

Head 144 — GOVERNMENT SECRETARIAT: CONSTITUTIONAL AND MAINLAND AFFAIRS BUREAU

Controlling officer: the Permanent Secretary for Constitutional and Mainland Affairs will account for expenditure under this Head.

Estimate 2026–27 **\$876.7m**

Establishment ceiling 2026–27 (notional annual mid-point salary value) representing an estimated 193 non-directorate posts as at 31 March 2026 reducing by four posts to 189 posts as at 31 March 2027 **\$195.9m**

In addition, there will be an estimated 23 directorate posts as at 31 March 2026 and 31 March 2027.

Controlling Officer's Report

Programmes

Programme (1) Director of Bureau's Office	This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Constitutional and Mainland Affairs).
Programme (2) Constitutional and Mainland Affairs	This programme contributes to Policy Area 28: Constitutional and Mainland Affairs (Secretary for Constitutional and Mainland Affairs).
Programme (3) Mainland and Taiwan Offices	This programme contributes to Policy Area 6: Commerce and Industry (Secretary for Commerce and Economic Development), Policy Area 10: Immigration Control (Secretary for Security) and Policy Area 28: Constitutional and Mainland Affairs (Secretary for Constitutional and Mainland Affairs).
Programme (4) Rights of the Individual Programme (5) Subvention: Equal Opportunities Commission and Office of the Privacy Commissioner for Personal Data	These programmes contribute to Policy Area 28: Constitutional and Mainland Affairs (Secretary for Constitutional and Mainland Affairs).

Detail

Programme (1): Director of Bureau's Office

	2024–25 (Actual)	2025–26 (Original)	2025–26 (Revised)	2026–27 (Estimate)
Financial provision (\$m)	13.7	16.5	14.7 (–10.9%)	16.0 (+8.8%)
				(or –3.0% on 2025–26 Original)

Aim

- 2** The aim is to ensure the smooth operation of the Office of the Secretary for Constitutional and Mainland Affairs.

Brief Description

3 The Office of the Secretary for Constitutional and Mainland Affairs is responsible for providing support to the Secretary for Constitutional and Mainland Affairs in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Constitutional and Mainland Affairs in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

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Programme (2): Constitutional and Mainland Affairs

	2024–25 (Actual)	2025–26 (Original)	2025–26 (Revised)	2026–27 (Estimate)
Financial provision (\$m)	198.7	234.2	215.0 (–8.2%)	237.6 (+10.5%)
				(or +1.5% on 2025–26 Original)

Aim

4 The aims are to advise on and oversee the implementation of the Basic Law; to foster co-operation with the Mainland, Macao Special Administrative Region (MSAR) and Taiwan; and to handle Hong Kong's constitutional affairs in accordance with the Basic Law.

Brief Description

5 The Constitutional and Mainland Affairs Bureau's main responsibilities under this programme are as follows:

- advise bureaux and departments on matters relating to the implementation of the Basic Law, and promote public awareness and understanding of the Constitution and the Basic Law;
- promote and co-ordinate co-operation and liaison with the Mainland, MSAR and Taiwan, and advise bureaux and departments on related matters as necessary;
- implement the improved electoral system and continue to enhance the electoral arrangements; and
- promote and co-ordinate the work of bureaux in taking forward the development of the Guangdong-Hong Kong-Macao Greater Bay Area (Greater Bay Area).

6 The 2025 Election Committee Subsector By-elections and the 2025 Legislative Council General Election were held smoothly in a fair, open, honest, safe and orderly manner on 7 September and 7 December respectively.

Matters Requiring Special Attention in 2026–27

7 During 2026–27, the Bureau will:

- continue to strengthen the promotion and co-ordination work in taking forward the development of the Greater Bay Area through the Guangdong-Hong Kong-Macao Greater Bay Area Development Office;
- support the Steering Group on Integration into National Development chaired by the Chief Executive to proactively dovetail with major national strategies including the National 15th Five-Year Plan and the Greater Bay Area development, and strengthen regional co-operation with the Mainland; and
- work closely with the Electoral Affairs Commission to ensure that elections are conducted in a fair, open, honest, safe and orderly manner; and consolidate the electoral experience and continue to enhance various electoral arrangements with the spirit of steadfastly seeking progress while ensuring stability.

