).....   | 100              | 100              | —Ω                 |
| post-release supervision scheme (non-conviction during the supervision period).....  | 94.1             | 93.6             | —Ω                 |
| conditional release scheme (non-conviction during the supervision period) .....  | 100              | —Δ               | —Ω                 |
| supervision after release scheme (non-conviction during the supervision period).....   | 100              | 100              | —Ω                 |
| drug addiction treatment centre (non-conviction and free from drugs in one year after discharge) .....   | 66.4             | 69.0             | —Ω                 |
| average daily no. of persons in custody under re-integration cum supervision programmes.....   | 657              | 679              | <b>680</b>         |
| average daily no. of young persons in custody engaged in correctional education (including vocational training).....                             | 263              | 253              | <b>260</b>         |
| no. of psychological counselling and welfare services sessions and visits  |                  |                  |                    |
| in-centre services   |                  |                  |                    |
| persons in custody under the Prison Programme ...  | 493 226          | 471 795          | <b>471 800</b>     |
| persons in custody under the Training / Detention / Rehabilitation / Drug Addiction Treatment Centre Programmes.....                             | 52 350           | 50 595           | <b>50 600</b>      |
| persons in custody on post-release supervision scheme, conditional release and release under supervision, and residents in half-way houses ..... | 5 368            | 5 487            | <b>5 490</b>       |
| out-centre services.....   | 62 226           | 63 283           | <b>63 290</b>      |
| no. of cases under aftercare supervision .....   | 1 093            | 1 153            | <b>1 160</b>       |
| average daily no. of persons in custody engaged in industrial work managed by Correctional Services  |                  |                  |                    |
| Industries .....   | 4 891            | 4 788            | <b>4 790</b>       |
| commercial value of production/services managed by Correctional Services Industries (\$m) .....  | 465.2            | 447.6            | <b>469.2</b>       |

Ω Not possible to estimate.

Δ No expired case in the year.

### Matters Requiring Special Attention in 2026–27

**10** During 2026–27, the Department will continue to:

- develop rehabilitation strategies and re-integration programmes in consultation with the Committee on Community Support for Rehabilitated Offenders;
- organise publicity and education activities to appeal for community acceptance of and support for rehabilitated offenders;
- monitor the implementation of programme matching for persons in custody;
- provide market-oriented and socially recognised vocational training courses for persons in custody;
- provide psychological and counselling services for persons in custody and those under supervision after release;
- provide support for persons in custody to continue their studies; and
- encourage young people to participate in the Correctional Services Pioneer Project so as to advocate the messages of safeguarding our country and home, leading a law-abiding and drug-free life as well as supporting offender rehabilitation.

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### ANALYSIS OF FINANCIAL PROVISION

|                             | 2024–25<br>(Actual)<br>(\$m) | 2025–26<br>(Original)<br>(\$m) | 2025–26<br>(Revised)<br>(\$m) | 2026–27<br>(Estimate)<br>(\$m)            |
|-----------------------------|------------------------------|--------------------------------|-------------------------------|---|
| <b>Programme</b>            |                              |                                |                               |   |
| (1) Prison Management ..... | 4,154.9                      | 4,242.5                        | 4,211.6                       | <b>4,286.9</b>                            |
| (2) Re-integration .....    | 1,248.9                      | 1,246.0                        | 1,195.7                       | <b>1,189.0</b>                            |
|                             | 5,403.8                      | 5,488.5                        | 5,407.3<br>(–1.5%)            | <b>5,475.9</b><br><b>(+1.3%)</b>          |
|                             |                              |                                |                               | <b>(or –0.2% on<br/>2025–26 Original)</b> |

#### Analysis of Financial and Staffing Provision

##### Programme (1)

Provision for 2026–27 is \$75.3 million (1.8%) higher than the revised estimate for 2025–26. This is mainly due to increased provision for filling of vacancies and operating expenses, and increased cash flow requirement for procurement/replacement of plant and equipment, partly offset by a net decrease of 125 posts in 2026–27.

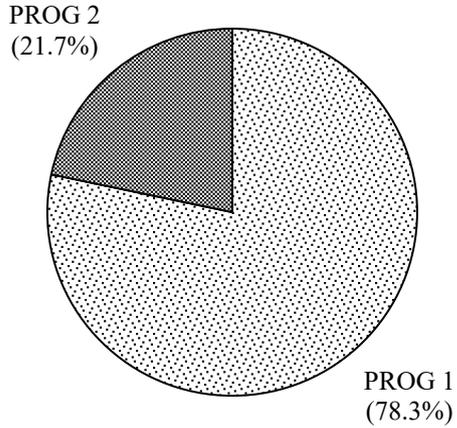
##### Programme (2)

Provision for 2026–27 is \$6.7 million (0.6%) lower than the revised estimate for 2025–26. This is mainly due to the net decrease of 54 posts in 2026–27, partly offset by the increased provision for operating expenses.