Programme (3): Mainland and Taiwan Offices^φ

	2024–25 (Actual)	2025–26 (Original)	2025–26 (Revised)	2026–27 (Estimate)
Financial provision (\$m)	349.6	370.9	351.3 (–5.3%)	370.5 (+5.5%)
				(or –0.1% on 2025–26 Original)

^φ The Hong Kong Economic, Trade and Cultural Office in Taiwan has temporarily suspended its operation until further notice.

Aim

8 The aims are to enhance liaison, communication, trade and commercial relations as well as investment promotion in the Mainland, and to provide support and practicable assistance to Hong Kong residents in distress in the Mainland.

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Brief Description

9 The major responsibilities of the Beijing Office (BJO), the Hong Kong Economic and Trade Offices (ETOs) in Guangdong, Shanghai, Chengdu and Wuhan (the Mainland Offices) are to:

- enhance liaison and communication with the Central People's Government (CPG), the provincial and municipal governments and other local authorities in the Mainland;
- promote Hong Kong's trade and commercial advantages, and support the work of Invest Hong Kong (InvestHK), the Office for Attracting Strategic Enterprises and the Hong Kong Talent Engage to encourage and attract talents and investments into Hong Kong; and support the work of the Task Force on Supporting Mainland Enterprises in Going Global in attracting Mainland enterprises to go global via Hong Kong;
- assist in the work on integrating into the overall national development and facilitate co-operation with different Mainland provinces, municipalities and autonomous regions;
- promote the uniqueness and advantages of Hong Kong and share good stories of Hong Kong;
- foster youth and cultural exchange between Hong Kong and the Mainland;
- provide information and other appropriate support to Hong Kong residents and enterprises in the Mainland;
- provide practicable assistance to Hong Kong residents in distress in the Mainland; and
- facilitate the application for or renewal of Hong Kong Special Administrative Region (HKSAR) passport and other travel documents from Hong Kong residents in the Mainland; and maintain close liaison with relevant CPG departments and foreign diplomatic corps in Beijing on immigration matters (BJO only).

10 The key performance measures are:

Indicators

Enhancing Trade Opportunities

	2024 (Actual)	2025 (Actual)	2026 (Estimate)
meetings on trade-related matters attended.....	826	853	880
visits to Mainland authorities and trade organisations.....	1 111	1 125	1 160
seminars, exhibitions and workshops			
organised	162	167	177
participated.....	541	556	576
public speeches given.....	215	223	233
media interviews/briefings given	140	140	150
no. of special trade-related messages issued.....	570	579	600

Promotion of Strengths of Hong Kong

	2024 (Actual)	2025 (Actual)	2026 (Estimate)
call on senior officials/personnel/organisations.....	3 233	3 328	3 400
public relations/cultural functions/events			
organised	622	635	655
participated.....	893	911	940
newsletters/pamphlets/press releases issued	4 079	4 318	4 450
no. of visitors received.....	5 166	5 027	5 200
public speeches given.....	274	286	290
media interviews/briefings given	332	341	350
enquiries handled (excluding those related to immigration matters).....	10 640	9 943	10 250

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Investment Promotion

	2024 (Actual)	2025 (Actual)	2026 (Estimate)
new projects generated#.....	391	366	384
projects completed§	223	255	295

New projects with the potential of becoming completed projects in the coming 18 months. It reflects InvestHK's investment promotion efforts in a particular year, discounting projects carried forward from previous years.

§ Investment projects each resulting in a Chinese Mainland company setting up or undergoing a significant expansion in Hong Kong with the assistance of InvestHK.

Immigration-related Matters

Targets

	Target	2024 (Actual)	2025 (Actual)	2026 (Plan)
average processing time per case upon receipt of all supporting documents (BJO/Shanghai ETO)				
unreferred visas/entry permits within three working days (% of cases).....	95	98	98	98
referred visas/entry permits within six weeks (% of cases).....	85	90	90	90
average processing time per HKSAR passport application upon receipt of all supporting documents				
within six weeks (% of cases)δ	100	100	100	100
average processing time per document of identity for visa purposes or re-entry permit replacement application upon receipt of all supporting documents				
within six weeks (% of cases)δ	100	100	100	100
normal response time per case assistance to Hong Kong residents in distress in the Mainland within the same day upon request (% of cases)	95	96	96	96

δ The time for forwarding the application and dispatching the HKSAR passport, document of identity for visa purposes and re-entry permit is excluded.

Indicators

	2024 (Actual)	2025 (Actual)	2026 (Estimate)
unreferred visas/entry permit cases (BJO/Shanghai ETO)Ω			
received	3 021	2 822	2 910
processed	3 036	2 899	3 000
referred visas/entry permit cases (BJO/Shanghai ETO)Ω			
received	3 122	2 705	2 790
processed	3 269	3 001	3 100
HKSAR passportα			
no. of applications received	3 141	1 977‡	2 040‡
no. of passports issued	12 040	6 600‡	6 810‡
Document of identity for visa purposes and re-entry permit replacement			
no. of applications received	969	416‡	430‡
no. of travel documents issued.....	471	211‡	220‡

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	2024 (Actual)	2025 (Actual)	2026 (Estimate)
provision of practicable assistance to Hong Kong residents in distress in the Mainland by the Immigration Divisions (no. of cases).....	360	363	375
no. of enquiries handled by the Immigration Divisions.....	120 301	93 234‡	95 700‡
Ω “Visa” is issued to foreign nationals for entry to the HKSAR, whereas “entry permit” is issued to Chinese residents of the Mainland, MSAR, and Taiwan for entry to the HKSAR. The Immigration Divisions of BJO and Shanghai ETO are authorised to process and approve or refuse only certain categories of visa and entry permit applications without referring to the Immigration Department in Hong Kong.			
α Online applicants for HKSAR passport may collect their passports in Mainland Offices since late 2021. Hence, the number of applications received is fewer than the number of passports issued.			
‡ There was a significant increase in the numbers of applications for HKSAR passport and travel documents and enquiries in 2023 after the pandemic. The numbers of applications and enquiries began to reduce significantly in 2024 and further decreased to the normal level in 2025 and are expected to maintain at similar level in 2026.			

Matters Requiring Special Attention in 2026–27

11 During 2026–27, the relevant Mainland Offices will:

- promote the strengths of Hong Kong in the Mainland, especially the distinctive advantages of enjoying strong support of the Motherland and being closely connected to the world;
- strengthen economic and trade liaison with and enhance the investment promotion function in the Mainland, including the support to the work of the Task Force on Supporting Mainland Enterprises in Going Global in attracting Mainland enterprises to go global via Hong Kong;
- continue to strengthen co-operation with the relevant organisations and institutions, and promote opportunities brought about by the Greater Bay Area development and provide appropriate assistance to Hong Kong people and enterprises pursuing development in the Mainland cities of the Greater Bay Area through the Guangdong-Hong Kong-Macao Greater Bay Area Development Promotion Centre in Guangzhou;
- strengthen communication with the Hong Kong businessmen operating in the Mainland; provide better support to the Hong Kong businessmen by obtaining and disseminating information on policy and legislation relating to commerce and trade and the latest economic developments; and
- collate practical and useful information and disseminate to Hong Kong people living in the Mainland.

Programme (4): Rights of the Individual

	2024–25 (Actual)	2025–26 (Original)	2025–26 (Revised)	2026–27 (Estimate)
Financial provision (\$m)	27.1	30.6	25.6 (–16.3%)	28.0 (+9.4%) (or –8.5% on 2025–26 Original)

Aim

12 The aim is to co-ordinate and oversee the implementation of government policies on the rights of the individual.

Brief Description

13 The Bureau focuses attention on the rights of the individual in respect of protection for personal data privacy and human rights, and promotion of equal opportunities on the ground of gender, family status, race and sexual orientation. It promotes public education and encourages community participation to enhance public awareness and respect for the rights of the individual. The Bureau also oversees compliance with the reporting requirements under four human rights conventions which apply to the HKSAR.

Matters Requiring Special Attention in 2026–27

14 During 2026–27, the Bureau will continue to:

- work with the Equal Opportunities Commission (EOC) to study ways to enhance protection from discrimination and harassment; and
- promote equal opportunities for people of different sexual orientations/gender identities.