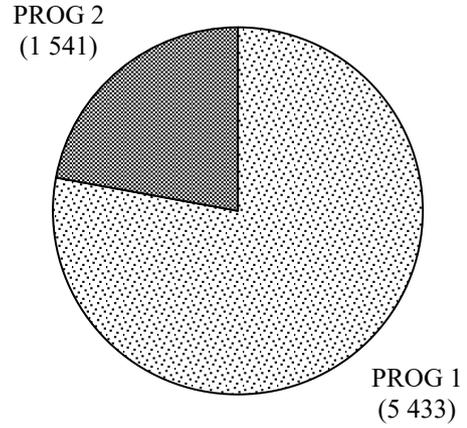
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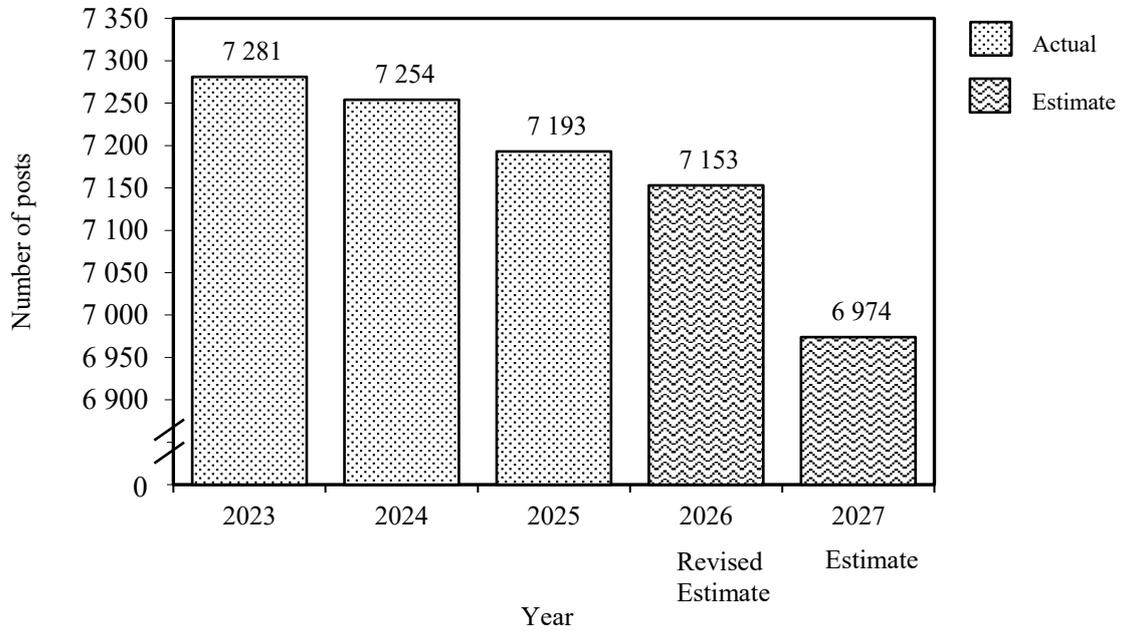
*Allocation of provision  
to programmes  
(2026-27)*