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Programme (5): Subvention: Equal Opportunities Commission and Office of the Privacy Commissioner for Personal Data

	2024–25 (Actual)	2025–26 (Original)	2025–26 (Revised)	2026–27 (Estimate)
Financial provision (\$m)				
Equal Opportunities Commission	141.2	131.4	141.4 (+7.6%)	128.8 (–8.9%) (or –2.0% on 2025–26 Original)
Office of the Privacy Commissioner for Personal Data	106.8	98.5	119.5 (+21.3%)	95.8 (–19.8%) (or –2.7% on 2025–26 Original)
Total	248.0	229.9	260.9 (+13.5%)	224.6 (–13.9%) (or –2.3% on 2025–26 Original)

Equal Opportunities Commission

Aim

15 The aim is to oversee the implementation of the Sex Discrimination Ordinance (Cap. 480) (SDO), the Disability Discrimination Ordinance (Cap. 487) (DDO), the Family Status Discrimination Ordinance (Cap. 527) (FSDO) and the Race Discrimination Ordinance (Cap. 602) (RDO) which prohibit discrimination on the grounds of sex, marital status, pregnancy, breastfeeding, disability, family status and race.

Brief Description

16 The EOC is an independent statutory body established in 1996. The main functions of the EOC are to eliminate discrimination and promote equal opportunities as provided by the SDO, DDO, FSDO and RDO, through the following work:

- receive complaints, conduct investigations, encourage conciliation between the parties in dispute and take actions in accordance with the powers provided for in the concerned ordinances;
- develop and issue codes of practice for the concerned ordinances;
- keep under review the operation of the concerned ordinances and when necessary, draw up proposals for amendment;
- conduct research on issues relevant to discrimination and equal opportunities as provided by the concerned ordinances; and
- implement public education and publicity activities to promote equal opportunities and anti-discrimination.

17 The performance targets and indicators of the EOC are as follows:

Targets

	Target	2024 (Actual)	2025 (Actual)	2026 (Plan)
interviewing a walk-in enquirer within 30 minutes (% of cases).....	95	100	100	100
replying to written enquiries on complex issues within 14 working days (% of cases).....	95	100	100	100

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	Target	2024 (Actual)	2025 (Actual)	2026 (Plan)
concluded complaint cases that were completed within six months (% of cases).....	75	90	92	82
responding to requests for guided group visits within five working days (% of cases).....	95	100	100	100
major public education/promotional activities organised (no. of events) ^γ	60	61	62	67
participants satisfied with the training services provided by the EOC (% of participants)	80.0	99.8	99.9	99.0

^γ Revised description of the previous indicator “major promotional events convened (no. of events)” as from 2025.

Indicators

	2024 (Actual)	2025 (Actual)	2026 (Estimate)
enquiries	9 975	10 062	11 070
visits to website	4 444 000	9 016 540	9 467 300
complaint investigation			
complaints received.....	1 075	1 302	1 430
complaints handled	1 385	1 568	1 754
active cases at year end	266	324	376
complaints where legal assistance was granted	9	6	— ¶
complaints taken to court	1	2	— ¶
self-initiated investigation			
cases processed	28	34	40
cases resolved.....	25	28	30
cases taken to court	0	0	— ¶
conciliation and settlement			
complaints conciliated.....	162	152	165
complaints successfully conciliated after proceeding to conciliation stage (%).....	89	89	89
average time taken to reach a successful conciliation (days)	70	82	82
favourable court ruling/settlement for cases with legal assistance granted from the EOC (%)	100	100	— ¶
promotional/training activities			
visits/seminars/training activities (audience) ^λ	749 (56 000)	629 (54 300)	640 (55 000)
average cost of conducting training activities (HK\$ per session).....	6,462	9,019 [^]	9,100[^]
funding programme (no. of applications approved).....	2	6	N.A.[@]
copies of codes of practice issued/downloaded ^μ	25 000	33 000	33 500
online resource centre hit rates.....	64 612 000	74 063 800	77 766 900
service users' feedback ^Δ			
parties involved in the complaints who favourably rated the EOC's complaint handling (%) ^β	—	—	65
enquirers who favourably rated the EOC's enquiry handling (%) ^β	—	—	70

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	2024 (Actual)	2025 (Actual)	2026 (Estimate)
participants satisfied with activities held under the funding programme (%).....	99	99	99
participants in the EOC’s training activities accepting equal opportunities issues in workplace (%)Θ.....	97	97	97
¶ Difficult to estimate.			
λ Revised description of the previous indicator “visits/seminars/drama performances/training activities (audience)” as from 2025. Drama performances were replaced by the Online Educational Modules for Primary School Students launched in December 2024.			
^ Corporations and enterprises have cut the training budget due to challenging operating environment. The demand for training has decreased, resulting in increase in the average cost of conducting training activities per session in 2025, and it is expected to maintain at similar level in 2026.			
@ Funding programmes are not an annual exercise, and there is no plan to launch the funding programme in 2026-27.			
μ Revised description of the previous indicator “copies of codes of practice issued” as from 2024, to include the codes of practice downloaded electronically in addition to the number of hardcopies circulated to better reflect the usage.			
Δ Revised description of the previous indicator “customer satisfaction” as from 2024.			
β The EOC adopts a longitudinal research analysis on efficiency and effectiveness of its complaint handling and enquiry handling. This approach helps keep track of the trend of service users’ feedback on relevant services of the EOC over a protracted period of time. The survey frequency changed from once every two years to once every three years. The next one will be conducted in 2026.			
Θ The indicator was previously subsumed under “promotional/training activities” and has been subsumed under “service users’ feedback” as from 2024.			

Matters Requiring Special Attention in 2026–27

18 During 2026–27, the EOC will:

- work with the Government to ensure that equal opportunities will be taken into account in the policy-making process and liaise with the Government and relevant stakeholder bodies regarding the recommendations made following various reviews;
- advocate education and employment opportunities and access to services for disadvantaged racial communities and persons with disabilities (PWDs), promote inclusion of PWDs in society and assist in removing the barriers faced by PWDs in various aspects of life;
- promote the mainstreaming and adoption of the “universal design” concept in the community through the Universal Design Award Scheme 2026/27 and other activities;
- collaborate with different sectors on policy advocacy, education and training to prevent sexual harassment and foster a friendly environment free from discrimination and harassment;
- join hands with the private and education sectors to promote racial inclusion and equality through the Racial Diversity and Inclusion Charter for Employers and the Racially Friendly Campus Recognition Scheme;
- cultivate the values of inclusion and diversity among the young generation through various initiatives, including better use of social media platforms;
- ride on the 30th anniversary of the EOC to launch an integrated public education and community engagement campaign with a view to promoting greater understanding of the values of equal opportunities and support of the EOC’s work; and
- exchange and explore collaboration with organisations in Greater Bay Area on promoting equal opportunities.

Office of the Privacy Commissioner for Personal Data

Aim

19 The aim is to oversee the implementation of and compliance with the provisions of the Personal Data (Privacy) Ordinance (Cap. 486) (PDPO) which protects the privacy of individuals in relation to personal data.

Brief Description

20 The Privacy Commissioner for Personal Data is an independent statutory authority established in 1996 and has the key functions and powers to:

- monitor and supervise compliance with the provisions of the PDPO;

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- approve and issue codes of practice, guidance notes and information leaflets to give practical guidance for compliance with the provisions of the PDPO;
- promote awareness and understanding of the provisions of the PDPO and inter-regional regulatory frameworks;
- upon receipt of data breach notifications, investigate suspected breaches of the requirements of the PDPO;
- carry out inspections of personal data systems, including those of government departments and statutory bodies;
- upon receipt of complaints from data subjects or on the Commissioner’s own initiative, investigate suspected breaches of the requirements of the PDPO; and
- carry out criminal investigations of doxxing-related offences and institute prosecutions for summary offences upon collection of sufficient evidence.

21 The performance targets and indicators of the Office of the Privacy Commissioner for Personal Data (PCPD) are as follows:

Targets

	Target	2024 (Actual)	2025 (Actual)	2026 (Plan)
handling public complaints				
acknowledgement of a complaint within two working days of receipt (% of cases)	98	100	100	99
closing a complaint case within 180 days of receipt (% of cases).....	92	98	97	95
handling public enquiries				
call back within two working days upon receipt of a telephone enquiry (% of cases)	99	100	100	99
acknowledgement of a written enquiry within two working days of receipt (% of cases)	99	100	100	99
substantive reply to a written enquiry within 28 working days of receipt (% of cases)	95	100	100	99