*Staff by programme  
(as at 31 March 2027)*



*Changes in the size of the establishment  
(as at 31 March)*



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| Sub-head<br>(Code)         | Actual<br>expenditure<br>2024–25                          | Approved<br>estimate<br>2025–26 | Revised<br>estimate<br>2025–26 | Estimate<br>2026–27     |                                |
|----------------------------|---|---------------------------------|--------------------------------|-------------------------|--------------------------------|
|                            | \$'000  | \$'000                          | \$'000                         | \$'000                  |                                |
| <b>Operating Account</b>   |   |                                 |                                |                         |                                |
| Recurrent                  |   |                                 |                                |                         |                                |
| 000                        | Operational expenses .....                                | 5,168,673                       | 5,154,783                      | 5,109,091               | <b>5,108,639</b>               |
| 118                        | Provisions for institutions .....                         | 85,997                          | 100,591                        | 100,591                 | <b>130,591</b>                 |
| 193                        | Earnings scheme for persons in custody .....              | 41,768                          | 48,433                         | 48,433                  | <b>58,433</b>                  |
|                            | Total, Recurrent .....                                    | <u>5,296,438</u>                | <u>5,303,807</u>               | <u>5,258,115</u>        | <u><b>5,297,663</b></u>        |
|                            | Total, Operating Account .....                            | <u>5,296,438</u>                | <u>5,303,807</u>               | <u>5,258,115</u>        | <u><b>5,297,663</b></u>        |
| <b>Capital Account</b>     |   |                                 |                                |                         |                                |
| Plant, Equipment and Works |   |                                 |                                |                         |                                |
| 603                        | Plant, vehicles and equipment .....                       | 51,196                          | 120,898                        | 75,392                  | <b>115,140</b>                 |
| 661                        | Minor plant, vehicles and equipment<br>(block vote) ..... | 56,194                          | 63,790                         | 73,790                  | <b>63,129</b>                  |
|                            | Total, Plant, Equipment and Works .....                   | <u>107,390</u>                  | <u>184,688</u>                 | <u>149,182</u>          | <u><b>178,269</b></u>          |
|                            | Total, Capital Account .....                              | <u>107,390</u>                  | <u>184,688</u>                 | <u>149,182</u>          | <u><b>178,269</b></u>          |
|                            | Total Expenditure .....                                   | <u><u>5,403,828</u></u>         | <u><u>5,488,495</u></u>        | <u><u>5,407,297</u></u> | <u><u><b>5,475,932</b></u></u> |

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### Details of Expenditure by Subhead

The estimate of the amount required in 2026–27 for the salaries and expenses of the Correctional Services Department is \$5,475,932,000. This represents an increase of \$68,635,000 over the revised estimate for 2025–26 and \$72,104,000 over the actual expenditure in 2024–25.

#### *Operating Account*

#### Recurrent

**2** Provision of \$5,108,639,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Correctional Services Department.

**3** The establishment as at 31 March 2026 will be 7 153 posts. It is expected there will be a net decrease of 179 posts in 2026–27. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2026–27, but the notional annual mid-point salary value of all such posts must not exceed \$3,761,098,000.

**4** An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

|  | 2024–25<br>(Actual)<br>(\$'000) | 2025–26<br>(Original)<br>(\$'000) | 2025–26<br>(Revised)<br>(\$'000) | <b>2026–27<br/>(Estimate)<br/>(\$'000)</b> |
|--|---------------------------------|-----------------------------------|----------------------------------|--|
| Personal Emoluments  |                                 |                                   |                                  |  |
| - Salaries .....   | 3,623,556                       | 3,653,959                         | 3,614,000                        | <b>3,603,674</b>                           |
| - Allowances .....   | 112,273                         | 118,052                           | 99,052                           | <b>95,052</b>                              |
| - Job-related allowances.....  | 164,375                         | 168,393                           | 168,323                          | <b>164,402</b>                             |
| Personnel Related Expenses   |                                 |                                   |                                  |  |
| - Mandatory Provident Fund<br>contribution .....                     | 14,348                          | 18,512                            | 14,330                           | <b>11,521</b>                              |
| - Civil Service Provident Fund<br>contribution .....                 | 396,472                         | 440,092                           | 428,437                          | <b>472,916</b>                             |
| Departmental Expenses  |                                 |                                   |                                  |  |
| - Specialist supplies and equipment.....                             | 47,918                          | 38,775                            | 40,194                           | <b>38,978</b>                              |
| - General departmental expenses .....                                | 804,431                         | 711,607                           | 739,210                          | <b>716,551</b>                             |
| Other Charges  |                                 |                                   |                                  |  |
| - Welfare for persons in custody.....                                | 4,947                           | 5,001                             | 5,153                            | <b>5,153</b>                               |
| - Grant to the Correctional Services<br>Department Welfare Fund..... | 353                             | 392                               | 392                              | <b>392</b>                                 |
|  | 5,168,673                       | 5,154,783                         | 5,109,091                        | <b>5,108,639</b>                           |

**5** Provision of \$130,591,000 under *Subhead 118 Provisions for institutions* is for diets and extra diets at approved scales where appropriate for persons in custody. The increase of \$30 million (29.8%) over the revised estimate for 2025–26 is attributed to the increased provision arising from increased food costs.