Indicators

	2024 (Actual)	2025 (Actual)	2026 (Estimate)
public enquiries ϕ			
public enquiries received	18 125	17 691	18 000
complaints Ω			
complaints received.....	3 431	4 228	4 000
complaints brought forward.....	1 145	1 028	1 195
complaint cases for handling.....	4 576	5 256	5 195
complaints completed	3 548	4 061	3 800
complaint cases resolved after remedial/follow-up actions.....	619	857	800
average time taken for handling cases			
average time taken to settle a complaint case with bilateral handling (days) \diamond	33	33	30
average time taken to settle a complaint case with tripartite handling (days) ω	85	70	80
enforcement actions			
warning notices issued	131	256	200
enforcement notices issued	22	31	25
referral to prosecution ϵ	64	73	65
compliance			
matching procedure consent applications	38	46	46
inspections of personal data systems	2	6	4
compliance checks	400	435	440
investigations			
investigations initiated	128	133	135
investigations completed.....	103	129	130

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	2024 (Actual)	2025 (Actual)	2026 (Estimate)
criminal investigations against acts related to doxxing§			
investigations initiated	118	147	130
investigations completed.....	142	146	120
recommendations given			
cases with recommendations given on the compliance with the PDPO	830	1 068	1 000
codes of practice/guidance notes			
codes of practice/guidance notes issued.....	11	11	11
legal, policy and research			
no. of cases involving legal proceedingsφ	51	38	40
promotional and educational activities			
major promotional activities (participants)	25 (2 023 803)	25 (2 610 269)	25 (2 100 000)
industry specific privacy campaigns (participants).....	5 (4 371)	7 (5 890)	5 (5 000)
talks, seminars and workshops (participants)	441 (53 977)	462 (60 427)	450 (55 000)
visits to website	3 544 677	6 412 448	5 500 000

φ Public enquiries include hotline, walk-in and written enquiries.

Ω Including PCPD’s self-initiated online patrol cases against doxxing acts.

◇ “Bilateral handling” refers to cases where PCPD communicates with the complainant only.

ω “Tripartite handling” refers to cases where PCPD communicates with the complainant and the party being complained against.

ə Including referral for investigation and consideration of prosecution.

§ New indicators as from 2024.

φ Such cases include new Administrative Appeals Board cases received in the respective calendar year under review.

Matters Requiring Special Attention in 2026–27

22 During 2026–27, PCPD will:

- in light of the rising public concern over personal data breach incidents in recent years, continue to strengthen education and publicity work on data security, and update relevant guidelines to help the industry prevent personal data breaches;
- strengthen enforcement work, including the issue of advisory letter, warning letter or enforcement notice for personal data breach incidents that involve contravention of the PDPO to rectify the violation;
- continue to study the improvement of amendment proposals to the PDPO to ensure the proposals can effectively curb personal data breach incidents, while reducing operational pressure on the industry;
- continue to exercise its enforcement powers under the PDPO to combat doxxing acts;
- continue to provide advice to the Government and relevant organisations on initiatives and reforms that affect personal data privacy, so as to support the development of Hong Kong into an international innovation, technology and data hub;
- continue to monitor the personal data privacy and security risks arising from technological developments in the age of artificial intelligence (AI) and constantly work on publication of guidance materials, education, publicity and enforcement actions on this aspect, and actively work with the Government in reviewing the legislation needed to support a wider application of AI from the perspective of personal data protection; and
- forge closer connections with other data protection authorities and actively participate in various privacy protection organisations at both international and regional levels, including continuing to co-chair the Ethics and Data Protection in Artificial Intelligence Working Group and the International Enforcement Cooperation Working Group of the Global Privacy Assembly with a view to fostering collaboration and exchange.

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ANALYSIS OF FINANCIAL PROVISION

	2024–25 (Actual) (\$m)	2025–26 (Original) (\$m)	2025–26 (Revised) (\$m)	2026–27 (Estimate) (\$m)
Programme				
(1) Director of Bureau’s Office	13.7	16.5	14.7	16.0
(2) Constitutional and Mainland Affairs	198.7	234.2	215.0	237.6
(3) Mainland and Taiwan Offices	349.6	370.9	351.3	370.5
(4) Rights of the Individual	27.1	30.6	25.6	28.0
(5) Subvention: Equal Opportunities Commission and Office of the Privacy Commissioner for Personal Data	248.0	229.9	260.9	224.6
	<hr/> 837.1	<hr/> 882.1	<hr/> 867.5 (-1.7%)	<hr/> 876.7 (+1.1%)
				(or -0.6% on 2025–26 Original)

Analysis of Financial and Staffing Provision

Programme (1)

Provision for 2026–27 is \$1.3 million (8.8%) higher than the revised estimate for 2025–26. This is mainly due to the lower salary expenditure in 2025–26 arising from the vacancy of a politically appointed position in that year, and provision has to be made again in 2026–27 for these expenditures.