**6** Provision of \$58,433,000 under *Subhead 193 Earnings scheme for persons in custody* is for payment of earnings to persons in custody at approved weekly rates according to job evaluation. The increase of \$10 million (20.6%) over the revised estimate for 2025–26 is mainly due to the increased provision arising from the estimated increase in payment in 2026–27.

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### Commitments

| Sub-head<br>(Code)     | Item<br>(Code) | Ambit   | Approved<br>commitment | Accumulated<br>expenditure<br>to 31.3.2025 | Revised<br>estimated<br>expenditure<br>for 2025–26 | Balance |
|------------------------|----------------|---|------------------------|--|--|---------|
|                        |                |   | \$'000                 | \$'000                                     | \$'000   | \$'000  |
| <b>Capital Account</b> |                |   |                        |  |  |         |
| 603                    |                | <i>Plant, vehicles and equipment</i>  |                        |  |  |         |
|                        | 801            | Replacement and enhancement of the closed circuit television system for Pik Uk Prison.....                            | 37,409                 | 15,515                                     | 7,600  | 14,294  |
|                        | 804            | Replacement and enhancement of the closed circuit television system for Tai Lam Correctional Institution .....        | 24,510                 | 19,733                                     | 600  | 4,177   |
|                        | 805            | Replacement and enhancement of the closed circuit television system for Tong Fuk Correctional Institution .....       | 35,274                 | 16,646                                     | 7,800  | 10,828  |
|                        | 806            | Replacement and enhancement of the closed circuit television system for Cape Collinson Correctional Institution.....  | 55,450                 | 10,962                                     | 3,525  | 40,963  |
|                        | 807            | Replacement and enhancement of the closed circuit television system for Hei Ling Chau Correctional Institution.....   | 108,211                | 7,767                                      | 1,500  | 98,944  |
|                        | 808            | Replacement and enhancement of the closed circuit television system for Hei Ling Chau Addiction Treatment Centre..... | 98,701                 | 7,042                                      | 18,302   | 73,357  |
|                        | 809            | Replacement and enhancement of the closed circuit television system for Lai Sun Correctional Institution .....        | 40,944                 | 9,832                                      | 3,100  | 28,012  |
|                        | 810            | Installation of electric locks security system in Pik Uk Correctional Institution.....                                | 219,400                | 10,995                                     | 2,300  | 206,105 |
|                        | 811            | Installation of electric locks security system in Shek Pik Prison.....  | 449,549                | 9,454                                      | 3,000  | 437,095 |
|                        | 812            | Replacement and enhancement of the closed circuit television system for Pik Uk Correctional Institution.....          | 13,507                 | 3,487                                      | 4,900  | 5,120   |
|                        | 813            | Replacement and enhancement of the closed circuit television system for Lo Wu Correctional Institution .....          | 241,331                | 30,432                                     | 20,265   | 190,634 |
|                        | 814            | Installation of electric locks security system in Siu Lam Psychiatric Centre.....                                     | 137,144                | 4,377                                      | 100  | 132,667 |
|                        | 815            | Replacement and enhancement of the closed circuit television system for Shek Pik Prison.....                          | 119,995                | 4,471                                      | 900  | 114,624 |
|                        | 816            | Replacement and enhancement of the closed circuit television system for Lai King Correctional Institution.....        | 54,489                 | 3,742                                      | 500  | 50,247  |
|                        | 817            | Replacement and enhancement of the closed circuit television system for Nei Kwu Correctional Institution .....        | 30,967                 | 7,781                                      | 500  | 22,686  |

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**Commitments—Cont'd.**

| Sub-head<br>(Code)             | Item<br>(Code) | Ambit  | Approved<br>commitment | Accumulated<br>expenditure<br>to 31.3.2025 | Revised<br>estimated<br>expenditure<br>for 2025–26 | Balance          |
|--------------------------------|----------------|--|------------------------|--|--|------------------|
|                                |                |  | \$'000                 | \$'000                                     | \$'000   | \$'000           |
| <b>Capital Account—Cont'd.</b> |                |  |                        |  |  |                  |
| 603                            |                | <i>Plant, vehicles and equipment—Cont'd.</i>   |                        |  |  |                  |
|                                | 819            | Replacement and enhancement of the<br>closed circuit television system for<br>Sha Tsui Correctional Institution..... | 38,069                 | 2,516                                      | 500  | 35,053           |
|                                |                | Total .....  | <u>1,704,950</u>       | <u>164,752</u>                             | <u>75,392</u>                                      | <u>1,464,806</u> |