Programme (2)

Provision for 2026–27 is \$22.6 million (10.5%) higher than the revised estimate for 2025–26. This is mainly due to the increased provision for general departmental expenses. There will be a net decrease of two posts in 2026–27.

Programme (3)

Provision for 2026–27 is \$19.2 million (5.5%) higher than the revised estimate for 2025–26. This is mainly due to staff changes and filling of vacancies. There will be a net decrease of one post in 2026–27.

Programme (4)

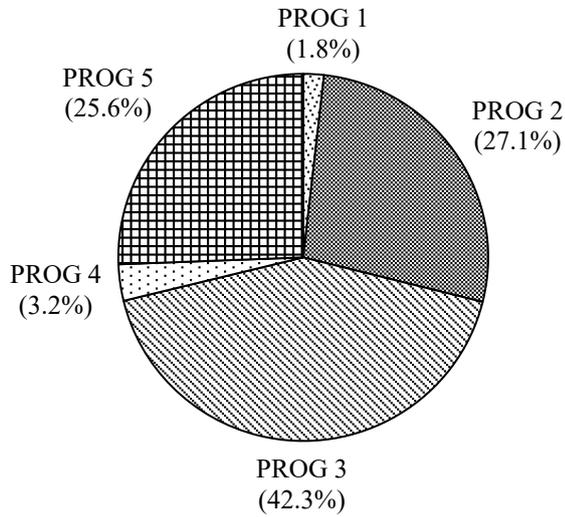
Provision for 2026–27 is \$2.4 million (9.4%) higher than the revised estimate for 2025–26. This is mainly due to staff changes and the increased provision for other charges. There will be a net decrease of one post in 2026–27.

Programme (5)

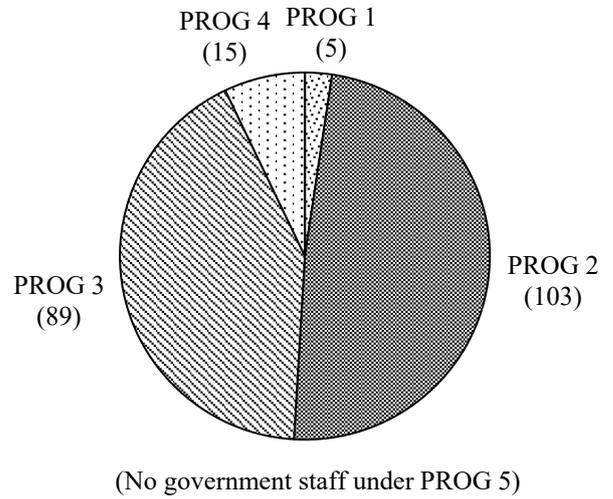
Provision for 2026–27 is \$36.3 million (13.9%) lower than the revised estimate for 2025–26. This is mainly due to the cessation of the time-limited recurrent subvention to the EOC and PCPD and the lapse of the time-limited capital subvention to the PCPD.

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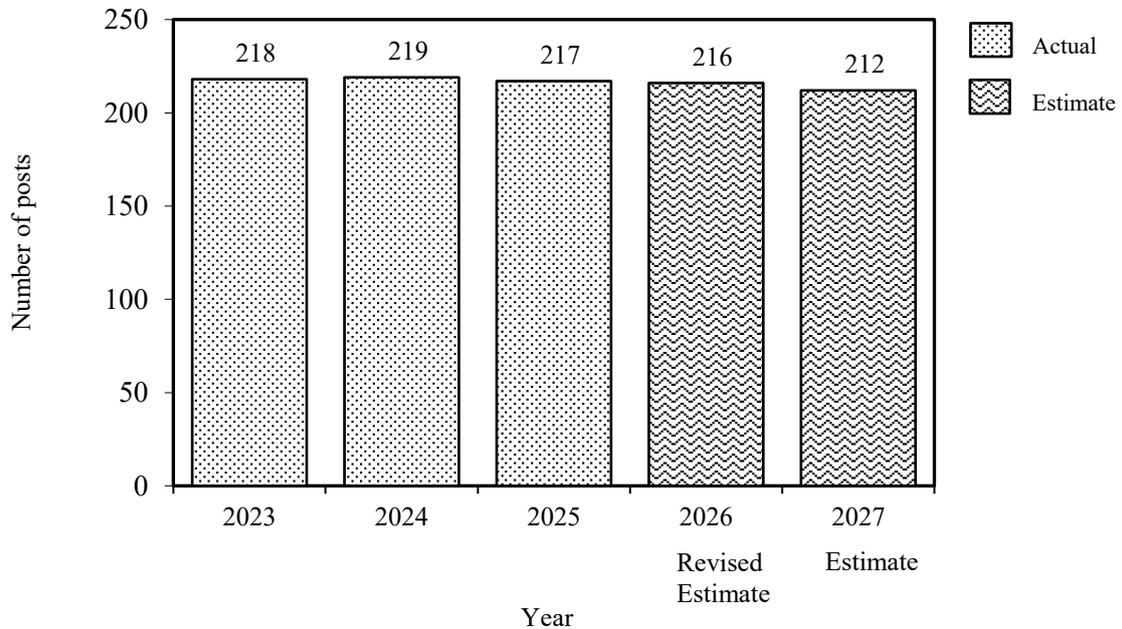
*Allocation of provision
to programmes
(2026-27)*



*Staff by programme
(as at 31 March 2027)*



*Changes in the size of the establishment
(as at 31 March)*



**Head 144 — GOVERNMENT SECRETARIAT: CONSTITUTIONAL AND
MAINLAND AFFAIRS BUREAU**

Sub-head (Code)	Actual expenditure 2024–25	Approved estimate 2025–26	Revised estimate 2025–26	Estimate 2026–27	
	\$'000	\$'000	\$'000	\$'000	
Operating Account					
Recurrent					
000	Operational expenses	837,134	881,377	866,740	876,677
	Total, Recurrent.....	837,134	881,377	866,740	876,677
	Total, Operating Account	837,134	881,377	866,740	876,677
Capital Account					
Subventions					
	Office of the Privacy Commissioner for Personal Data - minor plant, vehicles and equipment (block vote).....	—	760	750	—
	Total, Subventions.....	—	760	750	—
	Total, Capital Account.....	—	760	750	—
	Total Expenditure	837,134	882,137	867,490	876,677

Head 144 — GOVERNMENT SECRETARIAT: CONSTITUTIONAL AND MAINLAND AFFAIRS BUREAU

Details of Expenditure by Subhead

The estimate of the amount required in 2026–27 for the salaries and expenses of the Constitutional and Mainland Affairs Bureau is \$876,677,000. This represents an increase of \$9,187,000 over the revised estimate for 2025–26 and \$39,543,000 over the actual expenditure in 2024–25.

Operating Account

Recurrent

2 It is operationally necessary for the Beijing Office, and the Hong Kong Economic and Trade Offices in Guangdong, Shanghai, Chengdu and Wuhan to make certain payments in the local currency, i.e. Renminbi (RMB). Expenditure in RMB will be charged to the appropriate subheads at the exchange rate of RMB1= HK\$1.11458.

3 Provision of \$876,677,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Constitutional and Mainland Affairs Bureau.

4 The establishment as at 31 March 2026 will be 216 posts. It is expected that there will be a net decrease of four posts in 2026–27. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2026–27 but the notional annual mid-point salary value of all such posts must not exceed \$195,861,000.

5 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2024–25 (Actual) (\$'000)	2025–26 (Original) (\$'000)	2025–26 (Revised) (\$'000)	2026–27 (Estimate) (\$'000)
Personal Emoluments				
- Salaries	211,846	244,946	224,943	239,923
- Allowances	20,458	25,325	22,049	25,581
- Job-related allowances.....	1	6	3	6
Personnel Related Expenses				
- Mandatory Provident Fund contribution	221	165	224	178
- Civil Service Provident Fund contribution	17,674	23,676	20,896	25,367
- Disturbance allowance.....	2,654	7,495	4,020	6,020
Departmental Expenses				
- General departmental expenses	279,442	295,829	282,031	300,604
Other Charges				
- Publicity.....	54,290	51,174	51,963	52,721
- Activities to promote equal opportunities and human rights	2,502	3,600	450	1,700
Subventions				
- Equal Opportunities Commission	141,266	131,381	141,381	128,753
- Office of the Privacy Commissioner for Personal Data	106,780	97,780	118,780	95,824
	837,134	881,377	866,740	876,677